A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF KEY WEST, FLORIDA, ADOPTING THE FINAL BUDGET FOR FY 2020-2021; PROVIDING FOR AN EFFECTIVE DATE

WHEREAS, a public hearing to consider the final budget was conducted on September 21, 2020.

NOW THEREFORE BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF KEY WEST, FLORIDA, AS FOLLOWS:

Section 1: That the final budget for FY 2020-2021 is currently set at \$189,948,670 and hereby adopted by fund and by major category.

<u>Section 2</u>: That this Resolution shall go into effect immediately upon its passage and adoption and authentication by the signature of the presiding officer and the Clerk of the Commission. Passed and adopted by the City Commission at a meeting held this <u>21</u> day of <u>September</u> 2020.

Authenticated by the presiding officer and Clerk of the Commission on <u>September 22nd</u>, 2020. Filed with the Clerk <u>September 22</u>, 2020.

Mayor Teri Johnston	Yes
Vice Mayor Sam Kaufman	Yes
Commissioner Gregory Davila	Yes
Commissioner Mary Lou Hoover	Yes
Commissioner Clayton Lopez	Yes
Commissioner Billy Wardlow	Yes
Commissioner Jimmy Weekley	Yes
-/ -	<u>,</u>

ΟN, MAYOR

ATTEST:

KERI O'BRIEN, DEPUTY CITY CLERK

# **City of Key West**



BUDGET WORKSHOP July 6 & 7, 2020 ALL FUNDS FISCAL YEAR 2020-21

## <u>Schedule</u>

### Monday, July 6, 2020

- > 9:00 A.M. 12 Noon
  - > Changes in Personnel Services All Funds
  - > Budget Highlights All Funds
  - > General Fund
  - > Truman Waterfront Fund

### Reconvene at 1:30 (Time Approximate)

- > Wastewater (Sewer) Fund
- > Stormwater Fund
- > Solid Waste Fund
- Community Fund (AIPP)
- > Fort Taylor Surcharge Fund

## **Schedule (Continued)**

## > Tuesday, July 7, 2020

- ▶ 9:00 A.M. 12 Noon
  - > Community Development Office
  - > Bahama Village CRA Fund
  - > Caroline Street CRA Fund
  - > Affordable Housing Fund
  - > General Government Capital
    - > Infrastructure Surtax Fund
    - > Capital Projects Fund
    - > Internal Improvements Fund (Gas Tax)

#### > Reconvene at 1:30 (Time Approximate)

- Key West Bight Fund
- > Garrison Bight Fund
- > Transportation Alternative Fund
- > Transit Fund
- > Insurance Fund

## **Changes in Personnel (All Funds)**

### No Pay Increases for FY 2020-21

- > Three Bargaining Units and Management
- > Does Include Step Increases (If Applicable)
- > Does Include Professional & Certification Pay
- \$1,525,000 Estimated Savings

### Suspended Positions (COVID-19)

- > 29 Positions / Still Authorized
- > \$2,031,327 Estimated Savings
- > CM Can Fill Depending on Economic Improvements

### **Deleted Positions (Cruise Ship Referendum)**

- > Cruise Ship Referendum Related Deletions / 6 Positions
- > \$609,210 Estimated Savings

### **Deleted Positions (Departmental Recommendations)**

- > 3 Positions
- > \$176,014 Estimated Savings

## Changes in Personnel (All Funds) (Cont.)

### No New Positions Proposed

### Health Insurance

- > Five (5) Percent Increase (April September 2021)
- > Good Loss Experience / Projected Health Care Increases

### > Pension Contributions

- > General Employees Retirement Fund 8 Percent of Payroll
- > Police/Fire Pension Retirement Fund 31 Percent of Payroll

## Highlights of FY2020-21 Budget

## **General Fund**

### > Fund Balance / Operating Reserve

- > Policy: 72 Days to 92 Days
- > FYE 2021 Est. Unassigned Fund Bal. 56 Days \*
  - > \* Includes Anticipated IRMA & COVID-19 Reimbursements
    - > \$152,000/Day FY 2020-21 Proposed Budget
    - > Proposed Budget Adds No Reserve Days

### > Ad Valorem Taxes (Property Taxes)

- > Calculated Millage Rollback Rate 2.0858 > Budget Formulated on Rollback Millage Rate 2.0858
- Certify Millage at July 22/23 Workshop ≻
  - **Better Revenue Projections**  $\geq$
  - **Better Projection of Minimum Reserve Days**  $\mathbf{i}$
  - **Consider Setting Millage Higher** 
    - Two Months of Clarity Only Down Never Up



## > General Fund (Revenues)

- Sales Tax
  - Local Government ½ Cent Sales & Municipal Rev Sharing
     Budgeted @ 80 Percent of FY 2018-19 Actuals
- Street Parking / Mallory Square Parking
  - > Budgeted @ 80 Percent of Prior Year Actuals
- > Cruise Ship Disembarkation Fees
  - > \$40,000
  - > All Cruise Ships Meeting Criteria to Pier B
- > Transfers In
  - > \$1,750,000 From Key West Bight Fund
  - > \$1,433,000 From Insurance Fund
- > General Government Leases
  - > Includes Recapture of 3 Month Deferment

A REVENCE

## Highlights of FY2020-21 Budget (Continued)

## > General Fund (Expenditures)

- > Personnel Services
  - > FY 2020-21 \$41,650,357
    - > Down 2.5 Percent (\$42,747,799) from FY 2019-20 Budget
  - > 81 Percent of General Fund Total Expenditures FY 2020-21

### > Operating Expenditures

- > FY 2020-21 \$8,118,927
  - Down 22.2 Percent (\$10,442,135) from FY 2019-20 Budget
- > 16 Percent of General Fund Total Expenditures FY 2020-21

### > Capital Expenditures

> No Purchase of Vehicles / Trucks / Heavy Equipment

#### > Transfers Out

- > No Transfer to Gas Tax for Paving
- > \$411,456 to Truman Waterfront Fund / Operating Subsidy

General Fund (Continued)

- > Total Revenue (Less Reserves)
- > Total Expenditures (Less Reserves)
- > Difference (Less Reserves)

