

March 1, 2024

Ms. Patti McLauchlin Administrator, City of Key West Employees' Retirement Plan City of Key West 1300 White Street Key West, Florida 33040

Re: Experience Study

Dear Patti:

As requested, we are pleased to enclose ten (10) copies of an experience study covering the five year period ending September 30, 2022 for the City of Key West Employees' Retirement Plan.

We appreciate the opportunity to work with the Board on this important project and look forward to presenting the results of our experience study at the Board Meeting on March 8<sup>th</sup>.

If you should have any questions concerning the above, please do not hesitate to contact us.

Sincerest regards, Gabriel, Roeder, Smith & Company

Michelle Jones

Shelly L. Jones, A.S.A. Consultant and Actuary

Enclosures

# Retirement Plan for the Employees of the City of Key West EXPERIENCE STUDY FOR FIVE YEARS ENDED SEPTEMBER 30, 2022

March 1, 2024









March 1, 2024

Pension Board c/o Ms. Patti McLauchlin Administrator - City of Key West Employee's Retirement Plan City of Key West 1300 White Street Key West, Florida 33040

#### Re: Experience Study

Dear Board Members:

Gabriel, Roeder, Smith & Company is pleased to provide the results of an Experience Study for the Retirement Plan for Employees of the City of Key West (Plan). The purpose of this report is to assist in assumption selection for future actuarial valuations by comparing actual to expected experience over a recent period of time and reviewing economic assumptions based on current economic environment and forecasts.

This Experience Study covers the five-year period from October 1, 2017 through September 30, 2022 and uses census data provided by the Board for the annual actuarial valuation applicable for each year in this period.

Based upon the results, certain changes in actuarial assumptions for actuarial valuation purposes are recommended. With the Board's approval of the recommendations in this report, we believe the actuarial condition of the Plan will be more accurately portrayed. The Board's decisions should be based on the appropriateness of each recommendation, not on their collective effect on the expected contribution.

The Table of Contents, which immediately follows, sets out the material contained in our report.

Our Experience Study is based upon assumptions regarding future events, which may or may not materialize and based upon Plan provisions as outlined in our October 1, 2022 Actuarial Valuation Report. Should you have reason to believe the assumptions used are unreasonable, the Plan provisions are incorrectly described, the important and relevant Plan provisions are not described, or that conditions have changed since the date of the calculations, you should contact the undersigned prior to relying on information in the Experience Study.

As you may be aware, in the event that more than one change is being considered, it is important to note that separate valuations cannot generally be added together to produce a total. The total can be

considerably greater or less than the sum of the parts due to interaction of various Plan provisions, actuarial assumptions and actuarial methods with each other.

All actuarial assumptions used in this report are reasonable for the purposes of this valuation. The combined effect of the assumptions is expected to have no significant bias (i.e. not significantly optimistic or pessimistic). All actuarial assumptions and methods used in the valuation follow the guidance in the applicable Actuarial Standards of Practice.

This Experience Study is intended to describe the estimated future financial effects of the proposed assumption changes on the Plan.

Future actuarial measurements may differ significantly from the current measurements presented in our Report due to such factors as the following: Plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in Plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This Experience Study has been prepared by actuaries who have substantial experience valuing public employee retirement plans. To the best of our knowledge the information contained in this Report is accurate and fairly presents the actuarial position of the Fund as of the date of this Experience Study. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Our Report should not be relied on for any purpose other than the purpose described in the primary communication. Determinations of the financial results associated with the benefits described in this Report in a manner other than the intended purpose may produce significantly different results.

Our Report may be provided to parties other than the Board only in its entirety and only with the permission of an approved representative of the Board. GRS is not responsible for unauthorized use of this Report.



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The signing actuaries are independent of both the Plan and Board. The undersigned are Members of the American Academy of Actuaries and meet the qualification standards of the American Academy of Actuaries to render the actuarial opinions contained in this Report.

We are available to respond to any questions with regards to matters covered in this Report.

