

Staff Report for Item 3

To: Chairman Bryan Green and Historic Architectural Review

Commission Members

From: Kelly Perkins

HARC Assistant Planner

Meeting Date: August 22, 2017

Applicant: Thomas Kelly

Application Number: H17-03-0013

Address: #415 Frances Street

Description of Work:

New dormer at rear of main house.

Site Facts:

The eyebrow house at 415 Frances Street is listed as a contributing resource and was constructed c.1886, per the survey. The house first appears on the 1889 Sanborn map. The eyebrow house currently has a one-story addition and at some point, it appears the south side of the building's roof was increased in height to add more ceiling height – effectively making part of the building a two-story structure, rather than the traditional one and a half story. The rest of the roof is mostly unchanged, other than the connection of the rear one-story structure.

This project came to the HARC Commission in May 2017, but was postponed for redesign.

Guidelines Cited in Review:

Secretary of the Interior's Standards for Rehabilitation (pages 16-17), specifically Standards 1, 2, 4, 5, 9, and 10.

HARC Guidelines for Roofing (page 26), specifically guidelines 4 and 5.

HARC Guidelines for Dormers (page 27), specifically guidelines 2, 3, 4, and 5.

HARC Guidelines for Additions and Alterations (pages 37a-37k), specifically guidelines 1, 2, 5, 6, 8, 9, 11, 20, and 21.

Staff Analysis

This Certificate of Appropriateness proposes the introduction of a new gable dormer to the rear of 415 Frances Street, an eyebrow house. The south side of the building was expanded more than 50 years ago with an increase in the height of the roof – effectively turning the one and half story house into two stories for that small section. The 1962 Sanborn map adjusted for this expansion, changing the building's designation from a 1 and a half story to 2 stories. The rest of the roof remained unchanged. The proposed dormer is located on a mostly unchanged part of the house, altering a character defining roofline. The dormer will meet the main roof 1 foot below the ridgeline and has been revised to be slightly smaller.

Consistency with Guidelines

- 1. Guidelines for dormers state that dormer design must be compatible with building (similar in style to dormers normally found on that type of building in Key West). The proposed gable dormer is not in keeping with the style of eyebrow houses. Eyebrow houses, a unique form of architecture only found in Key West, do not normally have dormers of any kind. The most common alteration to eyebrow houses is the expansion of the rear roof to create more of a second story typically done with a shed roof and increasing the height of the walls. These are typically not considered appropriate alterations to these houses. There are only 78 of these resources left in Key West, and they are of exceptional importance to preserve.
- 2. The guidelines also state that dormer size must be proportionate to the building and its roof. The proposed dormer will take up almost 1/3 of the roof and is not proportionate to the roof.
- 3. The dormer guidelines also make it clear that the juncture of a dormer roof and main should be below the ridgeline of the main roof. While the dormer will meet the main roof 1 foot below the ridgeline of the main house, that appears to be a nominal number and the impact is still there.
- 4. The guidelines for roofing state that "form and configuration of a roof must not be altered in pitch, design, or shape unless the resulting changes would return the roof to an appropriate historical form. The guidelines for roofing do state that the "public view of the roofline should not be altered by the addition of ...dormers." The proposed dormer is on the rear of the roof, but staff opines that it is not an appropriate alteration, even on a non-publicly visible elevation.
- 5. The guidelines for additions and alteration that "additions shall require no or minimal change to the character defining features and its site." They also state that additions should not be proposed over an existing contributing building. New dormers shall be similar to historic dormers found on similar buildings. As stated, eyebrow houses

typically do not have dormers added, especially not historically appropriate dormers. The gable dormer as proposed is not appropriate for eyebrow houses. Guideline 20 explicitly states that expanding an existing building "to add height to exterior walls and raising the roof is not an appropriate design solution."

It is staff's opinion that the proposed design is not consistent with the Secretary of the Interior's Standards for Rehabilitation and the HARC Guidelines for additions and alterations, roofing, and dormers. The resulting design is even more of an alteration to this eyebrow house, and will lead to a hodgepodge rear elevation that is not cohesive or appropriate, especially for such a significant resource.

APPLICATION

*COMBINATION APPLICATION: FLOODPLAIN, CONSTRUCTION AND HARC \$50.00 APPLICATION FEE NON-REFUNDABLE



City of Key West

1300 WHITE STREET KEY WEST, FLORIDA 33040

Phone: 305.809.3956

BLDG@CITYOFKEYWEST-FL.GOV

HARC PERMIT NUMBER 13-13 FLOODPLAIN PERMIT		BUILDING PERMIT NUMBE		INITIAL & DATE	
			YES	NO	%

ADDRESS OF PROPOSED PROJECT:	415 PANECE 5	# OF UNITS
RE # OR ALTERNATE KEY:	773 111 4000 5	
NAME ON DEED:	BILL Three Rea AR SIE	PHONE NUMBER 304-6786
OWNER'S MAILING ADDRESS:	415 FRANCES St	EMAIL
CONTRACTOR COMPANY NAME:		PHONE NUMBER
CONTRACTOR'S CONTACT PERSON:		EMAIL
ARCHITECT / ENGINEER'S NAME:	Tom 121/4	PHONE NUMBER 304-1984
ARCHITECT / ENGINEER'S ADDRESS:	1011/1501	EMAIL
HARC: PROJECT LOCATED IN HISTORI	C DISTRICT OR IS CONTRIBUTING:	YESNO (SEE PART C FOR HARC APPLICATION.)
CONTRACT PRICE FOR PROJECT OR E	STIMATED TOTAL FOR MAT'L., LABOR	& PROFIT: \$
FLORIDA STATUTE 837.06: WHOEVER KNOWING	LY MAKES A FALSE STATEMENT IN WRITING AND	WITH THE INTENT TO MISLEAD A PUBLIC SERVANT IN THE
as described herein versus the scope of aforementioned decription of work shall Be 118	work shown on the plans or other document be controlling.)	r exceeding the scope of the decription of work ments submitted with the application, the
to cheste battere	som space	
Printed name of property owner or licensed	1 lin	Maner
Notary Signature as to applicant. State of	Florida, County of Monroe, Sworn to and as identification.	MIRIAM CLEARE Commission # FF 215464 Expires March 30, 2019
Official Use Only:		04/24/17