\$49,805,547 \$51,482,021 < \$ 1,676,474>

- > Recommendations
  - > Additional Transfer from Key West Bight
  - > Millage Increase
  - > Further Personnel Adjustments
  - > Credit Card Fees

### > Internal Improvements (Gas Tax) Fund

- > Gas Tax Rev Budgeted @ 80% of FY 2018-19 Actuals
- > \$500,000 In Sidewalk Funding
- > No Paving Funding for FY 2020-21
  - > Down From \$3,150,000 in FY 2019-20
- > Plan Today for FY 2021-22 Bond Issuance

### > Infrastructure Surtax Fund

> Infrastructure Rev Budgeted @ 80% of FY 2019 Actuals

> Truman Waterfront Phase 1B	\$2	2,697,081
<ul> <li>&gt; 1<sup>st</sup> Year Funding for New KOTS</li> <li>&gt; 2<sup>nd</sup> Year in FY 2022 is \$1,500,000</li> </ul>	\$1	,500,000
Duval Street Revitalization Design	\$	250,000
Synthetic Turf Rose Hernandez	\$	400,000
> Cable Huts Design & Repair	\$	440,000
> KWPD HVAC Replacement	\$	350,000
Refurbish Sports Complex Restrooms	\$	150,000
Lease of SCBAs for Fire Department	\$	175,000

### Transportation Alternative Fund

- Duval Loop Accounting Moved to Transit Fund 411
- > 33% General Government Parking (Except Mallory) \$287K
- 50% Key West Bight Parking
   67% Park n Ride Parking
   \$ 99K
- > 67% Park n Ride Parking \$ 99K
   > FDOT Transportation Alternatives Last Mile Grant \$510K
- Wickers Bicycle Trail Design
   \$100K
- > Pedestrian Upgrades \$225K

### Truman Waterfront Fund

Year 4 Operational & Capital Requirements \$854K
 27% General Government Parking (Except Mallory) \$234K
 Transfer From General Fund \$411K
 Estimate for Amphitheater Revenue \$100K
 Estimate for Parking Fees \$50K

### <u>Utility Funds</u>

- > Sewer No Increase To Base or Commodity Charge
- > Stormwater 3.0% (\$3.23 Annually) Increase Per ESU
- > Solid Waste No Increase To Residential or Tipping Charges



- > Affordable Housing Fund
  - > 40% General Government Parking (Except Mallory)
     > \$347K Estimated In Annual Parking Fees
  - > FYE 2019-20 Estimated Fund Balance \$631K
    - > Assumes \$850K Remediation Reimbursement From Mosquito Control Board

## Community Fund (AIPP)

> FYE 2019-2020 Estimated Fund Balance \$140K

### > Caroline Street CRA

- > FYE 2019-20 Estimated Fund Balance \$1.7M
- > TIF Increment for FY 2021 \$1.1M
- > Caroline / Elizabeth / Greene St. Paving Project \$1.0M
- > Estimated FY 20-21 Reserve \$1.8M with FY2020

### Bahama Village CRA

- > \$ 4.1M Committed in PY & FY2021 Funding for Frederick Douglass Gym Expansion
  - Elimination of Health Relocation Project as well as the Infill and Dilapidated Structure Rehabilitation Project

## > Return of Self Insurance Fund Surplus (Fund 502)

- > FYE 2019 Fund Balance \$6.75M
- Favorable Aggregate and Improved Losses

### > Two (2) Independent Actuarial Reports FYE 2019

> Glicksman Consulting, LLC

- > \$3.50M PV > \$3.73M PV
- **50 Percent Confidence Level 75 Percent Confidence Level**
- > \$3.96M PV
- **90 Percent Confidence Level**
- > AMI Risk Consultants, Inc. **50 Percent Confidence Level** 
  - > \$3.83M PV
  - > \$4.18M PV
- 75 Percent Confidence Level
- > \$4.55M PV
- 90 Percent Confidence Level
- \$2.5M Workers Comp / Property & Liability Surplus

> Distribution based on Trailing 10 Years of Fund Contributions

96K

- > General Fund
  - \$1.433M 293K \$.
- > Sewer Fund > Solid Waste Fund \$
- > KW Bight Fund \$ 475K
- Remaining Funds \$ 203K

# **City of Key West**



## **General Fund – Ad Valorem**

## > Growth in Total Taxable Value - 2019 to 2020

> 2019 Final (VAB)

\$7,837,357,332 > 2020 (July 2020 Est.) \$8,117,423,737

## > Increase of 3.57 Percent in Total Taxable Value

> New Construction

> Value Growth

\$ 18,739,904 \$261,326,501

.24 Percent 3.33 Percent

## <u>General Fund – Ad Valorem</u>

- > FY 2019-20 Adopted Calculated Millage Rate 2.1535
  - Example: Residential Home \$460,000 in Taxable Value
     \$ 991 City Portion

### > FY 2020-21 Calculated "Rollback" Millage Rate 2.0858

Example: Residential Home \$475,180 in Taxable Value
 \$ 991 – City Portion

**FY 2020-21 Calculated Millage Rate Example** 2.1067

- > 1% <u>above</u> Rollback Rate
- Example: Residential Home \$475,180 in Taxable Value
   \$1,001 City Portion
- > \$10.00/YR For Each Millage Percent Above "Rollback"
- > For Reference: 1 Percent above/below rollback = \$153,589

## <u>General Fund – Revenue Highlights</u>

Federal, State, Local and TDC Grants

\$1.838M

- > Federal
  - > \$ 11K Byrne JAG Grant
  - > \$ 15K HITDA
  - > \$ 15K Vests
  - > \$ 10K IRS
- > State
  - > \$ 30K FDOT HVE Bicycle/Ped Grant
  - > \$ 80K FDOT Traffic Grant
- > Monroe County School Board & Other Local
  - > \$836K School Resource Officers
  - > \$ 50K Fire Academy
- > TDC
  - > \$791K Beach Cleaning

