3	AN ORDINACE OF THE CITY OF KEY WEST, FLORIDA,
4	AMENDING CHAPTER 54 OF THE CODE OF
5	ORDINANCES ENTITLED "PLANNING AND
6	DEVELOPMENT" BY AMENDING SECTION 54-26 TO
7	REQUIRE 100 PERCENT OF ALL RESIDENTIAL UNITS
8	BE ALLOCATED AS AFFORDABLE WHILE
9	MAINTAINING SUFFICIENT ALLOCATIONS FOR ANY
10	VALID BENEFICIAL USE CLAIMS AND VACANT LOTS;
11	AMENDING CHAPTER 86 OF THE CODE OF
12	ORDINANCES ENTITLED DEFINITIONS BY AMENDING
13	SECTION 86-9; AMENDING CHAPTER 108 OF THE CODE
14	OF ORDINANCES ENTITLED "PLANNING AND
15	DEVELOPMENT" BY AMENDING SECTIONS 108-994,
16	108-995, AND 108-997 TO REVISE BPAS; AMENDING
17	CHAPTER 122 OF THE CODE OF ORDINANCES
18	ENTITLED "ZONING" BY AMENDING SECTION 122-1142
19	TO REMOVE ½ ACRE DENSITY/INTENSITY PENALTY
20	FOR AFFORDABEL HOUSING PROJECTS; BY
21	AMENDING SECTION 1467 TO ELIMINATE
22	REFERENCES TO MARKET-RATE MULTIFAMILY
23	DEVELOPMENTS, CREATE INCENTIVES FOR
24	AFFORDABLE HOUSING DEVELOPMENT, AND LOWER
25	AVERAGE RENT ROLL OF AFFORDABEL HOUSING
26	PROJECTS FROM MODERATE TO MEDIAN INCOME;
27	BY AMENDING SECTION 122-1336 TO ALLOW THE

Ţ	TRANSFER OF EXCESS RESIDENTIAL UNITS;
2	AMENDING SECTION 122-1341 ESTABLISING CRITERIA
3	GOVERNING THE TRANSFER OF EXCESS UNITS;
4	RENUMBERING EXISTING SECTIONS 122-1340, 1341,
5	1342, 1242, 1344, AND 1345; AMENDING SECTION 122-
6	1344 TO ALLOW TRANSFER OF EXCESS UNITS;
7	AMENDING SECTION 122-1469 TO REVISE PROOF OF
8	ELIGIBILITY; AMENDING SECTION 122-1470 TO
9	REVISE AND CLARIFY ACCESSORY UNIT INFILL;
10	PROVIDING FOR SEVERABILITY; PROVIDING FOR
11	REPEAL OF INCONSISTENT PROVISIONS; PROVIDING
12	FOR AN EFFECTIVE DATE
13	
14	WHEREAS, the City of Key West has adopted a process to limit future development
15	based on the ability to evacuate the Florida Keys; and
16	WHEREAS, the potential of new units is significantly reduced based on hurricane
17	evacuation; and
18	WHEREAS, the community of Key West continues to face an affordable housing crisis
19	resulting from numerous factors including:
20	Geographical restrictions on residential growth,
21	Regulatory restrictions on residential growth, and
22	Second home market pressures; and
44	- Second nome market pressures, and

1	WHEREAS, the geographic and governmental restrictions on residential growth prevent
2	the creation of additional market-rate units, which in turn causes the second home market
3	pressure to redevelop existing homes; and
4	WHEREAS, the City recognizes that increasing pressure to redevelop existing homes for
5	the second home market leads to the elimination of non-restricted affordable housing (de facto
6	affordable) that currently rents or previously sold for more affordable rates; and
7	WHEREAS, the City recognizes that most housing that rents for affordable rates are not
8	restricted in any way to remain affordable, and thus is at risk for upscale redevelopment for the
9	second home market; and
10	WHEREAS, the City recognizes that the high cost of land acquisition and construction
11	costs in the Keys deters the building of new affordable dwellings under current rental and sales
12	limitations; and
13	WHEREAS, the City recognizes this high cost of construction has caused very few new
14	affordable units to be built in the City without subsidy in recent years, resulting in the City
15	having a substantial number of unused affordable ROGO units, and
16	WHEREAS, the City recognizes the existing un-restricted affordable dwellings continue
17	to be redeveloped as upscale primary and secondary homes at an ever increasing rate; and
18	WHEREAS, the City recognizes that the redevelopment of the existing de facto
19	affordable housing is the right of the property owner, but leads to the elimination of significant
20	numbers of affordable dwellings; and
21	WHEREAS, the City recognizes that the preservation of these de facto affordable units
22	are in the public's interest and further the goals of the Principles for Guiding Development; and