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Page 1 of 3

PART B: SUPPLEMENTARY PROJECT DETAILS TO AVOID DELAYS / CALL-BACKS

PROPERTY STRUCTURES AFFECTED BY PRO	JECT: MAIN STRUCTURE	ACCESSORY STRUCTURE SITE
ACCESSORY STRUCTURES:	GARAGE / CARPORT DECK	FENCE OUTBUILDING / SHED
	6 FT. SOLID 6 FT. / TOP 2 F	
	OVE GROUND SPA / HOT TUB	
	LICENSE APPLICATION AT TIME OF CITY AP	
PUBLIC POOLS REQUIRE BD. OF HEALTH	LICENSE PRIOR TO RECEIVING THE CITY CE	ERTIFICATE OF OCCUPANCY.
	F-OVER TEAR-OFF REPAIR	
		S BLT. UP TPO OTHER
	20% OF PROJECT FUNDS INVEST	
		REPLACE SKIN ONLY BOULEVARD ZONE
SO, FT, OF EACH SI	ALLPROJECTING AWNING	HANGINGWINDOW
SQ. FT. OF EACH SI	GN FACE.	-
IBCONTRACTORS / SPECIALTY CONTRACTO		
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	TE SYSTEM AIR HANDLER	
	IGRECEPTACLES HOOK-L	[[] [] [[] [] [] [] [] [] []
		HASE 3 PHASE AMPS
PLUMBING: ONE SEW	ER LATERAL PER BLDG INGRO	UND GREASE INTCPTRS LPG TANKS
RESTROOMS:N	MEN'S WOMEN'S UNISEX	_ ACCESSIBLE
TENTION: NO BUILDING PERMITS WILL BE IS EASE SEND ELECTRONIC SUBMISSIONS TO: DICATE TYPE OF CERTIFICATE, OF APPROPRI	harc@cityofkeywest-fl.gov	OLITIONSIGNPAINTINGOTHER
DITIONAL INFORMATION: Bulle 1		
ROJECT SPECIFICATIONS: PLEASE PROVIDE CHITECTURAL FEATURES TO BE ALTERED:	PHOTOS OF EXISTING CONDITIONS, TORIGINAL MATERIAL:	PLANS, PRODUCT SAMPLES, TECHNICAL DATA [PROPOSED MATERIAL:
CHITECTORAL PEATORES TO BE ALTERED.	ORIGINAL WATERIAL.	PROPOSED MATERIAL.
MOLITION: PLEASE FILL OUT THE HARC: API	PENDIX FOR PROPOSED DEMOLITION	V.
EMOLITION: PLEASE FILL OUT THE HARC AP		
		N. DRIC ARCHITECTURAL REVIEW COMMISSION.
DEMOLITION OF HISTORIC STRUCTURES	IS NOT ENCOURAGED BY THE HISTO	ORIC ARCHITECTURAL REVIEW COMMISSION.
	IS NOT ENCOURAGED BY THE HISTO	ORIC ARCHITECTURAL REVIEW COMMISSION.

	SIGN SPECIFICATIONS	
SIGN COPY:	PROPOSED MATERIALS:	SIGNS WITH ILLUMINATION:
		TYPE OF LTG.:
		LTG. LINEAL FTG.:
MAX. HGT. OF FONTS:		COLOR AND TOTAL LUMENS:
IF USING LIGHT FIXTURES PLEASE INDICATE	HOW MANY: INCLUDE SPEC. SHEET WITH LO	OCATIONS AND COLORS.
OFFICIAL USE ONLY: APPROVED NOT APPROV	HARC STAFF OR COMMISSION REVIEW //EDDEFERRED FOR FUTURE CONSIDER	RATION TABLED FOR ADD'L. INFO.
HARC MEETING DATE	HARC MEETING DATE:	HARC MEETING DATE:
REASONS OR CONDITIONS:		
STAFF REVIEW COMMENTS:		
HARC PLANNER SIGNATURE AND DATE:	HARC CHAIRPERSON	N SIGNATURE AND DATE:

PART D: STATE OF FLORIDA OFFICIAL NOTIFICATIONS AND WARNINGS

FLORIDA STATUTE 713.135: WARNING TO OWNER: YOUR FAILURE TO RECORD A 'NOTICE OF COMMENCEMENT' MAY RESULT IN YOUR PAYING TWICE FOR IMPROVEMENTS TO YOUR PROPERTY. A NOTICE OF COMMENCEMENT MUST BE RECORDED WITH THE COUNTY RECORDER AND A COPY POSTED ON THE JOB SITE BEFORE THE FIRST INSPECTION. IF YOU INTEND TO OBTAIN FINANCING CONSULT WITH YOUR LENDER OR AN ATTORNEY BEFORE RECORDING A NOTICE.

FLORIDA STATUTE 469: ABESTOS ABATEMENT. AS OWNER / CONTRACTOR / AGENT OF RECORD FOR THE CONSTRUCTION APPLIED FOR IN THIS APPLICATION, I AGREE THAT I WILL COMPLY WITH THE PROVISIONS F. S. 469.003 AND TO NOTIFY THE FLORIDA D. E. P. OF MY INTENT TO DEMOLISH / REMOVE ASBESTOS. IN ADDITION TO THE REQUIREMENTS OF THIS PERMIT APPLICATION, THERE MAY BE DEED RESTRICTIONS AND / OR ADDITIONAL RESTRICTIONS APPLICABLE TO THIS PROPERTY THAT MAY BE FOUND IN THE PUBLIC RECORDS OF MONROE COUNTY AND THERE MAY BE ADDITIONAL PERMITS REQUIRED FROM OTHER GOVERNMENT ENTITIES SUCH AS AQUADUCT ATHORITY, FLORIDA DEP OR OTHER STATE AGENCIES; ARMY CORPS OF ENGINEERS OR OTHER FEDERAL AGENCIES.

FEDERAL LAW REQUIRES LEAD PAINT ABATEMENT PER THE STANDARDS OF THE USDEP ON STRUCTURES BUILT PRIOR TO 1978.