## <u>General Fund – Revenue Highlights</u>

### Cruise Ship Disembarkation Revenue

- > 35 Scheduled Port Calls for FY 2020-21
  - > Ships Conforming to the Referendum Passenger Count Restriction
- > 14,553 Passenger Count @ \$2.63 / Manifested Passenger
   > Passenger Count Discounted 50% Due to Uncertainty of COVID-19
- > All Port Calls Directed to Pier B
  - Requires no City Security
  - > Minimal City Involvement
- > \$40,000 Estimated Disembarkation Revenue
- > Six (6) Directly Related Positions Deleted From Budget
- > \$1.75M to \$2.0M of Indirect Personnel Service Allocations

# Cruise Ship Operating Activity (2018 Study)

Description	Mallory Square	Pier B	Outer Mole	Total
Revenues:				
Dockage	\$24,239	\$135,439	\$60,256	\$219,935
Disembarkment	731,330	1,300,843	2,239,800	4,271,973
Security	46,074	0	141,107	187,181
Total	\$801,643	\$1,436,282	\$2,441,164	\$4,679,088
Operating Expenses:		 		
Navy Lease Fees	\$0	\$0	\$839,925	\$839,925
Outer Mole Transportation	0	0	1,127,183	1,127,183
Port Security	26,838	0	101,115	127,953
Allocated Port Operations Costs	94,442	0	146,111	240,553
Other Departmental Allocations	171,527	1,056,702	525,324	1,753,553
Total Operating Expenses	\$292,807	\$1,056,702	\$2,739,657	\$4,089,167
Capital Expenses:			·	
Cash-Funded Capital Expenditures	\$406,112	\$0	\$92,667	\$498,779
Total Operating and Capital Expenses	\$698,919	\$1,056,702	\$2,832,324	\$4,587,946
Revenues Over/(Under) Expenses	\$102,724	\$379,579	-\$391,161	\$91,142

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## <u> General Fund – Revenue Highlights</u>

- Building Fees Budgeted at \$2,400,000
   Consistent with FY 2019-20 projected collections
- Business Tax Receipts Budgeted at \$1,219,016
   Consistent with FY 2019-20 projected collections
- Major State Sales Tax Revenues
   Budgeted @ 80% of FY 2019 Actuals
- Ambulance Fees
   Budgeted at \$1,200,000
- > \$1,750,000 Transfer In From Key West Bight
- > \$1,433,625 Transfer In From Insurance Fund
- > Street Parking
  - > Budgeted at 80% of Prior Year Actuals

# <u>General Fund – Expenditure Highlights</u>

≻	Homeless Services/KOTS		\$706,101
	SHAL Management Contract	\$680,601	
	> 24 Hour Operation		
	> Utilities and Major Repairs	\$ 25,500	
	Aid to Private Organizations		\$ 95,000
	> Rotary (Fireworks)	\$ 45,000	
	> FIRM	\$ 50,000	

FY 2020-2021

**General Fund – Other Expenditure Highlights** 

> Analy	ysis of FEMA Flood Map Changes \$	80,000
> Appr	opriation to FIRM – Windstorm Rates \$	50,000
> Lobb	ying Services \$	72,000
≻ Strat	egic Planning \$	50,000
≻ Gran	t Writer Services \$	60,000
> Com	munity Rating System (CRS) \$	14,086
		200,000
	ion Management Solution (Parking) \$	80,000

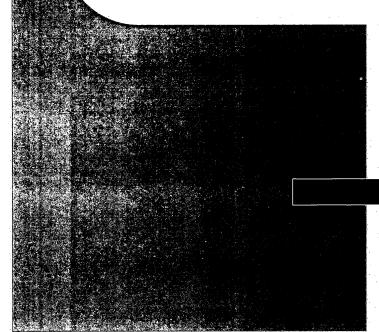
## <u>Recap</u>

- Certify Millage at July 22/23 Workshop
- Meet In August 2020 (If Necessary)
- > Budget Hearings
  - > 1<sup>st</sup> Public Hearing
  - > Final Public Hearing

September 9, 2020 September 21, 2020

> Any Final Questions

# **City of Key West**



BUDGET WORKSHOP II July 22 & 23, 2020 ALL FUNDS FISCAL YEAR 2020-21

## <u>Schedule</u>

### > Wednesday, July 22, 2020

- > 9:00 A.M. 12 Noon
  - > Changes in Personnel Services All Funds
  - > Budget Highlights All Funds
  - > General Fund <u>Changes from Initial Workshop</u>
  - Stormwater Fund <u>Changes from Initial Workshop</u>
  - Commission Questions
  - > Public Comment
- Reconvene at 1:30 (Time Approximate)
  - > Certify Fiscal Year 2020-21 Millage Rate
  - > Discuss September 2020 Public Hearing Dates

### > Thursday, July 23, 2020

> 9:00 A.M. - 12 Noon (If Necessary)

## **General Fund Changes from Initial Workshop**

\$ (1,676,474.00) Initial General Fund Deficit

### Revenue Increases

750,000.00	Additional Transfer From Key West Bight
347,891.00	Suspend Parking Fee Transfer to Affordable Housing Trust Fund
225,000.00	Planning Dept. Review Fee - Bldg. Applications (New Revenue)
440,490.00	Increase Millage 3 Percent over Rollback Rate
1,763,381.00	
	Expenditure Reductions
104,463.00	Fantasy Fest Overtime
18,400.00	Fantasy Fest Related Operating Expenses
130,918.00	Health Insurance - Plan Changes to Cover Plan Premium Increases
104,090.00	All General Fund Employees - One Non Paid Furlough Day
392,000.00	Credit Card Fees
749,871.00	
836,778.00	To Be Applied to Reserve Days (Approx. 5 Days)
	347,891.00 225,000.00 440,490.00 1,763,381.00 104,463.00 18,400.00 130,918.00 104,090.00 392,000.00 749,871.00

## **General Fund – Final Comments**

- Devil is in the "Assumptions"
  - > 80 Percent Factor Applied to Two of the Largest Revenue Sources in General Fund – Sales Tax and Parking
     > Five (5) Percent Over/Under is \$500,000
- General Fund Reserve Days
  - > Fund Balance Policy Plan to Achieve 72 Minimum Days
    - > Recommendation: Five (5) Days Per FY for Next 3 FYs
    - Recovery Plan Must Be Reasonable Required for Compliance Purposes

### ➤ Millage

- Current Recommendation is 3 Percent Over Rollback Rate
- Certify Millage at 5 Percent Over Recommendation 8%
  - > Allows for Flexibility if economic conditions change
- > Adopt in September at 3 Percent if no significant changes