Sincerely, GABRIEL, ROEDER, SMITH & COMPANY

Michelle Jones

Shelly L. Jones, A.S.A., M.A.A.A., E.A., F.C.A. Consultant and Actuary

Jennifer Borregard

Jennifer M. Borregard, M.A.A.A., E.A., F.C.A. Consultant and Actuary



## **EXPERIENCE STUDY**

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# **EXPERIENCE STUDY**

## Summary of Findings

The five-year period (October 1, 2017 to September 30, 2022) covered by our Experience Study provided sufficient data to form a basis for recommending updates in the following demographic and financial assumptions used in the Actuarial Valuation of the Retirement Plan.

Recommended changes in actuarial assumptions resulting from this Experience Study including the change in expected contribution as a percentage of projected payroll (\$15,914,077) and as a dollar amount, unfunded actuarial accrued liability (UAAL) and funded ratio (defined as actuarial value of assets divided by the actuarial accrued liability) are summarized below. As a reference, the total required contribution is \$2,291,627 (14.4% of payroll), the UAAL is (\$879,245) and the funded ratio is 101.3% as of the October 1, 2022 Actuarial Valuation.

• Update the <u>future salary increase</u> assumption to better reflect observed higher salary increases.

Expected Contribution	Change in UAAL / Funded Ratio		
+1.1% / +\$175,055	+588,091 / -0.9%		

• Update assumed <u>rates of future retirement</u> to reflect lower overall retirement for members who were eligible for early retirement and normal retirement in order to better reflect future anticipated retirement experience.

Expected Contribution	Change in UAAL / Funded Ratio
+0.2% / +\$31,828	+235,804 / -0.4%

• Update assumed <u>rates of future withdrawal</u> to reflect higher actual observed withdrawal incidence for lower service members in order to better reflect future anticipated withdrawal experience.

Expected Contribution	Change in UAAL / Funded Ratio		
-0.7% / -\$111,399	+426,183 / -0.6%		

• Update <u>investment return assumption</u> from 7.25% to 7.00% to better reflect anticipated future investment experience.

Expected Contribution	Change in UAAL / Funded Ratio		
+1.4% / +\$222,797	+1,770,835 / -2.6%		

• <u>Combined</u> effect of all of the above.

Expected Contribution	Change in UAAL / Funded Ratio		
+2.1% / +\$334,196	+3,053,659 / -4.4%		



## Methodology

The methodology, basic results and conclusions of the five-year experience study of the actuarial assumptions are described below.

The expected salaries at the end of each year were obtained by use of the salary scale assumption (4.0% to 6.0%) used in the October 1, 2022 actuarial valuation. The resulting expected salaries were then compared with the actual salaries reported.

The number of members exposed to risk during the period was tabulated (exposure) and the expected incidence of withdrawal (vested and non-vested) and retirement were obtained by use of the withdrawal and retirement rates employed in the most recent actuarial valuation. The actual number of separations and retirees were tabulated and compared with those expected.

Actuaries are guided by the Actuarial Standards of Practice (ASOP) adopted by the Actuarial Standards Board (ASB).

One of these standards is ASOP No. 35, *Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations*. This standard provides guidance to actuaries giving advice on selecting noneconomic assumptions for measuring obligations under defined benefit systems.

Additionally, Actuarial Standards of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*, provides guidance to actuaries on giving advice on selecting economic assumptions for measuring obligations for defined benefit pension systems.



## Rates of Salary Increase

Observed rate of pay increases were generally higher than those expected based upon the current assumptions. Compensation increases during any years with partial pay were not included in the analysis, due to large fluctuations in pay and incomplete data.

We propose updated rates of salary increase as shown in the following table.

CURRENT SALARY INCREASES					
Assumed Wage		Promotion &	Total Current		
Age	Inflation	Seniority	Rates		
<30 30 - 59	3.25% 3.25%	2.75% 1.75%	6.00% 5.00%		
60+	3.25%	0.75%	4.00%		

PROPOSED SALARY INCREASES					
	Assumed Wage	Promotion &	Total Proposed		
Age	Inflation	Seniority	Rates		
<30	3.25%	3.00%	6.25%		
30 - 34	3.25%	3.00%	6.25%		
35 - 59	3.25%	2.50%	5.75%		
60 +	3.25%	1.50%	4.75%		



# **Rates of Retirement**

Observed experience indicates less members retired under early retirement than expected under the assumed rates of early retirement used in the latest actuarial valuation.