ALL NECESSARY APPROVALS FROM ASSOCIATIONS, GOV'T. AGENCIES, AND OTHER PARTIES ARE THE APPLICANT'S RESPONSIBILITY.

CITY OF KEY WEST CERTIFICATE OF APPROPRIATENESS APENDIX FOR DEMOLITIONS



APPLICATION NUMBER H-___-

This document applies only to those properties located within the City of Key West Historic Zoning Districts, properties outside the historic zoning districts which are listed as contributing in the Historic Architectural Survey and or properties listed in the National Register of Historic Places.

Applications must meet or exceed the requirements outlined by the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitation and the Key West's Historic Architectural Guidelines. Once submitted, the application shall be reviewed by staff for completeness and scheduled for presentation to the Historic Architectural Review Commission for the next available meeting, unless the demolition request is for a *bona fide* Code Compliance case, in which case staff may review and approve the demolition request. **The applicant must be present at this meeting.** Any person that makes changes to an approved Certificate of Appropriateness must submit a new application with such modifications.

The filing of this application does not ensure approval as submitted. Applications that do not possess the required submittals or documentation will be considered incomplete and will not be reviewed for approval.

CRITERIA FOR DEMOLITIONS

Before any Certificate of Appropriateness may be issued for a demolition request, the Historic Architectural Review Commission must find that the following requirements are met (please review and comment on each criterion that applies);

demoli	ubject of the application is a contributing or historic building or structure, then it should not be shed unless its condition is irrevocably compromised by extreme deterioration or it does not meet the following criteria:
(a)	The existing condition of the building or structure is irrevocably compromised by extreme deterioration.
OR THAT THE BU	JILDING OR STRUCTURE;
(a)	Embodies no distinctive characteristics of a type, period, or method of construction of aesthetic or historic significance in the city and is not a significant and distinguishable building entity whose components may lack individual distinction.
	The roof section has no distinctive characteristic, it is 5-V-Crimp roof panels.
(b)	Is not specifically associated with events that have made a significant contribution to local, state, or national history.
	There are no events in history
	1 Daga HARC DEMO

	characteristics of the city, state or nation, and is not associated with the life of a person significant in the past.			
	There has been no significant person living in the building in the past.			
(d)	Is not the site of a historic event with a significant effect upon society.			
	No historic event happened within the building.			
(e)	Does not exemplify the cultural, political, economic, social, or historic heritage of the city.			
	This building does not			
(f)	Does not portray the environment in an era of history characterized by a distinctive architectural style.			
	This building does not			
(g)	If a part of or related to a square, park, or other distinctive area, nevertheless should not be developed or preserved according to a plan based on the area's historic, cultural, natural, or architectural motif.			
	N.A.			
(h)	Does not have a unique location or singular physical characteristic which represents an established and familiar visual feature of its neighborhood or of the city, and does not exemplify the best remaining architectural type in a neighborhood.			
	The location is not unique.			
(i)	Has not yielded, and is not likely to yield, information important in history.			
	It will not yield important information.			