## Stormwater Fund

- > 3 Percent Increase Initial Staff Recommendation
- > 6 Percent Increase Discussed at July 6 Workshop
  - Patricia & Ashby Piping Project Phase II
  - > Favorable Construction Estimates
    - > \$905K Budgeted in CIP for FY 2021
    - Recent Construction Estimate \$700K
- Revert Back to 3 Percent Increase
  - > Still Maintain Adequate Operating Reserves
  - As Always, Significant Unanticipated Stormwater Repairs Could Prove Challenging

## Final Actions:

- > Millage Rate
- September 2020 Public Hearings
  - Currently 9<sup>th</sup> and the <u>21<sup>st</sup></u>
  - > Recommending 9<sup>th</sup> and the <u>15th</u>

# **City of Key West**



September 9, 2020 1<sup>st</sup> Public Hearing ALL FUNDS FISCAL YEAR 2020-21

## Highlights of FY2020-21 Budget

## **General Fund**

### > Fund Balance / Operating Reserve

- > Policy: 72 Days to 92 Days
- > FYE 2021 Est. Unassigned Fund Bal.

### 63 Days \*

- > \* Includes Anticipated IRMA & COVID-19 Reimbursements
- > \$152,000/Day FY 2020-21 Proposed Budget
- > Proposed Budget Adds <u>Eight (8)</u> Reserve Days
  - > 71 Days at End of FY 2020-21

### > Ad Valorem Taxes (Property Taxes)

> Calculated Millage Rollback Rate

2.0858

- > Certified Millage at Eight Percent Over Rollback Rate
  - > Three (3) Percent Required, and
  - > Additional Five (5) Percent "Safety Measure"
- > Staff Recommends Final Adoption at Rollback Rate 2.0858

## > General Fund (Revenues)

- > Sales Tax
  - > Local Government 1/2 Cent Sales & Municipal Rev Sharing
    - > Budgeted @ State Recommended Levels
    - > Add: \$581K
- > Transfers In
  - > \$ 400,000 From Key West Bight Fund (Poinciana Gardens)
  - > \$ 275,000 From Key West Bight Fund (Tenant Relief)
  - > \$ 200,000 Additional From Insurance
- > Transfers Out
  - > \$ 400,000 To KWHA (Poinciana Gardens)
  - > \$ 30,000 To FKAA

### Internal Improvements (Gas Tax) Fund

- > Updated Per State Revenue Projections
  - > Decrease by \$4,866

### > Infrastructure Surtax Fund

- > Updated Per State Revenue Projections
  - > Decrease by \$233,779

## <u>Recap</u>

# Budget Hearings Final Public Hearing

September 21, 2020

> Any Final Questions

### CITY OF KEY WEST

# FY 20/21 BUDGET SUMMARY BY CATEGORY - FIRST BUDGET HEARING

GOVERNMENT FUNDS ESTIMATED REVENUES:	General Fund	Inf	rastructure Surtax Fund		Internal provement Fund		ort Taylor Surcharge Fund	 ffordable lousing Fund	Truman /aterfront Fund	Ca	mmunity Fund		nsportation Iternative Fund	Dev	mmunity elopment Office		Law forcement ust Fund		Capital Projects Fund	Bahama Village TIF Fund	Caroline NF Fund
Taxes	\$ 18,207,506	\$	7,796,759	\$	1,405,613	\$	-	\$ -	\$ -	\$	-	\$		\$	-	\$	-	\$		\$ -	\$ -
Licenses & Permits	3,979,691		-		-		-	-	-		-		-		-		-		-	-	-
Intergovernmental Revenue	8,286,254		686,835		1,004,409		275,000	-	-		-		514,844		33,000		-		275,000	601,240	632,577
Charges for Services	6,637,262		-		-		-	-	387,362		-		584,652		-		-		-	-	-
Fines & Forfeitures	771,000		-		-		-	-	-		-		-		-		-		-	-	-
Miscellaneous Revenue	2,947,414		-		53,250		15,000	-	32,100		5,000		15,650		-		-		8,650	70,000	30,000
Other Sources	 21,545,727		558,924		1,256,008		724,337	 630,815	 435,729		139,668		451,059	_	77,302		140,236		120,127	 846,890	 2,133,269
FY 20/21 Total Revenues	\$ 62,374,854	_\$	9,042,518	\$	3,719,280	_\$	1,014,337	\$ 630,815	\$ 855,191	\$	144,668	<u></u>	1,566,205	\$	110,302	<u> </u>	140,236	<u></u>	403,777	\$ 1,518,130	\$ 2,795,846
EXPENDITURES/EXPENSES: Personnel Services Operating Expenditures Capital Outlay	\$ 41,998,368 8,005,527 40,290	\$	203,930 8,096 6,884,158	\$	309,445 719,197 2,131,119	\$	669	\$ 368	\$ 314,783 376,768	\$	- 1.576	\$	89,143 281,610 740,000	\$	87,282 23,020	\$	- 21,568 5,000	\$	93,039 277 275,000	\$ 27,594 62,650 1,112,102	\$ 27,594 1,935 950,000
Debt Service	40,230		0,004,100		2,101,110			-	-						-		-				-
Grants and Aid	525,000		-		-		-	-	-		-		-		-		5,000		-	-	-
Transfers	1,483,115		1,394,297		273,869		60,307	83,862	163,640		13,694		38,738		-		13,553		15,335	40,347	19,606
Reserves	10.322.554		552,037		285,650		953,361	546,585	-		129,398		416,714		-		95,115		20,126	275,437	1,796,711
FY 20/21 Total Expenditures	\$ 62,374,854	\$	9,042,518	\$	3,719,280	\$	1,014,337	\$ 630,815	\$ 855,191	\$	144,668	\$	1,566,205	\$	110,302	\$	140,236	\$	403,777	\$ 1,518,130	\$ 2,795,846
•	 			-																 	