1	WHEREAS, the City and the DCA to implement a workable incentive program to
2	encourage the retention of de facto affordable housing in 2005; and
3	WHEREAS, the City recognizes that affordable housing is a critical component of the
4	local economy; and
5	WHEREAS, allowing the transfer of units will not increase the total number residential
6	rights in the community;
7	
8	NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF KEY WEST, FLORIDA;
9	
10	Section: That Section 54-26 of the Code of Ordinances is hereby amended as
11	follows:
12	Sec. 54-26 Adopted.
13	(a) Pursuant to F.S. ch. 163, part III, pertaining to county and municipal planning and
14	land development regulation, the city commission declares its intent to exercise its authority to
15	plan for the area within its jurisdiction as granted by the act and adopts the city comprehensive
16	plan, including the remedial actions cited in the stipulated settlement agreement signed June 15,
17	1993, between the state department of community affairs and the city which mandate additional
18	policies addressing the following items:
	•
19	***

1	(10) Provided updated affordable housing analysis, and included more restricted
2	affordable housing criteria including a requirement that 30100 percent of all residential units
3	added to the housing stock be allocated as affordable units, while maintaining sufficient
4	allocations for any valid beneficial use claims, vacant lots, and mandated that a housing trus-
5	fund be established;
6	***
7	Section : That Section 86-9 of the Code of Ordinances is hereby amended as follows:
8	Sec. 86-9. Definitions.
9	Affordable housing reassignment means a recognized non-transient residential dwelling
10	that has been assigned an affordable BPAS unit pursuant to Chapter 108, is deed-restricted
11	pursuant to Chapter 122 and complies with hurricane standards established by the Florida
12	Building Code, and habitability standards established under the Florida Landlord and Tenant
13	Act.
14	Affordable work force housing means affordable deed restricted housing required to be
15	30% of the aggregate total of all market rate units proposed on any one site subject to specific
16	eligibility requirements and performance criteria as contained in division 10, work force housing,
17	chapter 122. Affordable work force housing shall include low income, median income, moderate
18	income and middle income housing.
19	Affordable unit density means the maximum number of affordable deed restricted units
20	divided by the gross land area. It is typically expressed in units per acre.
21	Density means the maximum number of units divided by the gross land area. It is
22	typically expressed in units per acre. If there is a fractional affordable unit of density, it shall be
23	converted upward to the next whole number if one-half or more, and converted downward to the

1 nearest whole number if less than one-half. If there is a frac	ctional non-affordable unit of density.
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2 <u>it shall be converted downward to the nearest whole number.</u>

Excess residential unit means existing or recognized non-transient residential unit that no longer physically exists on a property or has been replaced by a deed restricted affordable BPAS unit as part of an affordable housing reassignment.

Market rate housing, affordable housing, workforce housing or permanent housing means housing occupied on a full time basis or seasonally and is not intended for rent for less than 28 days.

Micro Unit means a deed-restricted affordable unit, pursuant to Chapter 122, located outside the LDR-C, SF, MDR-C, HMDR, HNC-2 and HHDR zoning districts; restricted to occupancy by permanent residents, and cannot be sold separately as a condominium nor can it exceed 400 square feet and the minimum size shall be 220 square feet. Micro Units shall have no more than one bedroom unless an additional bedroom is approved as a variance by the planning board. If such variance is approved, the total square footage shall not exceed 600 square feet. For purposes of permitted density and intensity, the floor area ratio shall govern, not units per acre. Individual micro units shall be treated as 0.1 equivalent unit under the city's building permit allocation ordinance, section 108-994, provided the facility has an approved evacuation plan consistent with Sec. 108-241(d). Micro units may provide two bicycle or scooter parking spaces per unit as an alternative to applying to the planning board for parking variances.

Non-affordable unit density means the maximum number of all other types of non-affordable deed restricted units divided by the gross land area. It is typically expressed in units per acre.

Residential unit means an existing or recognized non-transient residential unit.

