### **Substantial Improvement Analysis**

### 1413 Flagler Ave, Key West

### September 17, 2019

Building Permit: #19-3125 Plumbing #19-3127 Electrical #19-3133 Mechanical #19-3126 Roofing #19-0444



Scott G. Fraser, Floodplain Administrator City of Key West 1300 White Street Key West, FL 33040 305-809-3810 sfraser@CityofKeyWest-FL.gov

Scope:

This building permit application is for extensive renovations to a residential two-story CBS pre-FIRM<sup>1</sup> structure originally constructed during 1948. This building is separate from and behind a two-unit single-floor residence on the same lot; the front building has assigned street addresses of 1409-1411 Flagler Ave.

This building is within a FEMA designated AE-6 flood zone<sup>2</sup>. It's not a contributing historic structure.

No Elevation Certificate for this building was submitted. An earlier certificate for the adjacent front building shows the highest adjacent grade at an elevation of +4.0-ft NGVD. The first finished floor is slabon-grade very close to the ground level. Absent certified elevations, this building is approximately -3-ft below the Design Flood Elevation for this site. Plans submitted<sup>3</sup> show the ground floor as inhabited space.



1 April 30, 2019

<sup>&</sup>lt;sup>1</sup> NFIP FIRM 2/18/2005

<sup>&</sup>lt;sup>2</sup> FIRMette Attachment D

<sup>&</sup>lt;sup>3</sup> Plans page A101 dated 8/21/19

#### History:

February 7, 2019 – Building permit #BLD2019-0444<sup>4</sup> was issued for:

"Remove existing roofing on accessory structure and replace plywood as necessary, replace fascia. Install Grace Ice and Water shield and V-Crimp panels. 530 sq. ft."

March 18, 2019 – Building permit #BLD2019-1029 was issued to replace the mid-level and top tie beams.

<u>April 30, 2019</u> – Upon receipt of complaints that buildings at this flood zone location were being renovated beyond the 50% Substantial Improvement threshold without elevation to the Design Flood Elevation, the Floodplain Administrator conducted a site visit.

The front building was determined to be a Substantial Improvement, with elevation required.

This rear building did not yet have a renovations permit submitted, only the tie-beam repair permit referenced above and exploratory demolition permit #BLD2019-0471. Thus, no Substantial Improvement Determination was made. However, the building was flagged for review when renovation applications are submitted and the following day the contractor (Gary the Carpenter) was notified of this status.

<u>September 3, 2019</u> – Building Permit Application #BLD2019-3125 was submitted for:

"RENOVATION TO UPSTAIRS & DOWNSTAIRS UNITS NEW KITCHEN BATH AND BEDROOM REPLACE WINDOWS & ENTRANCE DOORS."

<u>September 17, 2019</u> - The City Floodplain Administrator (Fraser) reviewed the application<sup>5</sup>, and performed a Substantial Improvement analysis<sup>5</sup>.

The plans didn't indicate any intended elevation of the existing first finished floor to the Design Flood Elevation.

#### **Building Value:**

The building value was established by the Property Appraiser's value of improvements, adjusted plus-15% per established procedure. Individual building values were obtained from the Property Appraiser's office, with this building valued at \$105,452.

P.A. Building Value	105,452
Plus 15%	\$15,818
Building Value:	\$121,270

#### Value of Improvements:

The permit values submitted are as follows, with one (roofing) appearing considerably under-valued:

- Demolition, Exploratory \$2,000
- Tie-beam repairs \$10,000
- Renovations \$14,500

<sup>&</sup>lt;sup>4</sup> Photographs in Attachment D

<sup>&</sup>lt;sup>5</sup> City of Key West Ordinances Sec. 34-125(4) Duties and powers of the floodplain administrator

- Electrical \$8,252
- Plumbing \$10,800
- Roof \$3,445 (apparently under-valued)
- Mechanical \$6,600

The entire building – both floors – have been gutted. A new roof is being applied, some - if not all - the roof rafters have been replaced and major repairs to two tie-beams have occurred.

The self-declared value of improvements is \$154,537.

#### Summary:

Based upon the information known to-date, the Floodplain Administered determines<sup>5</sup> this building is destined to be a Substantial Improvement once completed. [Calculations, Attachment A]

However, options still available to the homeowner include:

- Submit an acceptable private apprasial for this structure showing a different market value upon which the Substnatial Improvement analysis may be reconsidered.
- Apply to the City Planning Board for a floodplain variance<sup>6</sup>.
- Appeal this Substantial Improvement determination to the City Commission<sup>7</sup>.