		Sewer	5	Stormwater		Solid		Key West	Transit	Garrison	h	isurance		
PROPRIETARY FUNDS		Fund		Utility		Waste		Bight	System	Bight	F	rograms		Total
ESTIMATED REVENUES:				Fund		Fund		Fund	Fund	Fund		Fund		All Funds
Taxes	\$		\$	-	\$	-	\$	-	\$ -	\$ -	\$	-	\$	27,409,878
Licenses & Permits		-		-		-		-	-	-		-	\$	3,979,691
Intergovernmental Revenue		5,748,941		7,079,470		15,000		-	1,940,729	9,263		-	\$	27,102,562
Charges for Services		12,108,571		2,328,369		8,981,383		6,411,518	1,242,767	2,320,970		-	\$	41,002,854
Fines & Forfeitures		-				-		35,000	3,000	3,000		-	\$	812,000
Miscellaneous Revenue		91,177		23,254		107,899		4,614,723	74,480	274,125		10,845,766	\$	19,208,488
Other Sources		9,568,965		4,652,872		10,838,238		7,777,412	665,747	622,138		7,247,734	\$	70,433,197
FY 20/21 Total Revenues	\$	27,517,654	\$	14,083,965	\$	19,942,520	\$	18,838,653	\$ 3,926,723	\$ 3,229,496	\$	18,093,500	\$	189,948,670
	_				_		-						_	
EXPENDITURES/EXPENSES:														
Personnel Services	\$	216,883	\$	58,833	\$	580,659	\$	1,149,321	\$ 2,495,604	\$ 755,600	\$	177,144	\$	48,585,222
Operating Expenditures		6,308,169		1,208,283		6,896,576		4,130,984	985,857	730,976		11,172,178	\$	40,936,284
Capital Outlay		8,105,212		11,864,165		300,000		1,030,500	-	254,500		-	\$	33,692,046
Debt Service		2,659,161		-		-		-	-	-		-	\$	2,659,161
Grants and Aid				-		-		-	-	-		-	\$	530,000
Transfers		787,671		545,029		1,831,955		4,453,605	408,394	391,695		3,210,329	\$	15,229,041
Reserves		9,440,558		407,655		10,333,330		8,074,243	36,868	1,096,725		3,533,849	\$	48,316,916
FY 20/21 Total Expenditures	\$	27,517,654	\$	14,083,965	\$	19,942,520	\$	18,838,653	\$ 3,926,723	\$ 3,229,496	\$	18,093,500	\$	189,948,670
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As of September 3, 2020

## <u>City of Key West</u> <u>Budget Preparation Worksheets</u> <u>Fiscal Year 2020/2021</u>

#### Fund: 101 Infrastructure Surtax

Department: 1900 Non-Departmental

Key	Object	Account I	Description	Category	FY 2017/2018 Actuals	FY 2018/2019 Actuals	FY 2019/2020 Adopted		FY 2019/2020 6 Mth Actuals	FY 2020/2021 Dept Reg	FY 2020/2021 CM Review	FY 2020/2021 CC Adopted
					Actuals	Actuals	Auopteu	o with Annu	o Will Actuals	Dept Req	CINI KEVIEW	CC Adopted
1011900	5191200	Regular Salaries & Wa	iges		\$166,134	\$176,789	\$166,305	\$166,305	\$59,953	\$151,517	\$151,517	\$151,517
1011900		Special Pay			\$600	\$1,005	\$1,080	\$1,080	\$280	\$360	\$360	\$360
1011900		FICA Taxes			\$12,648	\$12,869	\$12,805	\$12,805	\$4,455	\$11,619	\$11,619	\$11,619
1011900		Retirement Contributio			\$12,682	\$10,420	\$13,304	\$13,304	\$3,962	\$12,121	\$12,121	\$12,121
1011900	5192300	Life & Health Insurance	e		\$13,596	\$24,816	\$27,925	\$27,925	\$8,847	\$28,992	\$28,992	\$28,313
				Personnel Services	\$205,660	\$225,899	\$221,419	\$221,419	\$77,497	\$204,609	\$204,609	\$203,930
1011900	5193100	Professional Services			\$1,530	\$0	\$0	\$0	\$0	\$0	\$0	\$0
1011900	5193200	Accounting & Auditing			\$8,907	\$8,587	\$9,318	\$9,318	\$6,869	\$8,822	\$8,096	
			SHARE OF ANNUAL CITY	AUDIT								\$8,096
			Ор	erating Expenditures	\$10,437	\$8,587	\$9,318	\$9,318	\$6,869	\$8,822	\$8,096	\$8,096
1011900	5196200	Buildings			\$0	\$0	\$100,000	\$100,000	\$0	\$100,000	\$1,500,000	\$1,500,000
			IS19001901 - CITY HALL C NEW CIP - KOTS FACILITY		CARRY FORWARD \$	\$50,000)						\$0 <mark>(\$1,500,000</mark>
1011900	5196300	Infrastructure			\$1,208,631	\$2,011,503	\$0	\$0	\$0	\$42,964	\$292,964	\$292,964
				VE RELOCATION (CARRY F I ENHANCEMENTS (CARR) I REVITALIZATION		))						\$0 \$42,964 \$250,000
1011900	5196400	Machinery & Equipment	nt		\$146,721	\$34,566	\$0	\$0	\$0	\$0	\$0	\$0
				Capital Outlay	\$1,355,352	\$2,046,068	\$100,000	\$100,000	\$0	\$142,964	\$1,792,964	\$1,792,964
1011900	5199100	Transfers			\$4,801,518	\$3,917,531	\$4,733,612	\$4,773,612	\$2,406,806	\$3,641,689	\$1,417,675	\$1,394,297
			TRANSFER TO GAS TAX F	ASTRUCTURE SURTAX RE 10ND 102 FUND FOR INDIRECT COS		L FUND						\$779,676 \$500,000 \$114,621
1011900	5199400	Reserves			\$0	\$0	\$339,509	\$262,809	\$0	\$0	\$321,905	\$552,037
				Transfers	\$4,801,518	\$3,917,531	\$5,073,121	\$5,036,421	\$2,406,806	\$3,641,689	\$1,739,580	\$1,946,334
		Nor	n-Departmental - Total		\$6,372,967	\$6,198,085	\$5,403,858	\$5,367,158	\$2,491,172	\$3,998,084	\$3,745,249	\$3,951,324

# RESOLUTION NO. 21-198

A RESOLUTION OF THE CITY COMMISSION OF THE CITY OF KEY WEST, FLORIDA, ADOPTING THE FINAL BUDGET FOR FY 2021-2022; PROVIDING FOR AN EFFECTIVE DATE

WHEREAS, a public hearing to consider the final budget was conducted on September 23, 2021.