- 1 <u>Lot, Vacant</u>, means a buildable lot which is neither occupied nor used or is in a non-2 operative state.
- 3 Section : That Section 108-994 of the Code of Ordinances is hereby amended as 4 follows:

#### 5 **Sec. 108-994. - Established.**

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The city establishes a building permit allocation system in order to limit the number of permits issued for permanent and transient units by structure type and affordability level (as shown on Table 1.0 below) to those available through the following means:

:

Table 1.0 >	
Residential Structure Type	Equivalent Single-Family Unit Factor (1)
Single-family	1.00 <sup>(a)</sup>
Accessory apt./SRO	0.78 <sup>(b)</sup>
Multifamily	1.00 <sup>(c)</sup>
Transient unit	0.86 <sup>(d)</sup>
Nursing home, rest home, assisted living facility and convalescent home	0.10 <sup>(e)</sup>
Micro unit	<u>0.10<sup>(f)</sup></u>

- 10 (1) Pursuant to comprehensive plan policy 1-1.16.3, the equivalent single-family unit 11 factors are based on the ratio of the average number of vehicles per unit based on the 2010 U.S.
- 12 Census for the respective residential structure types divided by the vehicles per single-family
- units (i.e., 1.28 vehicles per unit). The computations are as follows:
- 14 (a) Single-family: 1.28/1.28 = 1.00
- 15 (b) Accessory unit, single room occupancy (SRO): 1.00/1.28 = 0.78
- 16 (c) Multifamily: 1.28/1.28 = 1.00

1	(d) Transient unit: 1.10/1.28 = 0.86 based on the Transportation Interface fo
2	Modeling Evacuations (TIME) Model for the Florida Keys (1.10 vehicles per transient unit is
3	Monroe County).

- 4 (e) Nursing home, rest home, assisted living facility and convalescent home: 5 1.0/10 = 0.10 based on provisions set forth in chapter [section] 86-9, definition of terms.
- 6 (f) Micro units: 1.0/10 = 0.10 based on provisions set forth in chapter
  7 [section] 86-9, definition of terms.

9 <u>Section</u>: That Section 108-995 of the Code of Ordinances is hereby amended as 10 follows:

## Sec. 108-995. Reporting requirements and residential allocation schedule.

The City of Key West building permit allocation system shall limit the number of permits issued for new permanent and transient development, to 910 units during the period from July 2013 to July 2023, with the exception of the beneficial use permit allocations that have been reserved separately to address property rights claims. The annual allocation will be ninety-one (91) single-family units or an equivalent combination of residential and transient types based on the equivalency factors established in policy 1-1.15.3 of the comprehensive plan.

In order to address the ongoing affordable housing shortage and affordable housing deed restrictions expected to expire, during the first three years (July 2014 2013—July 2015 2016) 60 percent of the units allocated shall be affordable. Between years three (3) four (4) and ten (10) (2016—2024 2023), 100-50 percent shall be affordable; provided, however, that during year four (4) any multi-family housing development for which a Major Development application was submitted during year three (3) shall be eligible to receive an allocation of up to 28 market-rate units. Between years four (4) and ten (10), 80 percent of remaining (non-affordability restricted) units shall be permanent, and 20 percent may be transient. During year one (1) (July 2013—81P a re-

- 1 2014), 48 of the affordable units to be allocated will be dedicated for use at the Peary Court
- 2 Housing complex property, being transferred from military to private sector housing, and shall
- 3 meet the prerequisite standards for obtaining BPAS awards. Table 2.0 below identifies the
- 4 number of units that may be allocated at a rate of 1.0 ESFU's by housing type and by year for the
- 5 period from July <u>2014</u> <u>2013</u> to July <u>2024</u> <u>2023</u>.

				Table	2.0					
July 1, 2013	July 1,	July 1,	July 1,	July 1,	July 1.	July 1,	July 1,	July 1,	July 1,	July 1,
June 30,	2014 -	2015 -	2016 -	2017 -	2018 -	2019 -	2020 -	2021 -	2022 -	2023 -
2014	June 30,	June 30,	June 30,	June 30.	June 30.	June 30.	June 30.	June 30,	June 30.	June 30,
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
48	Minimu	Minimu								
affordable	m of 55	m of 55	m of	m of						
units to be	affordabl	affordabl	100%-45	100%-45	100%-45	100%-45	100%-45	100%-45	100%-45	100%
allocated-for	e units.	e units.	affordabl	affordabl						
Peary Court	Maximu	Maximu	e units.	e units.						
development	m of 36	m of 36	Maximu	Moximu	Maximu	Maximu	Maximu	Maximu	Maximu	v umis.
- Minimum	market	market	m of 46	m of 46	m-of-46	m of 46	m of 46	m of 46	m of 46	
of 7	rate units.	rate units.	market							
affordable			rate units.							
units.			of which							
Moximum			8	e	8	e which	e winen	e which	a a	
of 36 market			maximu							
rate units.			m of ten	m-of-ten						
			(10) units	(10) units	(10) may					
			may be	may be	be	be	be	he	be	
			transient.							

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- Section : That Section 108-997 of the Code of Ordinances is hereby amended as follows:
- Sec. 108-997. Period of allocation and ranking/review of applications.