CITY OF KEY WEST CERTIFICATE OF APPROPRIATENESS APENDIX FOR DEMOLITIONS

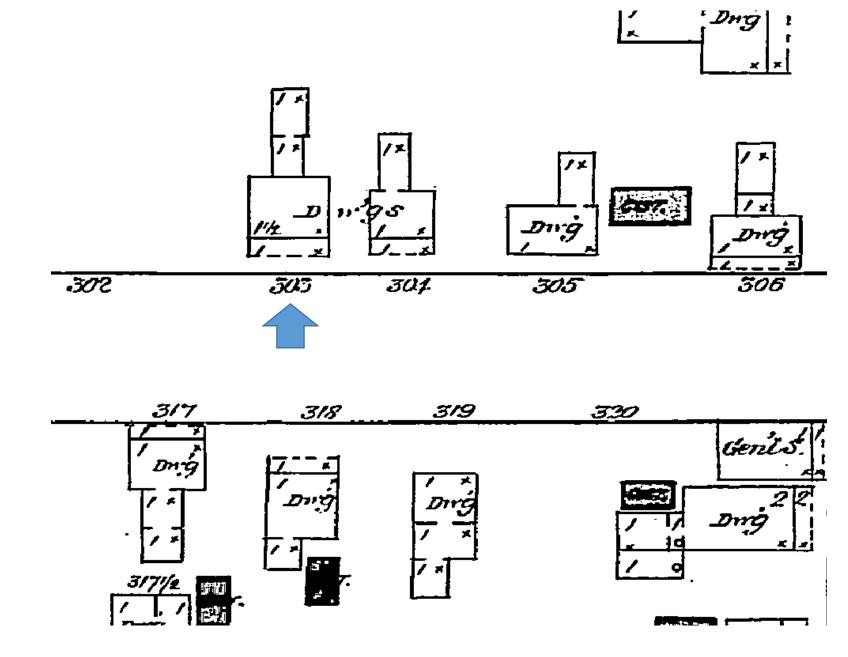
APPLICATION NUMBER H- - -



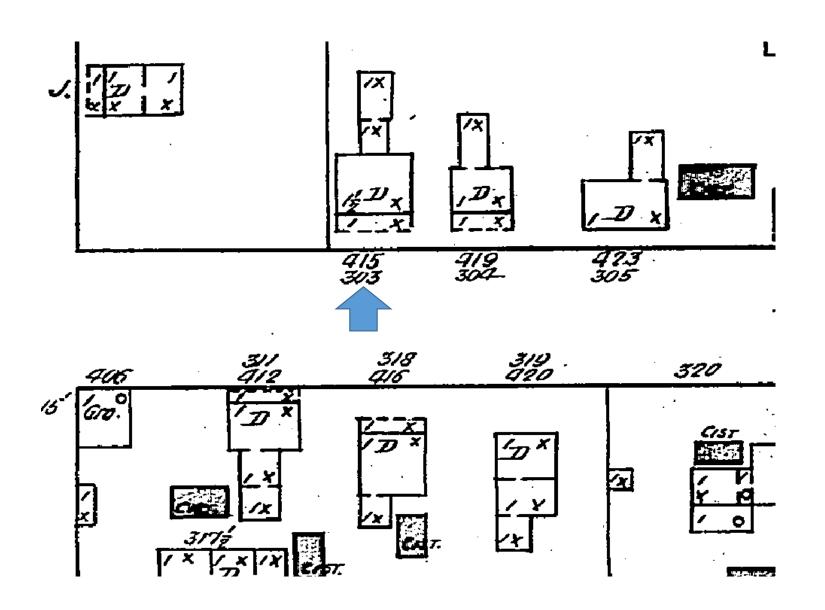
(2) For a contributing historic or noncontributing building or structure, a complete construction plan for the site is approved by the Historic Architectural Review Commission. (a) A complete construction plan for the site is included in this application Yes Number of pages and date on plans _____ X No Reason Plans will be completed after HARC review The following criteria will also be reviewed by the Historic Architectural Review Commission for proposed demolitions. The Commission shall not issue a Certificate of Appropriateness that would result in the following conditions (please review and comment on each criterion that applies); (1) Removing buildings or structures that are important in defining the overall historic character of a district or neighborhood so that the character is diminished. No building will be removed. (2) Removing historic buildings or structures and thus destroying the historic relationship between buildings or structures and open space; and No historic building will be removed **AND** (3) Removing an historic building or structure in a complex; or removing a building facade; or removing a significant later addition that is important in defining the historic character of a site or the surrounding district or neighborhood. The section of roof to be removed is in the rear and is not an important historic character. (4) Removing buildings or structures that would otherwise qualify as contributing. No contributing structure will be removed.

Nothing in this application is intended to alter the authority of the Building Official to condemn for demolition dangerous buildings, as provided in Section 102-218 of the Land Development Regulations and Chapter 14 of the Code of Ordinances.

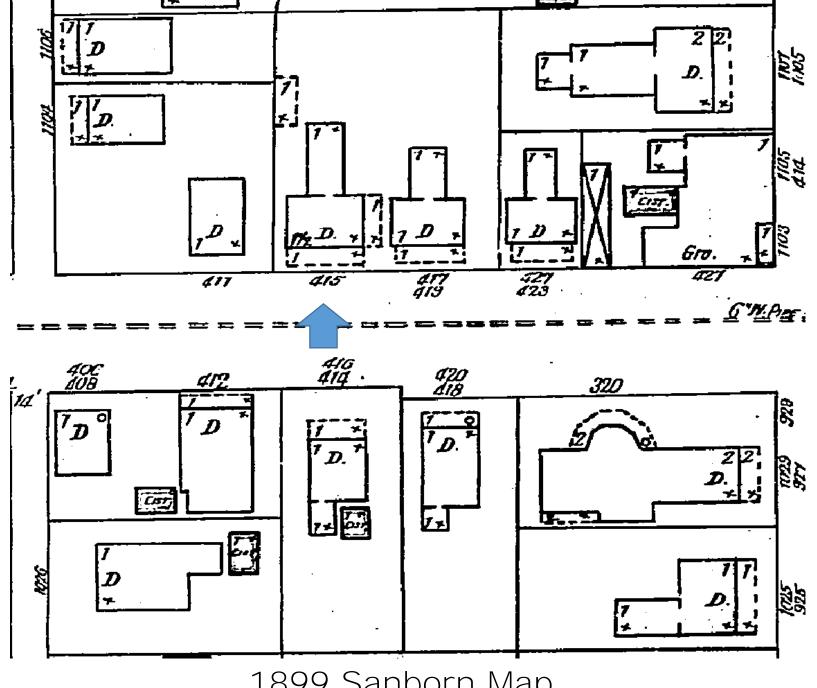
I hereby certify I am the owner of record receiving a Certificate of Appropriaten proceeding with the work outlined abounderstand that any changes to an app	ess, I realize that t ve and that there	this project will require a Building will be a final inspection required t	Permit, approval PRIOR to under this application. I also
PROPERTY OWNER'S SIGNATURE:		DATE AND PRINT NAME:	
	OFFICE	USE ONLY	
	BUILDING	DESCRIPTION:	
Contributing Year built		Listed in the NRHP	Year
Not listed Year built	Comments		
Reviewed by Staff on Notice of hearing posted First reading meeting date Second Reading meeting date TWO YEAR EXPIRATION DATE		f Comments	