NOW THEREFORE BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF KEY WEST, FLORIDA, AS FOLLOWS:

Section 1: That the final budget for FY 2021-2022 is currently set at \$207,455,652 and hereby adopted by fund and by major category.

Section 2: That this Resolution shall go into effect immediately upon its passage and adoption and authentication by the signature of the presiding officer and the Clerk of the Commission. Passed and adopted by the City Commission at a meeting held

this 23rd day of September , 2021.

Authenticated by the Presiding Officer and Clerk of the Commission on 24th day of September , 2021.

Filed with the Clerk on September 24 , 2021.

Mayor Teri Johnston	Yes
- Vice Mayor Sam Kaufman	No
Commissioner Gregory Davila	Yes
Commissioner Mary Lou Hoover	Yes
Commissioner Clayton Lopez	Yes
Commissioner Billy Wardlow	No
- Commissioner Jimmy Weekley	Yes
	2

TERI JOHNSTON, MAYOR

ATTEST:

CHERYL SMITH, CITY CLERK

### City of Key West Annual Budget Fiscal Year 2021/2022

#### Fund: 101 Infrastructure Surtax

Department: 1900 Non-Departmental

Departine		•			FY 2018/2019	FY 2019/2020	FY 2020/2021	FY 2020/2021	FY 2020/2021	FY 2021/2022	FY 2021/2022	FY 2021/2022
Key	Object	Account I	Description	Category	Actuals	Actuals	Adopted		6 Mth Actuals	Dept Req	CM Review	CC Adopted
1011900		Regular Salaries & W	ages		\$176,789	\$140,374	\$151,517	\$151,517		\$157,578	\$157,578	\$167,946
	1011900 5191500 Special Pay				\$1,005 \$12,869	\$460	\$360	\$360		\$360	\$360 \$12,082	\$360
1011900	1011900 5192100 FICA Taxes 1011900 5192200 Retirement Contributions					\$10,457 \$9,478	\$11,619 \$12,121	\$11,619 \$12,121	\$5,257 \$5,637	\$12,082 \$12,606	\$12,082 \$12,606	\$12,875 \$13,436
1011900		Life & Health Insurand	\$10,420 \$24,816	\$19,749	\$28,313	\$28,313	. ,	\$29,595	\$29,595	\$29,595		
1011000	0.02000				<i> </i>	¢.0,1.10	<i> </i>	<i> </i>	¢.0,200	<i><b>4</b>20,000</i>	<i><b>4</b></i> <b>20</b> ,000	<i><i><i></i></i></i>
				Personnel Services	\$225,899	\$180,518	\$203,930	\$203,930	\$94,826	\$212,221	\$212,221	\$224,212
1011900	5193200	Accounting & Auditing	J		\$8,587	\$9,318	\$8,096	\$8,096	\$3,915	\$8,096	\$6,093	\$6,093
			SHARE OF ANNUAL CITY	AUDIT								\$6,093
			Ор	erating Expenditures	\$8,587	\$9,318	\$8,096	\$8,096	\$3,915	\$8,096	\$6,093	\$6,093
4044000	5400000				•••	<b>^</b>	<b>64 500 000</b>	<b>*</b> 4 <b>5</b> 00 000	<b>*</b> •• ••••	<b>A</b> 4 <b>F</b> 00 000	<b>#4 500 000</b>	<b>A</b> 4 500 000
1011900	5196200	Buildings			\$0	\$0	\$1,500,000	\$1,500,000	\$8,290	\$1,500,000	\$1,500,000	\$1,500,000
			IS19002101 - KOTS (CARF	RY FORWARD (\$1,443,129)								<mark>\$1,500,000</mark>
1011900	5196300	Infrastructure			\$2,011,503	\$0	\$292,964	\$292,964	\$1,330	\$292,964	\$875,000	\$875,000
			IS19001603 - ATLANTIC A	VE RELOCATION (CARRY I								\$0
			IS19001901 - CITY HALL C IS19001902 - REST BEAC	ISTERN IMPROVEMENTS ( H ENHANCEMENTS (\$CAR EET REVITALIZATION (CAR	(CARRY FORWARI RY FORWARD \$10	3,724)						\$0 \$0 \$750,000 \$125,000
1011900	5196400	Machinery & Equipme	ent		\$34,566	\$0	\$0	\$0	\$0	\$0	\$0	\$0
				Capital Outlay	\$2,046,068	\$0	\$1,792,964	\$1,792,964	\$9,620	\$1,792,964	\$2,375,000	\$2,375,000
		- /						<b>*</b> / • • • • • • <b>• •</b>			<b>A</b> A 444 <b>A</b> AA	
1011900	5199100	Iransfers			\$3,917,531	\$4,773,612	\$1,394,297	\$1,394,297	\$697,149	\$1,417,675	\$3,414,866	\$3,419,450
			TRANSFER TO CAPITAL F TRANSFER TO GAS TAX I TRANSFER TO GAS TAX I TRANSFER TO GAS TAX I	ASTRUCTURE SURTAX RE PROJECTS FUND FUND 102 FOR FY22 ADA S FUND 102 FOR FY22 PAVIN FUND 102 FOR II41021905 FUND FOR INDIRECT COS	SIDEWALKS NG PROGRAM - BERTH/FIRST RE							\$1,050,000 \$373,760 \$500,000 \$1,000,000 \$315,495 \$180,195
				Transfers	\$3,917,531	\$4,773,612	\$1,394,297	\$1,394,297	\$697,149	\$1,417,675	\$3,414,866	\$3,419,450
1011900	5199803	Operating			\$0	\$0	\$552,037	\$523,837	\$0	\$0	\$487,806	\$759,949

## Professional Services Procurement Documentation

Not applicable as CDBG-CV funds are not being requested to pay for professional services (grant consultant, architect, or engineer).