For normal and late retirements, more members under age 55 and between ages 65 to 69 than expected retired under the assumed rates of normal retirement used in the latest actuarial valuation.

We propose updated retirement rates as shown in the following table.

RETIREMENT RATES						
Age	Expected Current	Expected Proposed				
	Early Retirement					
55 56 - 59	15% 10%	10% 6%				
	Normal Retirement					
55 or younger 56 - 59 60 - 64 65 - 69 70 - 74 75 - 79 80 & Older	20% 30% 30% 35% 35% 50% 100%	25% 30% 30% 50% 20% 20% 100%				



## Rates of Withdrawal

The actual number of withdrawals was higher than the expected number of withdrawals for the first seven years of service.

We propose updated rates of withdrawal as shown in the following table.

WITHDRAWAL RATES					
	Current	Proposed			
Service	Expected	Rates			
0-1	25.00%	28.00%			
1-2	22.00%	25.00%			
2 - 3	16.00%	18.00%			
3 - 4	14.00%	15.00%			
4 - 5	10.00%	12.00%			
5-6	10.00%	12.00%			
6-7	9.00%	12.00%			
7-8	8.00%	8.00%			
8-9	6.00%	6.00%			
9 - 10	6.00%	6.00%			
10 & Up	2.00%	2.00%			



## **Rates of Mortality**

We recommend no changes to the assumed mortality rates for healthy or disabled lives. Mortality rates are currently based upon the assumptions used by the Florida Retirement System (FRS) as required under F.S., Chapter 2015-157.



## Rates of Disability

There were too few incidences of active employees becoming disabled to analyze the current rate assumptions. We recommend no change in assumed disability rates.



#### Investment Return and Inflation

Economic assumptions include **long-term rates of investment return** (net after investment expenses), **inflation** and **wage inflation** (the across-the-board portion of salary increases). Unlike demographic activities, economic activities do not lend themselves to analysis solely on the basis of internal historical patterns because both salary increases and investment return are more affected by external forces; namely inflation (both wage and price), general productivity changes and the local economic environment which defy accurate long-term prediction. Estimates of economic activities are generally selected on the basis of the expectations in an inflation-free environment and then both are increased by some provision for anticipated long-term inflation.

If wage inflation and / or productivity increases are higher than expected, it will be expected to result in both actual rates of salary increases and investment return which exceed the assumed rates. Salaries increasing faster than expected produce unexpected liabilities. Investment return exceeding the assumed rates (whether due to manager performance, change in the mix of assets or general market conditions) results in unanticipated assets. To the extent inflation, productivity and other factors have about the same effect on both sides of the balance sheet, these additional assets and liabilities may offset one another over the long-term.

**Wage Inflation.** The average rate of increase in National Average Earnings over the 60 years ended December 31, 2022 is higher than the current 3.25% assumption (see schedule on page 10). The difference between the long-term averages and more recent experience is related to the excess rates of price and wage inflation during the 1970s, which most observers do not expect to see repeated. When the decade of high inflation is factored out, long term national averages are just above 4.0%. Most recently, during the last five years annual wage inflation has averaged 4.5%. We recommend retaining the current long term wage inflation assumption of 3.25%.

**Inflation.** The average rate of inflation as measured by the Consumer Price Index over the 60 years ended December 31, 2022 is higher than the current 2.50% assumption (see schedule on page 10). The difference between the long-term averages and more recent experience is related to the excess rates of price and wage inflation during recent years and the 1970s, which most observers do not expect to see continue. We recommend retaining the current inflation assumption of 2.50%.

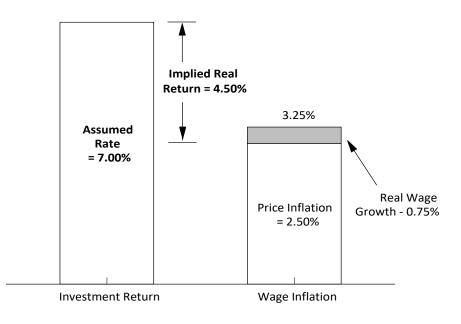
**Investment Return and Spread.** The current asset portfolio for the Plan is a diversified mix of equity and fixed income investments. Real market returns (the spread between recognized net investment return and inflation) for balanced portfolios have averaged 4.7% over the last 60 years (see schedule on page 10). Only hindsight will tell whether a particular combination of economic assumptions is optimal. If future economic patterns are as favorable as in the 1980's and 1990's and past decade, this spread would prove to be conservative. If, on the other hand, the investment markets produce lower real returns, contribution rate increases will become likely at some future date.