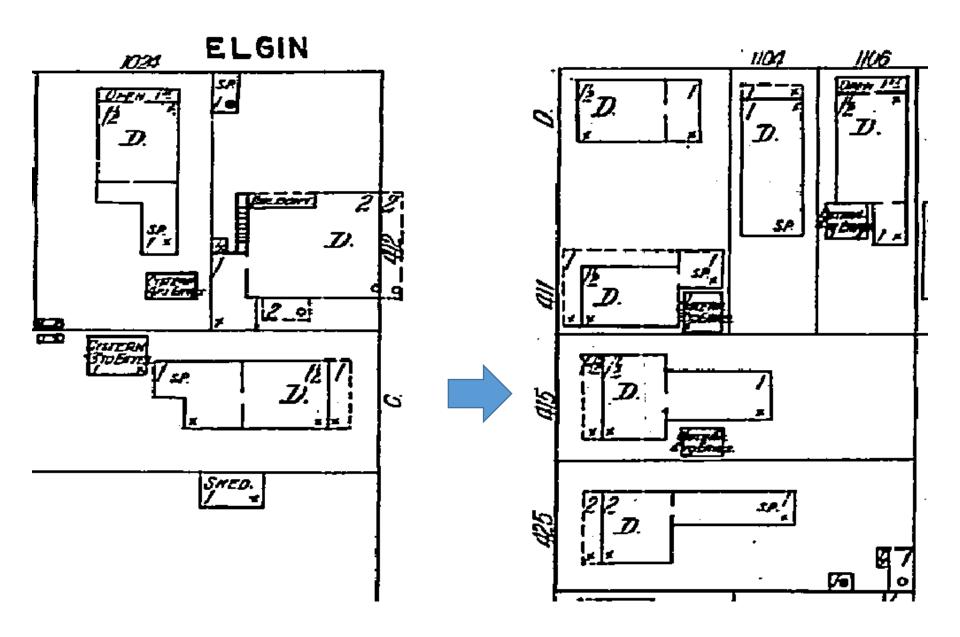
1889 Sanborn Map



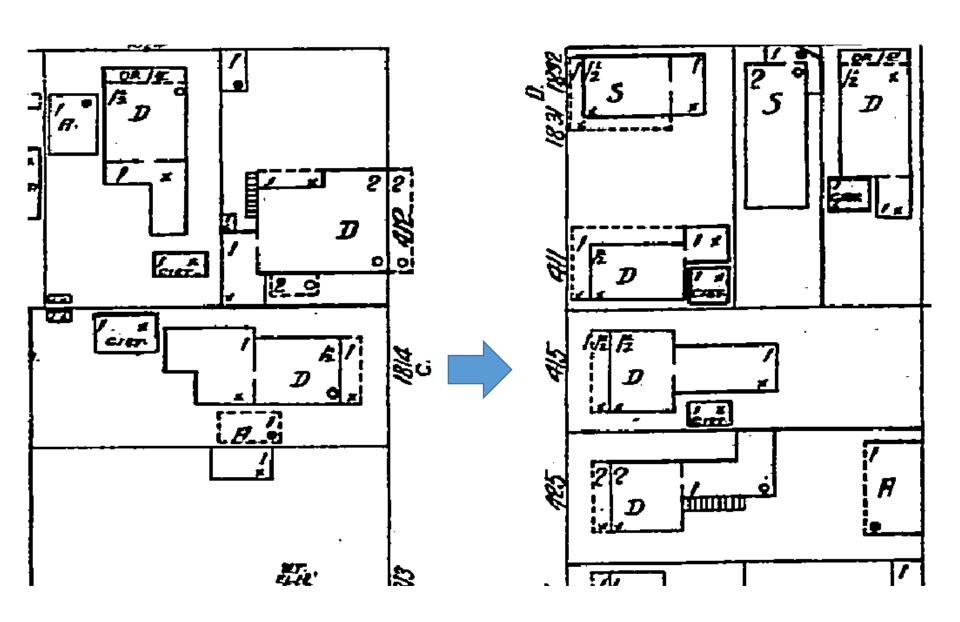
1892 Sanborn Map



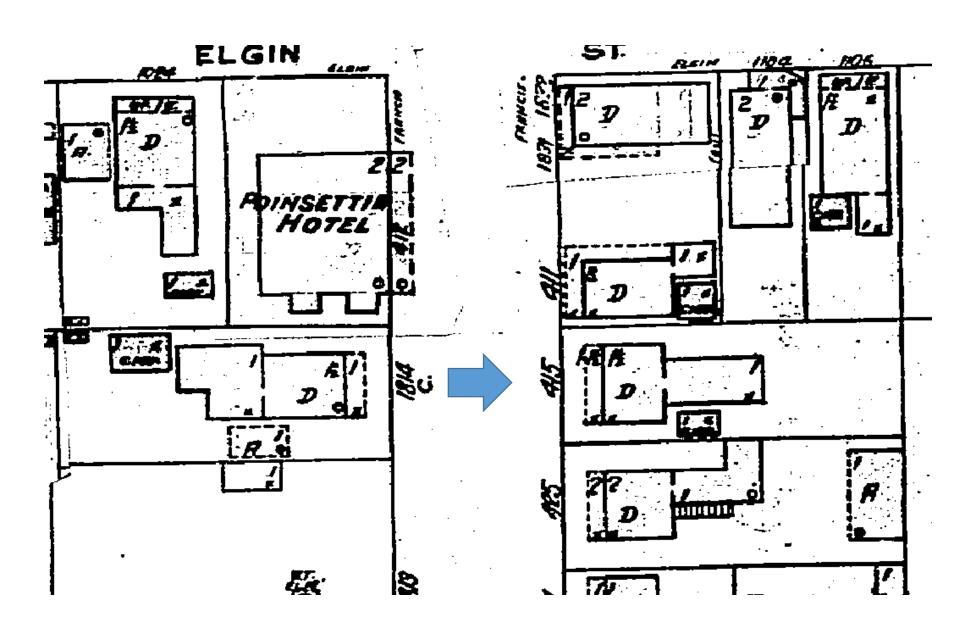
1899 Sanborn Map



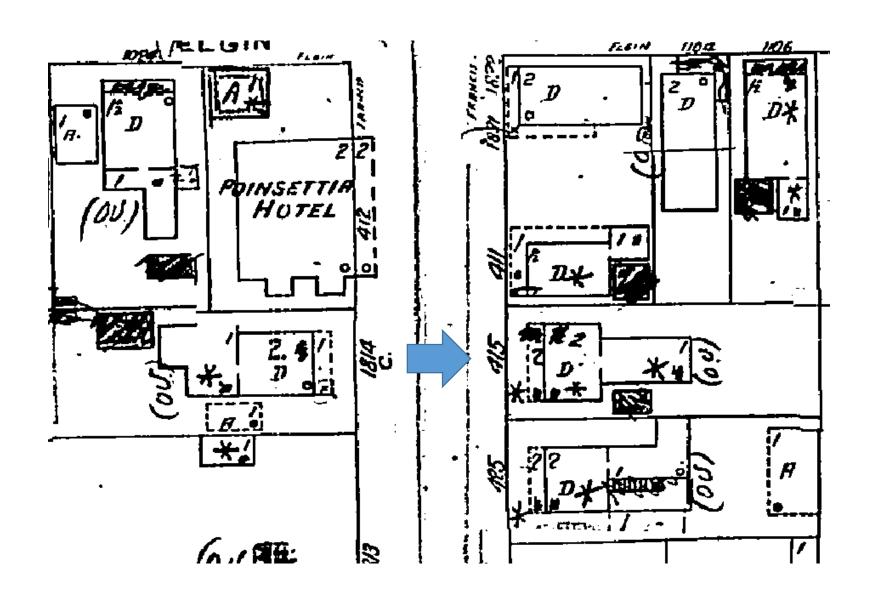
1912 Sanborn Map



1926 Sanborn Map



1948 Sanborn Map



1962 Sanborn Map

PROJECT PHOTOS



Property Appraiser's Photograph, c.1965. Monroe County Public Library.



