PLANNING BOARD RESOLUTION NO. 2012-05

A RESOLUTION OF THE KEY WEST PLANNING BOARD RECOMMENDING APPROVAL OF AN ORDINANCE OF THE CITY OF KEY WEST, FLORIDA, ADDRESSING THE COMPATIBILITY OF LANDS ADJACENT CLOSELY PROXIMATE TO MILITARY INSTALLATIONS IN THE FUTURE LAND USE ELEMENT OF THE CITY OF **COMPREHENSIVE** PLAN: REVISING WEST POLICY 1-3.9.1, AND CREATING POLICY 1-3.9.2, POLICY 1-3.9.3, POLICY 1-3.9.4, POLICY 1-3.9.5, POLICY 1-3.9.6, AND POLICY 1-3.9.7: PROVIDING FOR SEVERABILITY: PROVIDING FOR THE REPEAL OF INCONSISTENT PROVISIONS: PROVIDING FOR TRANSMITTAL TO THE STATE LAND PLANNING AGENCY: PROVIDING FOR THE FILING WITH THE SECRETARY OF STATE AND FOR AN EFFECTIVE DATE: AND PROVIDING FOR THE CITY OF **KEY** WEST INCLUSION THE IN COMPREHENSIVE PLAN.

WHEREAS, the Planning Department initiated the proposed amendments to the Future Land Use Element of the Comprehensive Plan as a result of changes to Sections 163.3175, and 163.3177 of the Florida Statutes (F.S.) requiring local governments to address compatibility of development with military installations and requiring the exchange of information between local governments and military installations; and

WHEREAS, at a regularly scheduled meeting held on the 16th day of February, 2012, the Planning Board of the City of Key West held a public hearing for the purpose of considering the transmittal to the State Land Planning Agency, for review and comment, a proposed amendment to the City of Key West Comprehensive Plan, as specified in Section 1 below; and

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Chairman

Planning Director

WHEREAS, the Planning Board determined that the proposed amendments are: consistent with the Comprehensive Plan; in conformance with all applicable requirements of the Code of Ordinances;

WHEREAS, the Planning Board makes the following findings of fact and conclusions of law:

- 1. Section 163.3177 (6)(a)11, (F.S.) requires a local government to update or amend their Comprehensive Plan to include the criteria and address compatibility of lands adjacent or closely proximate to existing military installations in their Future Land Use Plan element by June 30, 2012.
- 2. A local government that does not address compatibility of land proximate to an existing military installation in the Future Land Use Plan element by June 30, 2012 shall enter into mediation. Mediation would include representatives from the Naval Air Station Key West, the City of Key West, the State Land Planning Agency, the South Florida Regional Planning Council, and potentially other private land owners.
- 3. If a local government Comprehensive Plan does not contain criteria addressing compatibility by December 31, 2013, the State Land Planning Agency may notify the Administration Commission, which may impose sanctions pursuant to S. 163.3184(8), F.S., including the direction to state agencies to not provide funds to increase the capacity of roads, bridges, or water and sewer systems for those local governments with plan amendments determined not to be in

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Chairman

Planning Director

compliance. The Administrative Commission may also specify that the local government is not eligible for grants under the following programs: Florida Small Cities Community Development Block Grant Programs; Florida Recreation Development Assistance Program; and revenue sharing. If the local government has a Coastal Management Element, the Administrative Commission may also specify that the local government is not eligible for funding pursuant to S. 161.091, F.S., regarding beach management and maintenance funding.

- 4. The proposed amendment implements the requirements of Sections 163.3175, and 163.3177, F.S., which require a local government to address the compatibility of uses on lands adjacent to or closely proximate to military installations and require the exchange of information between a local government and a military installation.
- 5. The proposed amendment is internally consistent with the City of Key West Comprehensive Plan.
- 6. The proposed amendment is consistent with the Principles for Guiding Development for the City of Key West, Rule 28-36.003, Florida Administrative Code.

NOW THEREFORE BE IT RESOLVED by the Planning Board of the City of Key West, Florida:

Section 1. That the above recitals are incorporated by reference as if fully set forth

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Chairman Chairman Director

herein.

Section 2. That AMENDING THE FUTURE LAND USE ELEMENT OF THE CITY OF KEY WEST COMPREHENSIVE PLAN TO REVISE POLICY 1-3.9.1, AND CREATE POLICY 1-3.9.2, POLICY 1-3.9.3, POLICY 1-3.9.4, POLICY 1-3.9.5, POLICY 1-3.9.6, AND POLICY 1-3.9.7 TO PROVIDE FOR THE COMPATIBILITY OF USES ON LANDS ADJACENT TO OR CLOSELY PROXIMATE TO MILITARY INSTALLATIONS AND REQUIRE THE EXCHANGE OF INFORMATION BETWEEN A LOCAL GOVERNMENT AND A MILITARY INSTALLATION is hereby recommended for approval; a copy of the

Section 3. This resolution shall go into effect immediately upon its passage and adoption and authentication by the signatures of the presiding officer and the Clerk of the Commission.

recommended modifications to the City of Key West Comprehensive Plan is attached.