#### Investment Return and Inflation

The current real return assumption for the pension valuation is 4.75% (7.25% nominal return less 2.50% inflation). This combination of assumptions could be considered to be somewhat on the optimistic side of an acceptable range. We have modeled a similar 4.50% real return assumption (7.00% nominal rate less 2.50% inflation), net of investment expenses.

An example relationship between economic assumptions based on a 4.50% real return (7.00% investment return and 2.50% inflation) is illustrated below:





## Investment Return and Inflation

	Gross Market Returns				National			
Calendar	Calendar Bonds, Long		Cash		Price	Average	Sample Balanced Fund*	
Year	U.S.	Corp.	Equivalents	Stocks	Inflation	Earnings	Total	Spread:
Period	Treasury	(S&P AA)	(T-Bills)	(S&P 500)	(CPI)	(NAE)	Return (I)	I - CPI - e
1950-1959	(0.1)%	1.0 %	1.9 %	19.4 %	2.2 %	4.5 %	12.2 %	9.5 %
1960-1969	1.4 %	1.7 %	3.9 %	7.8 %	2.5 %	4.3 %	5.7 %	2.7 %
1970-1979	5.5 %	6.2 %	6.3 %	5.9 %	7.4 %	6.9 %	6.2 %	(1.7)%
1980-1989	12.6 %	13.0 %	8.9 %	17.5 %	5.1 %	5.8 %	15.7 %	10.1 %
1990-1999	8.8 %	8.4 %	4.9 %	18.2 %	2.9 %	4.2 %	14.4 %	11.0 %
2000-2009	7.7 %	7.6 %	2.8 %	(0.9)%	2.5 %	3.3 %	3.2 %	0.2 %
2010-2019	6.9 %	8.1 %	0.5 %	13.6 %	1.8 %	2.9 %	11.0 %	8.7 %
2000	21.5 %	12.9 %	5.9 %	(9.1)%	3.4 %	5.5 %	1.1 %	(2.8)%
2001	3.7 %	10.7 %	3.8 %	(11.9)%	1.6 %	2.4 %	(4.6)%	(6.7)%
2002	17.8 %	16.3 %	1.7 %	(22.1)%	2.4 %	1.0 %	(7.2)%	(10.1)%
2003	1.5 %	5.3 %	1.0 %	28.7 %	1.9 %	2.4 %	18.4 %	16.0 %
2004	8.5 %	8.7 %	1.2 %	10.9 %	3.3 %	4.7 %	9.6 %	5.8 %
2005	7.8 %	5.9 %	3.0 %	4.9 %	3.4 %	3.7 %	5.5 %	1.6 %
2006	1.2 %	3.2 %	4.8 %	15.8 %	2.5 %	4.6 %	10.4 %	7.4 %
2007	9.9 %	2.6 %	4.7 %	5.5 %	4.1 %	4.5 %	5.9 %	1.3 %
2008	25.9 %	8.8 %	1.6 %	(37.0)%	0.1 %	2.3 %	(15.6)%	(16.2)%
2009	(14.9)%	3.0 %	0.1 %	26.5 %	2.7 %	(1.5)%	13.4 %	10.2 %
2010	10.1 %	12.4 %	0.1 %	15.1 %	1.5 %	2.4 %	12.9 %	10.9 %
2011	28.2 %	18.0 %	0.0 %	2.1 %	3.0 %	3.1 %	9.6 %	6.1 %
2012	3.3 %	10.7 %	0.1 %	16.0 %	1.7 %	3.1 %	11.9 %	9.7 %
2013	(11.4)%	(7.1)%	0.0 %	32.4 %	1.5 %	1.3 %	16.1 %	14.1 %
2014	23.9 %	17.3 %	0.0 %	13.7 %	0.8 %	3.6 %	15.6 %	14.3 %
2015	(1.3)%	(4.8)%	0.0 %	1.4 %	0.7 %	3.5 %	(0.1)%	(1.3)%
2016	1.2 %	10.8 %	0.2 %	12.0 %	2.1 %	1.1 %	9.0 %	6.4 %
2017	8.6 %	11.7 %	0.8 %	21.8 %	2.1 %	3.5 %	16.6 %	14.0 %
2018	(1.5)%	(7.0)%	1.8 %	(4.4)%	1.9 %	3.6 %	(3.9)%	(6.3)%
2019	14.3 %	23.9 %	2.1 %	31.5 %	2.3 %	3.8 %	25.4 %	22.6 %
2020	17.6 %	13.3 %	0.5 %	18.4 %	1.4 %	2.8 %	16.6 %	14.7 %
2021	(5.0)%	(1.7)%	0.0 %	28.7 %	7.0 %	8.9 %	16.0 %	8.5 %
2022	(29.4)%	(25.5)%	1.5 %	(18.1)%	6.5 %	3.3 %	(20.5)%	(27.5)%
Last 5 Years	(2.3)%	0.9 %	1.2 %	9.4 %	3.8 %	4.5 %	5.3 %	0.7 %
Last 60 Years	6.3 %	6.7 %	4.4 %	10.3 %	3.9 %	4.6 %	9.1 %	4.7 %