Mary Jane Todd's Photograph, 2002. Monroe County Public Library.

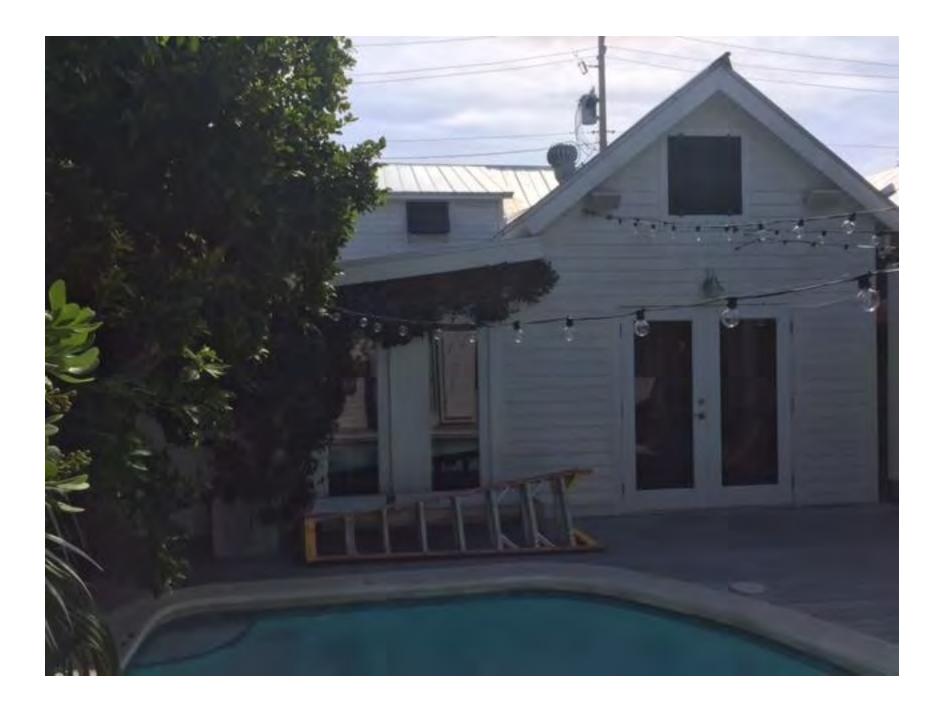






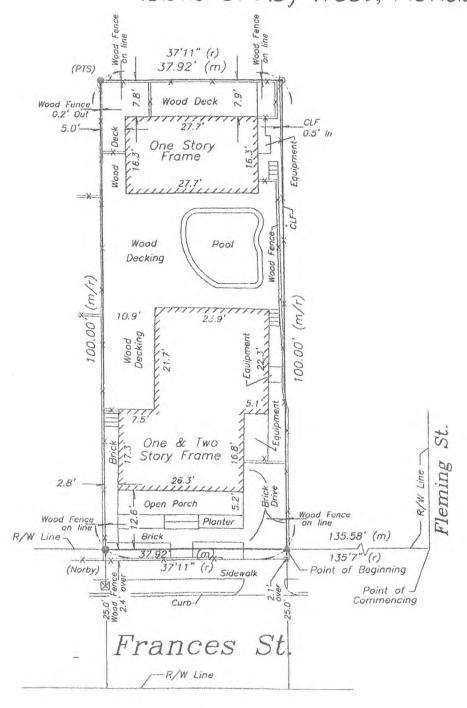








Boundary Survey Map of part of Lot 4, Square 31, Island of Key West, Florida





- Found 1/2" Iron Pipe (No ID)
- O Set 3/4" Iron Pipe w/cap (6298)
- Found 1/2" Iron Rod (5234) (PTS)
- ▲ Found Nail & Disc (LB 7131)
- Δ Set Nail & Disc (6298)
- (M) Measured
- (R) Record
- (M/R) Measured & Record
- C.B.S. Concrete Block Structure
- R\W Right of Way
- CLF Chain Link Fence
- € Centerline
- Wood Utility Pole
- P- Overhead Utility Lines

 Fire Hydrant
- Sewer Cleanout
- Water Meter

NOTES:

- 1. The legal description shown hereon was furnished by the client or their agent. This survey does not determine or imply ownership.
- 2. Underground foundations and utilities were not located.
- 3. All angles are 90° (Measured & Record) unless otherwise noted.
- 4. Street address: 415 Frances Street, Key West, FL.
- 5. This survey is not valid without the signature and the original raised seal of a Florida licensed surveyor and mapper.
- 6. Lands shown hereon were not abstracted for rights-of-way, easements, ownership, or other instruments of record.
- 7. North Arrow is assumed and based on the legal description.
- 8. Date of field work: September 19, 2014
- 9. Ownership of fences is undeterminable, unless otherwise noted.
- 10. Adjoiners are not furnished.

BOUNDARY SURVEY OF: On the Island of Key West and known on Wm. A. Whitehead's map of said Island, delineated in February A.D. 1829, as a part of Lot Four (4) in Square Thirty—one (31), but now better known according to Charles Howe's diagram of said Lot Four (4) in Square Thirty—one (31), as recorded in Book "G" of Deeds, on Page 485 of Monroe County Public Records.

COMMENCING at a point on the Northeasterly side of Frances Street, distant 135 feet and 7 inches from the corner of Fleming and Frances Streets, and running thence along Frances Street in a Northwesterly direction 37 feet and 11 inches, thence at right angles in a Northeasterly direction 100 feet; thence at right angles in a Southwesterly direction 100 feet to the Place of Beginning.