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(c) Point system. The city building permit allocation system application review and ranking process shall be administered by staff and shall be based on the point system established

2	proposed for construction. However, applicants for affordable unit awards shall compete only for
3	other affordable housing unit allocations, and not for the market rate unit allocations.
4	(1) The following criteria and point system shall be utilized in the ranking of
5	applications for development of three or more non-transient units as follows:
6	***
7	b. Exceeding the minimum required percentage of affordable
8	housing: 5 points.
9	***
10	(2) The following criteria and point system shall be utilized in the ranking of
11	applications for development of one or two non-transient units as follows:
12	***
13	b. Voluntarily providing affordable housing units: 10 points.
14	***
15	(d) Application review process - review, ranking, initial announcement and final
16	determination of award. Applications received by the application closing date (mid-September)
17	of each year will be evaluated by staff for completeness and applicants will be notified of any
18	deficiencies in the application and be provided a timeframe within which deficiencies can be
19	resolved. In the event that all market rate units are not claimed or applied for, after initial staff

in the criteria listed below. The criteria shall apply to both affordable and non affordable units

1	evaluation of the applications, any remaining market rate units may be awarded for affordable
2	housing purposes.
3	***
4	(f) Affordable unit allocations.
5	1. All units allocated as affordable are subject to subsections 122-1467(c),
6	(d), (e), and (f) of the workforce housing ordinance.
7	***
8	(g) Transient unit allocation process. Regulations for the allocation of transient units shall
9	be established by April 1, 2016.
10	***
11	
12	Section : That Section 122-1142 of the Code of Ordinances is hereby amended as
13	follows:
14	Sec. 122-1142 Density and intensity of land use.
15	***
16	(h) Furthermore, the calculations of floor area ratios for determining allowable
17	intensity in mixed use developments that are not deed restricted as affordable on sites greater
18	than one-half acre at the time of adoption of the comprehensive plan (January 1994) shall apply

- 1 the following specific procedures to avoid excessive intensity. Upon adoption of the
- 2 comprehensive plan, where common ownership exists on contiguous parcels, applicants for
- 3 development must aggregate the land under common ownership into a single site plan.

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- 4 Section : That Section 122-1467 of the Code of Ordinances is hereby amended as follows: 5
- 6 Sec. 122-1467. - Requirements of affordable work force housing: ratio of new construction.
  - (a) New market rate multifamily residential housing. At least ten percent of all new multifamily residential units constructed each year shall be low income affordable housing of at least 250 400 square feet each, as defined herein and 20 percent shall be affordable housing (median income) housing of at least 250 400 square feet each, as defined herein. Residential or mixed use projects of less than ten residential or mixed use units shall be required to develop at least 30 percent of units of at least 400 square feet each as affordable (median income), but may contribute a fee in lieu for each unit to the affordable work force housing trust fund, if approved by the city commission. The per unit fee shall be \$300,00.00 and shall increase or decrease yearly consistent with the Consumer Price Index 200,000.00 (representing construction cost, less land cost, of a 400 square foot unit). The 30 percent affordability requirement shall be determined on a project by project basis and not on a city wide basis. Vested units shall be subject to this subsection if not otherwise governed by law or agreement. For every required affordable housing (median income) unit, a developer may increase the sales or rental rates to affordable housing (middle income) so long as another unit's sales or rental rate is decreased to affordable housing (low income).
  - (b) Linkage of projects. Two development projects may link to allow the affordable housing requirement of one development project to be built at the site of another project, so long as the affordable housing requirement of the latter development is fulfilled as well. Written proof of the project linkage shall be supplied by the developer to the city commission at the time of the

first site plan approval. The project containing the affordable units must be built either before or simultaneously with the project without, or with fewer than, the required affordable units. In addition, if a developer builds more than the required number of affordable units at a development site, this development project may be linked with a subsequent development project to allow compliance with the subsequent development's affordable unit requirement. Written proof of the linkage must be supplied by the developer to the city commission at the time of the subsequent development's site plan approval. Linkage shall not be available if either development is entirely or in part to be constructed by public funds. Finally, all linkages under this subsection may occur within the city or on a site within the city and on a site on Stock Island in the unincorporated part of the county.