## Historical Patterns of Investment Return, Inflation & Pay Increases (1950 - 2022)

* Sample Balanced Fund					
Stocks (S&P 500)	60 %				
Bonds, Long (U.S. Treasury)					
Bonds, Long (Corp., S&P AA)	20 %				
Cash Equivalents (T-Bills)	0 %				
Total	100 %				
Fund Expenses ( <b>e</b> )	0.50 %				



#### **Investment Return and Inflation**

#### **INVESTMENT RETURN EXPERIENCE**

This Table sets forth the results of an analysis made of investment yields on the assets held by the Plan. The basic sources for this analysis were the Statements produced by the City.

Fiscal Year	Smoothed Actuarial Value	Market Value	Assumed Rate
2022	6.14%	(11.90%)	7.25%
2021	10.81%	20.32%	7.35%
2020	8.19%	9.77%	7.40%
2019	7.00%	2.79%	7.45%
2018	8.4%	9.7%	7.5%
2017	8.5%	12.6%	7.5%
2016	8.7%	7.5%	7.5%
2015	7.7%	1.2%	7.5%
2014	9.3%	10.1%	7.5%
2013	8.8%	13.3%	8.0%
Last 3 Years	8.36%	5.18%	7.33%
Last 5 Years	8.1%	5.6%	7.4%
Last 10 Years	8.3%	7.2%	7.5%



#### Investment Return and Inflation

#### SHORT TERM INVESTMENT RETURN FORECASTS

These tables set forth the results of an analysis made on the assets held by the Plan. Target allocations were obtained from the current target allocations as described in the investment policy statement dated September 8, 2023.

The short term forward-looking investment returns of eleven investment consultants were used to project the rate of return of the Plan based upon its target allocation. The table below shows the expected nominal return from each investment consultant based on the Plan's target allocation and short-run (mainly 10 year) assumptions.

Capital Market Assumption Set (CMA)	CMA Expected Nominal Return	CMA Inflation Assumption	Expected Real Return	Plan Inflation Assumption	Expected Nominal Return	Standard Deviation of Expected Return (1-Year)
1	6.81%	2.50%	4.31%	2.50%	6.81%	13.01%
2	7.24%	2.90%	4.34%	2.50%	6.84%	12.14%
3	7.48%	2.90%	4.58%	2.50%	7.08%	13.45%
4	7.58%	2.50%	5.08%	2.50%	7.58%	13.16%
5	7.90%	2.51%	5.39%	2.50%	7.89%	14.17%
6	7.65%	2.26%	5.39%	2.50%	7.89%	13.61%
7	7.88%	2.41%	5.47%	2.50%	7.97%	13.36%
8	7.88%	2.31%	5.57%	2.50%	8.07%	13.84%
9	8.12%	2.28%	5.85%	2.50%	8.35%	13.07%
10	8.62%	2.54%	6.08%	2.50%	8.58%	13.37%
11	8.63%	2.62%	6.01%	2.50%	8.51%	12.44%
Average	7.80%	2.52%	5.28%	2.50%	7.78%	13.24%

The average expected nominal return net of expense from the last 3 years of our model is 6.16%.