BOUNDARY SURVEY FOR: Renay Regardie;

J. LYNN, O'FLYNN, INC.

J. Lynn O'Flynn, PSM Florida Reg. #6298

September 22, 2014

THIS SURVEY
IS NOT
ASSIGNABLE

J. LYNN O'FLYNN, Inc.

Professional Surveyor & Mapper PSM #6298

3430 Duck Ave., Key West, FL 33040 (305) 296-7422 FAX (305) 296-2244

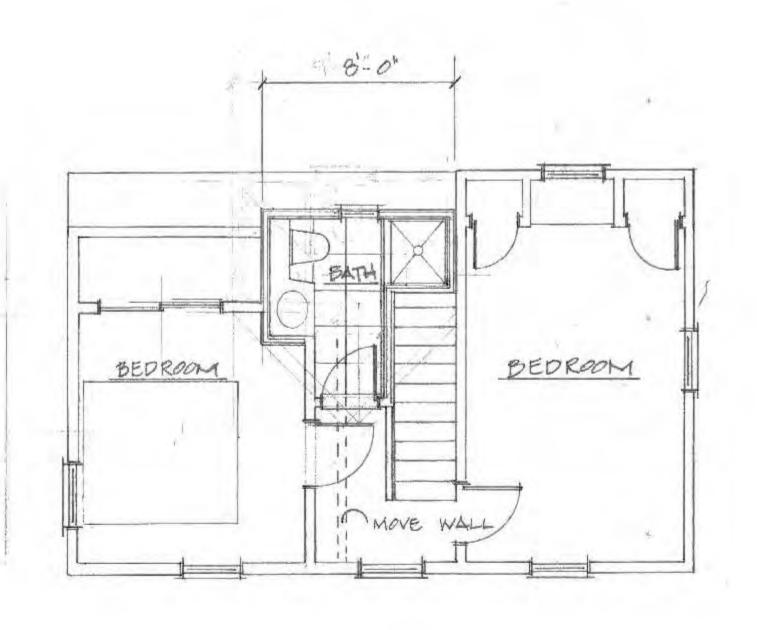
REVISED DESIGN

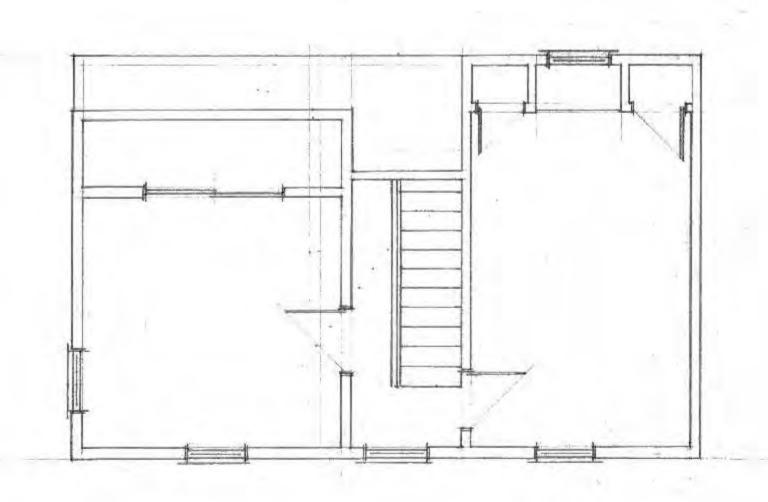


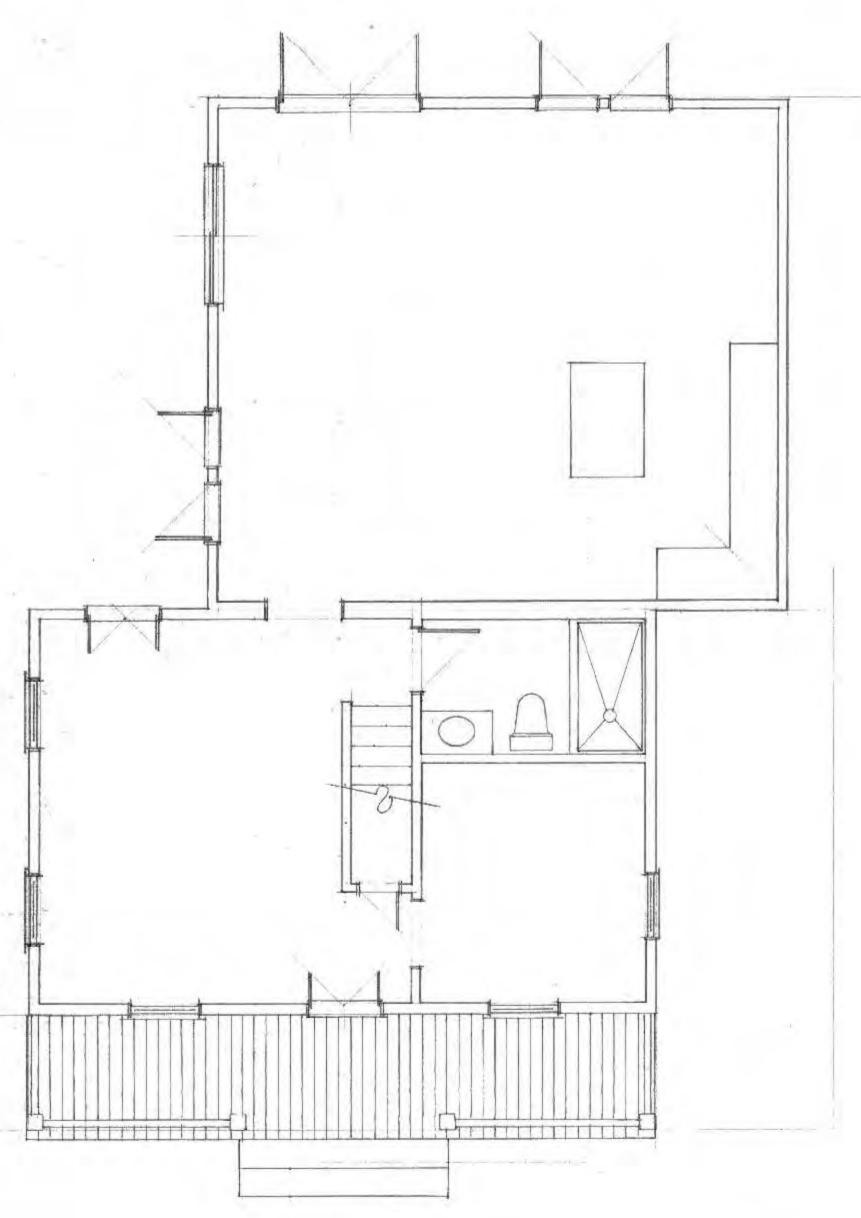
415 FRANCES STREET KEY WEST - FLORIDA

LEGAL DESCRIPTION

LOT 4, SQUARE 31 "Charles Howe's Diagram" BOOK "G" Pg. 485







PROPOSED SECOND FLOOR PLAN 4=1-0'

EXISTING

FLOOR

PLANS

14"=1-0"

D-1

FRANCES

DRAWN: TCK

DATE:04/11/17

SHEET NUMBER







THOMAS KELLY ENTERPRISES INC.