### **Detailed Project Description**

The City of Key West is seeking funding to reconstruct the Keys Overnight Temporary Shelter (KOTS), a temporary shelter facility for homeless individuals. It is located at Stock Island behind the Monroe County Sheriff's office at 5537 College Road, Key West, FL 33040. KOTS is currently comprised of various temporary components, including trailers for bathrooms, showers, and laundry facilities. The sleeping areas are comprised of temporary Quonset huts, temporary trailers, and three large cloth tents. The temporary facility currently serves on average 120 homeless individuals per night, 75% of which are men, 25% of which are women. These temporary facilities have been in use for over nearly 20 years and are nearing a state of complete disrepair. Some of the words that have been used to describe the current KOTS facility include, "shantytown", "ad hock", and "unsafe".

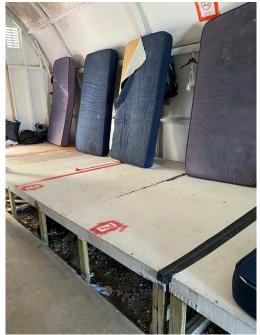


Figure 1 Sleeping quarters in one of the Quonset huts

Since the coronavirus pandemic began, the shelter was converted from an overnight shelter to a 24-hour shelter, increasing the overall operational need and general wear and tear on the facilities. Staff has had to make accommodations to keep clients safe from coronavirus, including implementing a COVID questionnaire, social distancing measures (including sleeping), and multiple sanitation procedures, all of which have added additional strain to the limited resources available to KOTS. The City purchased two more large cloth sleeping tents to provide more social distancing space between the



Figure 2 Cloth tents added to allow for social distancing

bunk beds. Consequentially, the shift to a 24-hour facility has had tremendous positive impact on the community, with homeless visibility, criminalization, and emergency room visits decreasing. For example, as cited from an interview with the Founder and President of Cornerstone Resource Alliance – CRA, the organization that currently runs KOTS, the first two months they were open 24-hours emergency room visits were down 32%. The homeless have been able to secure work more readily having a safe place to call their home base,

increasing their overall sense of stability. Securing work is a critical element in the path towards self-sufficiency and out of homelessness. Furthermore, the issue of frequent complaints about homeless visibility, loitering, and litter by neighbors in the community has been completely remediated.



The proposed schematic design for this project would provide a permanent concrete and steel structure that would be built to current Florida building code standards. The facility would include an outdoor covered area under the building for the homeless to gather, eat breakfast, and wait to be checked in. The upstairs area would include air-conditioned space for sleeping and an adequate number of restrooms to accommodate the number of homeless clients sleeping per night. The design would include a check-in counter where the homeless would receive linen, soap, and towels. The air-conditioned space would also include a serving kitchen, washer and dryer area, offices which would allow for centralized case management, and a conference room which would also be used by medical personnel performing checkups on the homeless.

Figure 3 Exterior view of the washer/dryer trailer and Quonset huts

Despite the improvements since converting to a 24-hour shelter, the homeless population seeking shelter at KOTS are among the most vulnerable members of the Key West community - and their numbers have only increased. The current facilities are constructed to be only temporary and have been in use for almost twenty years. They are located on a property that is both in a high flood zone area and on the waterfront, and the facilities flood every time it rains. City staff speculate the temporary tents could blow away with the next storm and that they would undoubtedly blow away with the next major hurricane. Currently, the homeless clients do not have any interior air-conditioned sleeping space in the temporary tents, thereby subjecting them to high Florida air temperatures and risking overheating. Current facilities also do not offer an area where breakfast can be served. This project would



Figure 4 Flooding after rain in one of the sleeping quarters

produce a permanent, storm resistant concrete and steel facility that would keep the homeless sheltered and safe. Furthermore, the need is anticipated to become greater as the current economic climate makes in increasingly difficult for paycheck-topaycheck workers to continue to secure housing. As the only as the only no-fee based shelter in all the Florida Keys, the true service area of this facility is all the Florida Keys, and beyond. Homeless persons served at KOTS come from far beyond the furthest boundary north of the Florida Keys, arriving either by foot or by bus.

Project partners include the City of Key West, the facility operator, Cornerstone Resource Alliance, and Monroe County, with which the City has an interlocal agreement with to use the land and rebuild the expanded KOTS facility upon.

The proposed project includes costs from design and planning of the project through construction, temporary relocation, project administration, and closeout. The City of Key West is leveraging a total of \$3million towards the project. \$1.5million of which comes from the FY20/21 CIP, and the other \$1.5million is from FY21/22 CIP. Importantly, it should be noted that the City has committed to fully fund the newly adopted 24/7 operation of KOTS for FY 21/22, and there does not appear to be plans to revert back to a strictly overnight homeless shelter.

Additional photos of the existing KOTS facility:



Figure 5 Temporary shower facilities



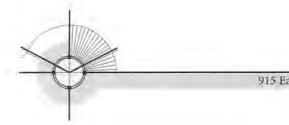
Figure 6 Outdoor gathering area

# **Detailed Project Timeline**

The below timeline anticipated an award in April 2022.

DEPARTMENT	Application Deadline	Meeting Date
DRC	November 5 <sup>th</sup> ,2021	December 16 <sup>th</sup> , 2021
Tree Commission	December 22,2021	January 11 <sup>th</sup> ,2022
Planning Board Review	January 2022	February 17 <sup>th</sup> , 2022
Tree Commission (proposed landscape)	February 16 <sup>th</sup> , 2022	March 8 <sup>th</sup> or 15 <sup>th</sup> , 2022
City Commission	April 1 <sup>st</sup> ,2022	April 19 <sup>th</sup> , 2022 (2 <sup>nd</sup> meeting)
Design Development	3 months	July 19, 2022
Construction documents	2 months	September 19 <sup>th</sup> ,2022
Permitting and bid Phase	2 months	November 19 <sup>th</sup> , 2022
Construction Administration	10 months construction	September 2023

Major Development Application



915 Eaton Street Key West, Florida 33040 Phone: 305-296-8302 www.wphornarchitect.com

Date: October 19, 2021

To: Albiona Balliu, Senior Project Manager

Engineering Department, City of Key West

Re: KOTS Keys Overnight Temporary Homeless Shelter

5537 College Road, Key West, Florida 33040

### Grant Funding Letter (CDBG-CV Grant by DEO):

As the Architect of Record for this project I am writing you to give you an update of where we are with the design of the project.