#### Investment Return and Inflation

#### SHORT TERM INVESTMENT RETURN FORECASTS

The table below shows select percentiles of the distribution of average geometric returns over ten years and the probability of exceeding the current and proposed investment return assumption.

Capital Market Assumption		f 10-Year Avera et Nominal Retu	Probability of exceeding	Probability of exceeding	
Set (CMA)	40th	50th	60th	7.25%	7.00%
1	5.00%	6.02%	7.06%	38.21%	40.55%
2	5.20%	6.16%	7.13%	38.79%	41.30%
3	5.18%	6.24%	7.31%	40.56%	42.86%
4	5.74%	6.78%	7.83%	45.46%	47.87%
5	5.85%	6.97%	8.09%	47.46%	49.71%
6	5.97%	7.04%	8.12%	48.02%	50.36%
7	6.10%	7.16%	8.22%	49.09%	51.48%
8	6.11%	7.20%	8.30%	49.51%	51.82%
9	6.54%	7.57%	8.61%	53.12%	55.55%
10	6.71%	7.77%	8.83%	54.94%	57.32%
11	6.82%	7.80%	8.79%	55.63%	58.17%
Average	5.93%	6.97%	8.03%	47.34%	49.73%



#### Investment Return and Inflation

#### LONG TERM INVESTMENT RETURN FORECASTS

Seven of the eleven investment consultants included in our analysis provided long-term expectations (20 to 30 years). The long-term investment returns of the seven investment consultants were used to project the rate of return of the Fund based on its target allocation. The table below shows select percentiles of the distribution of average geometric over 20-year and the probability of exceeding the current and proposed investment return assumption based on the long-run assumptions.

Capital Market Assumption		f 20-Year Avera et Nominal Retu	Probability of exceeding	Probability of exceeding	
Set (CMA)	40th	50th	7.25%	7.00%	
1	5.57%	6.23%	6.90%	34.95%	38.51%
2	6.00%	6.75%	7.51%	43.38%	46.69%
3	6.20%	6.92%	7.65%	45.48%	48.93%
4	6.54%	7.27%	8.01%	50.31%	53.76%
5	6.53%	7.30%	8.08%	50.66%	53.92%
6	6.80%	7.56%	8.33%	54.07%	57.35%
7	7.69%	8.44%	9.19%	65.67%	68.76%
Average	6.48%	7.21%	7.95%	49.22%	52.56%



## TABLE I

# COMPARISON OF ACTUAL AND EXPECTED ANNUAL MEMBER SALARIES

ANNUAL SALARY INCREASES										
Age	Exposure Prior Year Expected % Incr Actual % Incr Proposed									
<30	68	\$2,624,356	\$2,781,821	6.00%	\$2,785,874	6.15%	6.25%	\$2,788,378		
30 - 34	76	3,654,037	3,836,743	5.00%	3,958,061	8.32%	6.25%	3,882,414		
35 - 59	656	34,693,057	36,427,730	5.00%	36,911,234	6.39%	5.75%	36,687,908		
60 +	144	8,383,469	8,718,807	4.00%	8,852,479	5.59%	4.75%	8,781,684		
Total	944	49,354,919	51,765,101	4.88%	52,507,648	6.39%	5.64%	52,140,384		