19141 ROCKY ROAD - SUGARLOAF KEY

* DESIGN CONCEPTS

* CONSTRUCTION MANAGEMENT

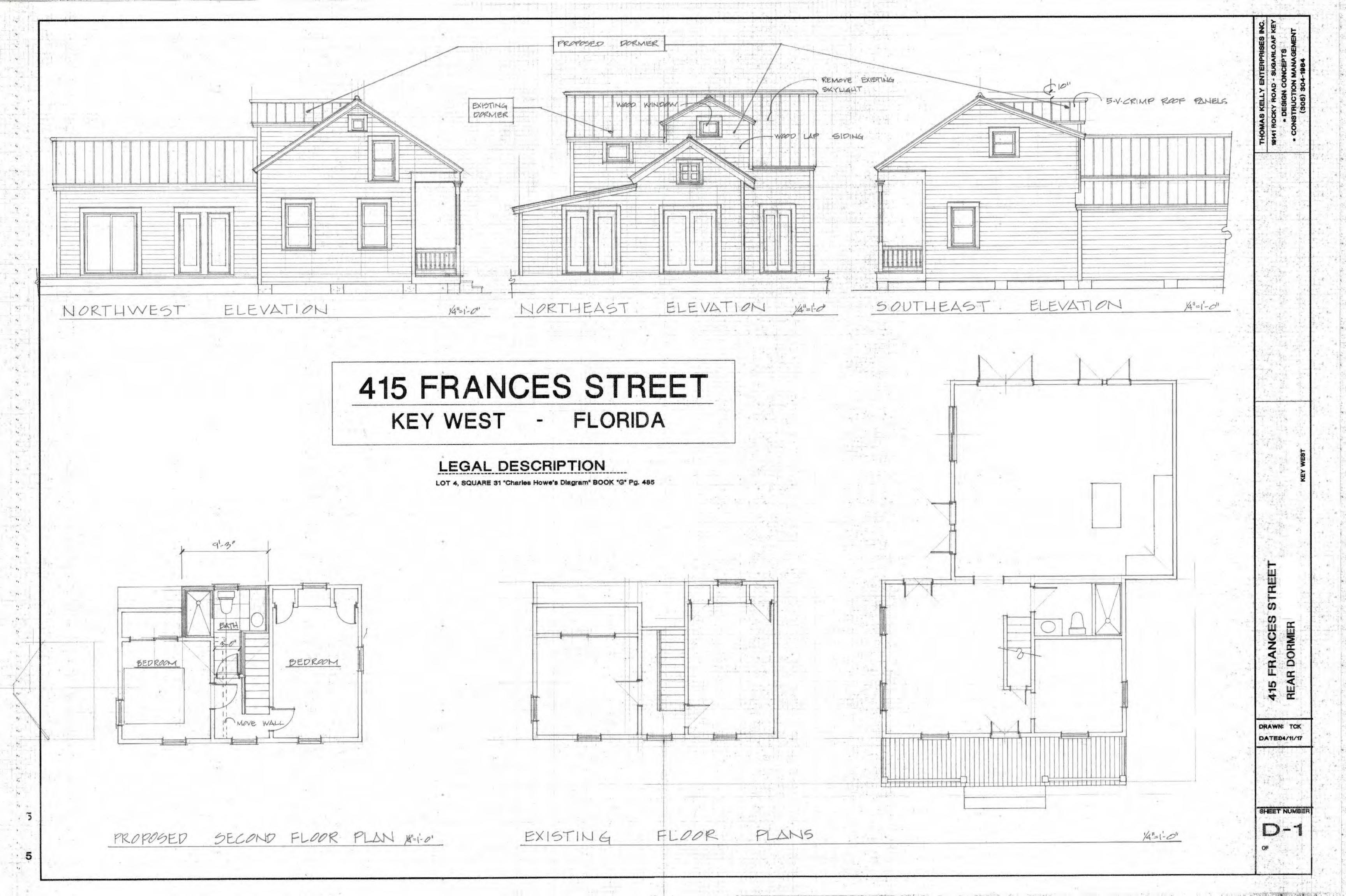
EN COLLONS

FRANCES STREET

DRAWN: TCK DATE:05/10/17

D-2

PREVIOUSLY SUBMITTED DESIGN







THOMAS KELLY ENTERPRISES INC

* DESIGN CONCEPTS

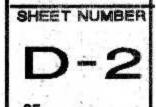
* CONSTRUCTION MANAGEMENT

(305) 304-1984

WEST

415 FRANCES STREET EXISTING EXTERIOR ELEVATIONS

DRAWN: TOK DATE:05/10/17



The Historic Architectural Review Commission will hold a public hearing at 5:30 p.m., May 23, 2017 at Key West City Hall, 1300 White Street, Key West, Florida. The purpose of the hearing will be to consider a request for:

NEW DORMER AT REAR OF MAIN HOUSE. PARTIAL DEMOLITION OF REAR ROOF TO ACCOMMODATE NEW PROPOSED DORMER.

FOR- #415 FRANCES STREET

Applicant – Thomas Kelly

Application #H16-03-0013

If you wish to see the application or have any questions, you may visit the Planning Department during regular office hours at 1300 White Street, call 305-809-3975 or visit our website at www.cityofkeywest-fl.gov.

THIS NOTICE CAN NOT BE REMOVED FROM THE SITE UNTIL HARC FINAL DETERMINATION

ADA ASSISTANCE: It is the policy of the City of Key West to comply with all requirements of the Americans with Disabilities Act (ADA). Please call the TTY number at 800-955-8771 or 800-955-8770 (Voice) or the ADA Coordinator at 305-809-3731 at least five business days in advance for sign language interpreters, assistive listening devices, or materials in accessible format.

PROPERTY APPRAISER INFORMATION