We are presently in the middle of the schematic design phase of the project and will be submitting the Major Development Approval application, site plans and plans to the City on November 5<sup>th</sup> for review. The project will be going before the City's Development Review Committee, Tree Commission, Planning Board and City Commission for review and approval. We are hoping that we would get design approval by April 19<sup>th</sup>, 2022.

We will then develop the design and prepare construction documents and specifications in order to bid the project and submit for permitting. We plan to get these phases done within 5 months or by September 19<sup>th</sup>, 2022.

The schedule has the project going out to bid at the same time it is submitted to the City for permitting which will be about 2 months and the construction phase is scheduled to be 10 months having the project completed by September 2023.

Please call if you have any questions or need further information.

Sincerely, William P. Horn Architect, PA

2021

William P. Horn, Principal



## SITE CONTROL CERTIFICATION

The (City/Town/County) of name, hereinafter referred to as "Applicant", submits this certification to the Florida Department of Economic Opportunity, hereinafter referred to as "DEO", respective to the Applicant's application to DEO for federal Community Development Block Grant – Coronavirus (CDBG-CV) Relief Funding. This certification is submitted to DEO to assure that the following activities have been completed respective to all interests in real property, which are related or involved with the commencement and completion of CDBG-assisted activities in accordance with the federal Uniform Relocation and Acquisitions Policies Act of 1970, as amended, hereinafter referred to as "URA":

### **STATUS OF SITE CONTROL**

YES	NO	
	X	The proposed project/activity includes the acquisition of real property (including the acquisition of temporary or permanent easements).
		If yes, complete below:
YES	N/A	
		All project-related sites, parcels, easements, and other real property interests have been identified.
		All title searches and title opinions have been completed.
		All subject parcels, easements, or interests are unencumbered to the extent that the same may be dedicated to the project by the owner(s) of title.
		The owner(s) of record for each parcel, easement or other interest has been furnished, and the HUD-1041-CPD brochure entitled "When a Public Agency Acquires Your Property" and receipts are on file with Applicant.
		Written notifications to owners of right to accompany the appraiser for all parcels or easements have been completed and are on file.
		Completion of all fee and review appraisals for all parcels or a market value estimate if below \$10,000.
		Where applicable, written waiver of rights in accordance with the URA has been obtained from all applicable owner(s) of record.
		All options and easement agreements completed and fully executed by owner(s) of record.
(List an	ıy comm	ents regarding this section here)

The City of Key West is permitted the use of the site via a 99 year lease with Monroe County as described in the Interlocal Agreement located in Appendix I.

12/202/ e' Signature Date

Patti McLauchlin

Name: (typed or printed)

City Manager

Title:

### **500 Word Activity Description**

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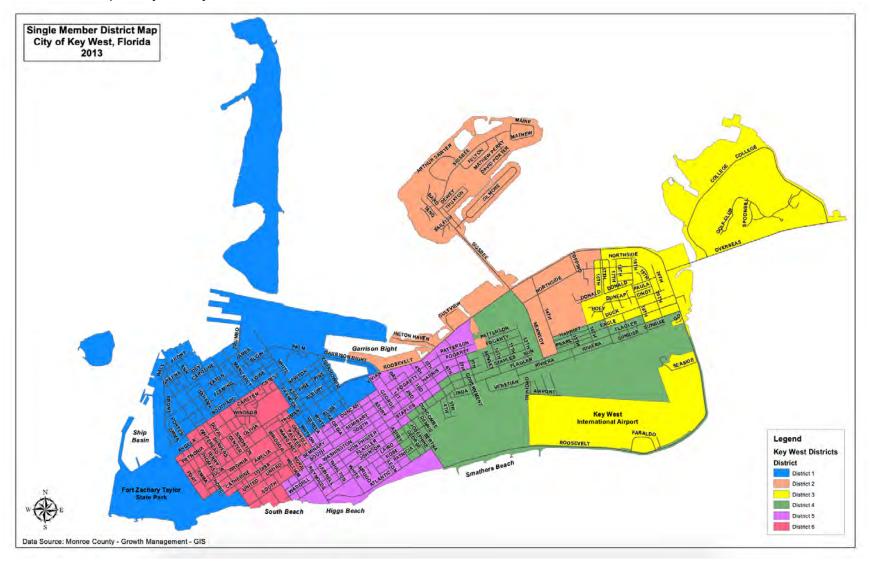
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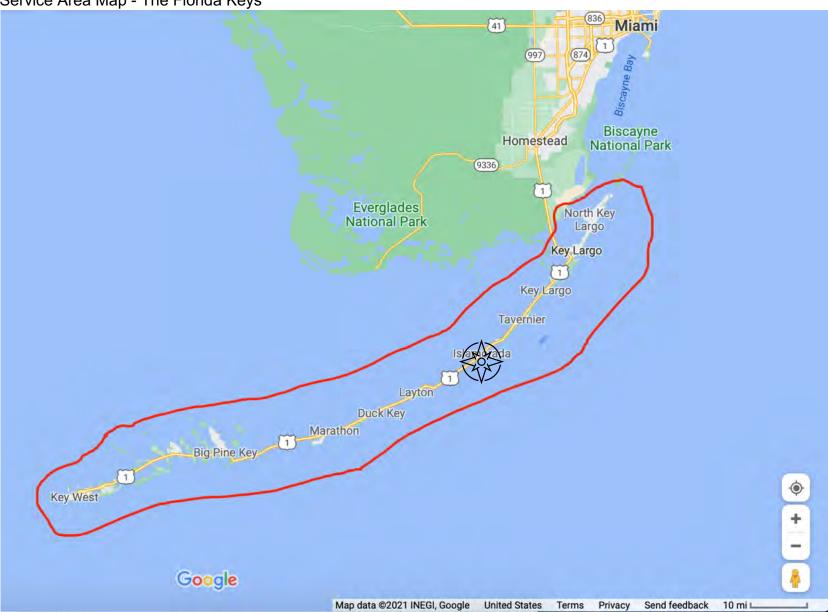
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Jurisdiction Map - City of Key West





Service Area Map - The Florida Keys