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Chairman
Planning Director

Read and passed on first reading at a regular meeting held this 16th day of February 2012.

Authenticated by the Chairman of the Planning Board and the Planning Director.

Richard Klitenick, Chairman

Date

Key West Planning Board

Attest:

Donald Craig, AICP Planning Director 3.2.12

Date

Filed with the Clerk:

Cheryl Smith, City Clerk

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_Chairman

Planning Director

Draft Ordinance

ORDINANCE NO.

AN ORDINANCE OF THE CITY OF KEY WEST, FLORIDA, COMPATIBILITY ADDRESSING THE ADJACENT TO OR CLOSELY PROXIMATE TO MILITARY INSTALLATIONS IN THE FUTURE LAND USE EXEMENT IN THE CITY OF KEY WEST COMPREHENSIVE PLAN; REVISING POLICY 1-3.9.1, AND CREATING POLICY 1-3.9.2, POLICY 1-3.9.3, POLICY 1-3.9.4, POLICY 1-3.9.5, POLICY 1-**POLICY** 1-3.9.7; PROVIDING 3.9.6, AND SEVERABILITY; PROVIDING FOR THE REPEAL OF PROVIDING **PROVISIONS** INCONSISTENT THE STATE LAND PLANNING TRANSMITTAL TO AGENCY: PROVIDING FOR THE FILING WITH THE SECRETARY OF STATE AND FOR AN EFFECTIVE DATE; AND PROVIDING FOR THE INCLUSION IN THE CITY OF KEY WEST COMPREHENSIVE PLAN.

WHEREAS, Sections 163.3175, and 163.3177, Florida Statutes (F.S.), require local governments to address compatibility of development with military installations and require the exchange of information between local governments and military installations; and

WHEREAS, Sections 163.3175, and 163.3177, F.S. require the adoption of criteria to be used to achieve the compatibility of lands adjacent or closely proximate to military installations within the Future Land Use plan element by June 30, 2012. A local government that does not address compatibility of land proximate to an existing military installation in the Future Land Use plan element by June 30, 2012 shall enter into mediation. Mediation would include representatives from the Naval Air Station Key West, the City of Key West, the State Land Planning Agency, the South Florida Regional Planning Council, and potentially other private land owners; and

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*(Coding: Added language is <u>underlined</u>; deleted language is struck through.)

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WHEREAS, if a local government comprehensive plan does not contain criteria addressing compatibility by December 31, 2013, the State Land Planning Agency may notify the Administration Commission, which may impose sanctions pursuant to Section 163.3184(8), F.S., including the direction to state agencies to not provide funds to increase the capacity of roads, bridges, or water and sewer systems for those local governments with plan amendments determined not to be in compliance. The Administration Commission may also specify that the local government is not eligible for grants under the following programs: Florida Small Cities Community Block Grant Programs; Florida Recreation Development Assistance Program, and revenue sharing. If the local government has a Coastal Management Element, the Administration Commission may also specify that the local government is not eligible for funding pursuant to \$2.161.091, F.S., regarding beach management and maintenance funding; and

WHEREAS, City staff, in conjunction with representatives of Naval Air Station Key West have collaborated on various policies and standards to address military compatibility within the City of Key West Comprehensive Plan; and

WHEREAS, the proposed amendment implements the requirements of Sections 163.3175 and 163.3177, F.S., which require a local government to address the compatibility of uses on lands adjacent to or closely proximate to military installations and require the exchange of information between a local government and a military installation; and

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WHEREAS, the proposed amendment is internally consistent with the City of Key West Comprehensive Plan; and

WHEREAS, the proposed amendment is consistent with the Principles of Guiding Development for the City of Key West, Rule 28-36.003, Florida Administrative Code (F.A.C.); and

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF KEY WEST, FLORIDA:

Section 1: The City of Key West Comprehensive Plan is amended as follows: (Deletions are stricken through and additions are underlined.)

Policy 1-3.9.1 Implementing Intergovernmental Coordination

The City of Key West shall require that development applications be coordinated, as appropriate, with Monroe County. the Monroe County School Board, other special districts, the South Florida Regional Planning Council (SFRPC), the South Florida Water Management District, United States Naval Air Station Key West, as well as applicable State and Federal agencies prior to issuance of a development order or permit. The City shall coordinate with the SFRPC in meeting regional policies contained in the Regional Plan for South Florida. The City shall establish a multiagency review during the site plan review process for all large scale developments. The powers of the multi-agency review team shall be advisory to the City of Key West Planning Board.