#### TABLE II

# COMPARISON OF ACTUAL AND EXPECTED RETIREMENTS (INCLUDES DROPS)

RETIREMENT EXPERIENCE								
Age	Exposure	Current Assumed Rates	Expected Retirements	Actual Retirements Rates		Pro Retirement Rates	oosed Expected Retirements	
			Early Retir	rement				
55 56 - 59	16 50	15.0% 10.0%	2.4 5.0	1	6.3% 2.0%	10.0% 6.0%	1.6 3.0	
Subtotal	66	11.2%	7.4	2	3.0%	7.0%	4.6	
			Normal Ret	irement				
55 or younger 56 - 59 60 - 64 65 - 69 70 - 74	36 9 60 14 14	20.0% 30.0% 30.0% 35.0% 35.0%	7.2 2.7 18.0 4.9 4.9	9 3 15 10 3	25.0% 33.3% 25.0% 71.4% 21.4%	25.0% 30.0% 30.0% 50.0% 20.0%	9.0 2.7 18.0 7.0 2.8	
75 - 79 80 & Older	12 3	50.0% 100.0%	6.0 3.0	1 1	8.3% 33.3%	20.0% 100.0%	2.4 3.0	
Subtotal <b>Total</b>	148 <b>214</b>	31.6% <b>25.3%</b>	46.7 <b>54.1</b>	42 <b>44</b>	28.4% <b>20.6%</b>	30.3% 23.1%	44.9 49.5	



## TABLE III

# COMPARISON OF ACTUAL AND EXPECTED WITHDRAWALS

WITHDRAWAL EXPERIENCE BY AGE GROUP									
Service	Exposure	Current Assumed Rates	Expected Current	Actual	Actual Rates	Proposed Rates	Expected Proposed		
0 - 1 1 - 2 2 - 3 3 - 4 4 - 5 5 - 6 6 - 7 7 - 8 8 - 9 9 - 10 10 & Up	229 155 119 89 69 51 47 45 50 40 224	25.0% 22.0% 16.0% 14.0% 10.0% 10.0% 9.0% 8.0% 6.0% 6.0% 2.0%	57.3 34.1 19.0 12.5 6.9 5.1 4.2 3.6 3.0 2.4 4.5	73 43 23 15 10 7 7 1 1 3 7	31.9% 27.7% 19.3% 16.9% 14.5% 13.7% 14.9% 2.2% 2.0% 7.5% 3.1%	28.0% 25.0% 18.0% 15.0% 12.0% 12.0% 12.0% 8.0% 6.0% 6.0% 2.0%	64.1 38.8 21.4 13.4 8.3 6.1 5.6 3.6 3.0 2.4 4.5		
Total	1118	13.6%	152.6	190	17.0%	15.3%	171.2		



## **Purpose of the Actuarial Valuation**

In a defined benefit pension plan, an employer makes a promise to its employees of a lifetime pension. The amount of the monthly pension is determined by a *benefit formula* which is often based upon a multiplier percentage and the number of years of service and the average final earnings of the employee.

The employer must design and follow a systematic plan for advance-funding this obligation. That is accomplished by establishing a pension fund and performing annual actuarial valuations to measure the liabilities associated with the obligation and to calculate how much the employer must contribute to the pension fund in order to make good on its promise.

The calculations in the actuarial valuation are performed each year to re-measure the liabilities. The stakeholders need to know how the plan is doing in its goal of systematically financing the promised benefits. So it is important to make the actuarial calculations in accordance with the professional actuarial standards of practice and the accounting standards.

# **Role of Actuarial Assumptions**

The nature of the pension promise and its systematic funding require long term projections of the employee workforce (using demographic assumptions) and long term projections of the salaries and investment returns (using economic assumptions). The entire actuarial valuation process depends on the selection and use of reasonable actuarial assumptions as to future demographics and future economics. There are many different actuarial assumptions employed in an actuarial valuation. The primary actuarial assumptions include:

- 1. Rates of Salary Increases
- 2. Rates of Retirement
- 3. Rates of Withdrawal of Employment
- 4. Rates of Mortality
- 5. Rates of Disability
- 6. Rates of Investment Return

The actuary and plan management must be comfortable with the actuarial assumptions. The assumptions must be reasonable. Without a level of confidence in the reasonableness of the actuarial assumptions, the stakeholders and users of the valuation results cannot have confidence in the results. However, there is no way to have confidence in the actuarial assumptions unless an actuarial experience study is performed to assess the reasonableness of the current assumptions or to change them to be more in line with past experience and with future expectations.

For this reason the Board has requested that we undertake an actuarial experience study to recommend changes to the actuarial assumptions used in the annual actuarial valuation.