Should it ultimately be reassessed that this project equates to less than a 50% improvement, the owners will be required to sign - under a Notary - a standard Substantial Impovement warning letter acknowldeging the advancing 50% Substantial Improvement threshold and future consiquences. [sample letter Attachment D]

#### **Relevent Data:**

#### Owner:

1409-1413 FALGLER LLC PO Box 1527 Key West FL 33041LLC PO Box 1527 Key West FL 33041

Florida Limited Liability Company 1409-1413 FLAGLER, LLC Filing Information Document Number L19000021708 FEI/EIN Number NONE

Date Filed 01/25/2019 State FL Status ACTIVE

<sup>6</sup> City of Key West Ordinances Sec. 34-129(1) Variances and appeals

<sup>&</sup>lt;sup>7</sup> City of Key West Ordinances Sec. 34-129(2) Variances and appeals

Principal Address 1409-1413 FLAGLER AVE KEY WEST, FL 33040 Mailing Address 500 FLEMING ST KEY WEST, FL 33040 Authorized Person(s) Detail Name & Address

Title MGR ROSSI FAMILY LLLP 1409-1413 FLAGLER AVE KEY WEST, FL 33040 PO BOX 1527 KEY WEST, FL 33040 Registered Agent Name & Address STERLING, ERICA HUGHES

# Attachments

## **Substantial Improvement Analysis**

### 1413 Flagler Ave, Key West

September 17, 2019

#### Attachment A

Building Value:		\$121,270		Square-Foot Constructio W/O Foundation changes W/Foundation changes		\$185 \$200		
Permit Number		Permit Values		Percent Improvements	Notes:			
LD2019-1029	ş	10,000	RENOVATION EX	TERIOR	Area	8F	Rate	Sub-Tota
LD2019-3125	ş	114,240	RENOVATION EX	TERIOR	Existing	714	\$185	\$132,09
LD2019-3126	ş	6,600	MECHANICAL HV	AC	Proposed		\$200	;
LD2019-3127	ş	10,000	PLUMBING		Proposed		\$185	1
LD2019-3133	ş	8,252	ELECTRICAL			714		\$132,0
REE2019-0253	ş	-	CANOPY DICOT					
LD2019-0444	ş	3,445	Roofing					
LD2019-0471	ş	2,000	Demo, exploratory Square feet area oaloc		106			
						Dimension 1	Dimension 2	Totals
						0	0	
						0	0	
						0	0	

\$ 164,637	Total Improvements 127.4%
	50% Threshold \$60,635
	Excess of 50% \$93,902
P.A. Building Value Plus 15%	105,452 \$15,818
Building Value:	\$121,270

Attachment B



2 April 30, 2019



3 April 30, 2019



4 May 7, 2019



5 May 7, 2019

#### Attachment C



July 24, 2019



Re: Building Permits for Key West, Florida

It is with great trepidation, heightened concern and high warnings that the City is prepared to approve the floodplain management aspect of your latest Building Permit Application (#BLD2018).

The City's participation in the National Flood Insurance Program is an asset to everyone who lives or owns property within the city. Absent this participation, flood insurance would be ten to twenty times more expensive.

The City has recently obtained a communitywide discount for all flood insurance policy holders and is already pursing methods to increase that discount one year from now. Our continued enrolment in this discount program and future discounts hinges upon compliance with FEMA's standards, which it ensures with periodic inspections. A finding by FEMA that the City isn't adhering to its agreement would be economically devastating to the entire community.

Your application for a building permit, involves a structure located within FEMA's Special Flood Hazard Area; more specifically in an "AE-7" flood zone. This building was grandfathered at its original elevation as of 1974, but by FEMA standards when it's Substantially Improved (50% or greater of the building's value during the past five-years), it must come into compliance with the Flood Damage Protection requirements, which would mean elevation of this building to the minimum flood level.

Your latest application, coupled with earlier permits, equates at an improvement value of **100**%, just **3** short of the Substantial Improvement 50% threshold. There is little room for error, unexpected cost over-runs, price increases or any other contingency that could thrust this building into compliance with current floodplain management requirements.

If you are to proceed with improvements that are later found to be valued at 50% or greater, you'd face the huge burden and tremendous cost of then having to elevate you're newly renovated building <u>after</u> it was finished and bring the structure into compliance with all additional aspects of Substantial Improvement requirements. A Certificate of Occupancy or final inspection couldn't be issued until these requirements were met. Allowing the building to be inhabited under such conditions would result in legal action against the owner, contractor and occupants.

Throughout this process, you can expect city staff to closely monitor this project's progress. This heightened oversight will likely include a continuous stream of requests for documents certifying suppliers, contractors and their related costs. Failure to produce the requested information/documents will result in immediate sanctions that may jeopardize the project's continuation.

Upon final inspections having been achieved, the remaining margin will be in-place for the next five years. Any new repairs or improvements <u>for any reason</u> will calculate toward this 50% threshold. Meeting that threshold will require the entire building be elevated to required floodplain heights for this site.

The City will need an authorized notarized signature of each owner upon this document showing receipt and acknowledgement of this warning.

Yours truly,

Scott Fraser, Floodplain Administrator

Who Produced Identification \_\_\_\_\_ Type of Identification

Produced

STATE OF FLORIDA COUNTY OF MONROE

The foregoing instrument was acknowledged before me this

\_\_\_\_\_ day of \_\_\_\_\_\_ 2019, by

#### Attachment D