Policy 1-3.9.2

The City of Key West shall promote and encourage the compatibility of lands adjacent to or

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closely proximate to military installations within the corporate City limits. The City of Key

West shall exchange relevant information to achieve compatible land uses.

Policy 1-3.9.3

The City of Key West shall transmit to the commanding officer of Naval Air Station Key
West information relating to proposed changes to comprehensive plans, plan amendments,
Future Land Use amendments, and proposed changes to Land Development Regulations
which, if approved, would affect the intensity, density, or use of the land adjacent to or in
close proximity to the Naval Air Station Key West.

Policy 1-3.9.4

Within 30 days of the date of receipt from the City of Key West of proposed changes, the Naval Air Station Key West commanding officer or his or her designee may provide comments to the City on the impact proposed changes may have on the mission of the military installation. The City of Key West shall forward any comments regarding Comprehensive Plan Amendments or Land Development Regulation amendments to the State Land Planning Agency. The City shall take into consideration any comments provided by the Naval Air Station Key West commanding officer or his or her designee and shall also be sensitive to private property rights and not be unduly restrictive of those rights.

Policy 1-3.9.5

The City of Key West shall include a representative of Naval Air Station Key West as an exofficio, nonvoting member of the City of Key West Planning Board.

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^{*(}Coding: Added language is <u>underlined</u>; deleted language is struck through.)

Policy 1-3.9.6

The City of Key West shall notify the Naval Air Station Key West commanding officer or his or her designee of any development proposals that are scheduled for the City of Key West Development Review Committee (DRC) at the earliest date possible. The City of Key West shall include a representative of Naval Air Station Key West as an ex-officio, nonvoting member of the DRC. Naval Air Station Key West may provide comments on proposals to the DRC.

Policy 1-3.9.7

The City shall acknowledge the Encroachment Challenges Synopsis provided by the Naval Air Station Key West, and the 2007 Air Installations Compatible Use Zones (AICUZ) Study; both of which may be amended, and when so amended, incorporated by reference by written notice of amendment to the City of Key West, and recognized by the City through a duly advertised hearing of the City Planning Board and City Commission.

The Encroachment Challenges Synopsis identifies potential impacts as follows:

- 1. Urban Development (population growth);
- 2. Airborne noise;
- 3. Competition for air space, land, and sea space;
- 4. Competition for scarce resources;
- 5. Threatened and endangered species;
- 6. Maritime issues;
- 7. Ordnance-Unexploded Ordnance (UXO)/Munitions;

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- 8. <u>Safety Arcs and footprints (Explosive Safety Quantity Distance (ESQD) Arcs, Surface Danger Zones, Weapons Safety Footprint Areas;</u>
- 9. Frequency Spectrum;
- 10. Air Quality;
- 11. Water Quality;
- 12. Interpretation of Historical/Environmental regulations;
- 13. Interagency Coordination; and
- 14. <u>Legislative Initiatives.</u>

The City shall adopt into the Land Development Regulations encroachment compatibility factors based upon the Encroachment Challenges Synopsis as well as the 2007 AICUZ Study. These encroachment protection criteria shall be reviewed when proposed development, redevelopment, changes of use, intensification of density or intensity, expansion, legislative changes, or other land use proposals adjacent or proximate to military installations are being considered by the City.

Section 2: If any section, provision, clause, phrase, or application of this Ordinance is held invalid or unconstitutional for any reason by any court of competent jurisdiction, the remaining provisions of this Ordinance shall be deemed severable there from and shall be construed as reasonable and necessary to achieve the lawful purposes of this Ordinance.

Section 3: All Ordinances or parts of Ordinances of said City in conflict with the provisions of this Ordinance are hereby superseded to the extent of such conflict.

Section 4: This Ordinance shall be transmitted by the Director of the Planning Department to

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the State Land Planning Agency pursuant to Chapter 163 and 380, (F.S.).

Section 5: This ordinance shall be filed in the Office of the Secretary of the State of Florida but shall not become effective until a notice is issued by the State Land Planning Agency or Administration Commission finding the amendment is in compliance with Chapter 163, (F.S.), and after any applicable appeal periods have expired.

Section 6: The numbering of the forgoing amendment may be renumbered to conform to the numbering of the City of Key West Comprehensive Plan and shall be incorporated in the City of Key West Comprehensive Plan.

Read and passed on first reading at a regular meeting held this day of, 2012.
Read and passed on final reading at a regular meeting held thisday of, 2012.
Authenticated by the presiding officer and Clerk of the Commission onday of, 2012
Authoriticated by the presiding transcer and overly of the commission onauty of, 2012
Filed with the Clerk, 2012.
CRAIG CATES, MAYOR

CHERYL SMITH, CITY CLERK

ATTEST:

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