- (b) If an affordable housing project contains at least ten dwelling units, a maximum of 20 percent of these units may be developed as market rate housing dwelling units.
- (c) New affordable work force housing. The maximum total rental and/or sales price for all new affordable work force housing units in a single development shall be based on each unit being affordable housing (median moderate income). The rental and/or sales price may be mixed among affordable housing (low income), (median income), (middle income) and (moderate income) in order that the total value of rental and/or sales does not exceed ten percent of the rental and/or sales of all the units at affordable housing (median moderate income).
- (d) Demonstration of continuing affordability. Demonstration of continuing affordability shall be by deed restriction or any other mutually acceptable method that effectively runs with the land and is binding on owners, successors in ownership, or assigns. The deed restriction shall be in a form provided by the city and shall be for a period of at least 5099 years. It shall be recorded in the county records. During the final year of the deed restriction, the city commission may act by Resolution to renew the affordability restriction for an additional 5099-year term.

2	Section:	That Chapter 122, Article V, Division 6 of the Code of Ordinances is
3	hereby amended as follows	S:

# **DIVISION 6. - TRANSIENT UNITS AND EXCESS UNITS.**

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Section : That Section 122-1336 of the Code of Ordinances is hereby amended as follows:

### Sec. 122-1336. Purpose.

The purpose of this division is to provide for the transfer of existing transient units and transient licenses in order to reduce noncomplying density, structures and uses; remove legal nonconforming transient uses from zoning districts that now prohibit them; encourage permanent residential housing by relocating transient licenses; provide for the conversion of transient units to single-family dwellings by the transfer of units; allow for redevelopment without increasing the population requiring evacuation during emergencies or increasing other public services; protect environmentally sensitive lands; and encourage redevelopment under the existing rate of growth ordinance ("ROGO") that limits the allowable number of residential and transient units; and allow the transfer of excess residential units that are not needed by property owners to fulfill their mission on site. This division is only for the purpose of the transfer of transient units and excess residential units and shall not be construed to create new residential or transient units.

> 14 | Page DRAFT - 06/03/16

1		Sec. 122-1340 1341. Development review committee and planning board					
2	revie	w.					
3		***					
4		Sec. 122-1341 1342. Compliance with codes.					
		200 212 20 12 <u>20 20</u> Companies was course					
5 ***							
3							
6		Sec. 122 <del>-1342</del> <u>1343</u> . Historic structures.					
7		***					
8		Sec. 122-1343 1344. Tracking system; enforcement.					
9		***					
10		Sec. 122-1344 1345. Application, notice and fees.					
11		***					
12		Sec. 122-1345 1346. Consent by mortgagee and condominium/homeowner's					
13	association.						
-							
14		***					
1-7							
1.5							
15							

1	Section : That a new Section 122-1340 is hereby added to the Code of Ordinances as		
2	follows:		
3	Sec. 122-1340. Transfer of excess residential units.		
4	(1) The unit being transferred must currently be counted as a unit for purposes of		
5	calculating evacuation time under the hurricane model set forth in the comprehensive plan, and		
6	must have been obtained in accordance with all applicable regulations at the time of approval or		
7	have been otherwise validly obtained if unbuilt at the time of transfer. A transfer pursuant to this		
8	division shall not cause a net increase of units in the city.		
9	(2) Residential use must be an allowed zoning use on the receiver site.		
10	(3) The transferred units shall not operate to increase density of the receiver site above		
11	the maximum allowed density.		
12 13	(4) There shall be no transfer of units into a "V" zone as depicted on the most current flood insurance rate map, if the transfer would produce new construction.		
14	(5) Existing nonconforming buildings may receive units providing their nonconforming		
15	aspects are not increased.		
16 17	(6) Development plans for both sites shall be processed as provided in the LDRs, according to the magnitude and type of development.		
18	(7) No building permit shall be granted for the receiver site until the city has verified that		
19	the sender site unit(s) has been extinguished, or properly deed-restricted in the case of affordable		
20	housing reassignments. A property owner that has lawfully terminated or extinguished residentia		
21	units existing as of January 1, 1990, may transfer such units pursuant to this section		

- Furthermore, the City shall conduct on-site inspections at both the sender site and receiver site to
- 2 verify that the terms of this ordinance are being met in the proposed transfer application.

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4 <u>Section</u>: That section 122-1344 of the Code of Ordinances is hereby amended as follows:

## Sec. 122-13445. Application, notice and fees.

Applications for excess unit transfer, transient unit transfer and transient license transfer may be obtained from the planning department and must be completed in the form and manner required by the department. Notice of any such transfer shall be given for the planning board meeting at which the transfer will be considered, pursuant to section 90-60 of the LDRs. Notices shall be sent to the property owners at both the sender and receiver sites. An appropriate fee schedule shall be established by resolution. The amount of the fee shall take into consideration, among other things, the cost of the tracking system and the cost of enforcement of this ordinance. The transfer must occur within 18 months of planning board approval, although the applicant may apply to the planning board for an extension(s).

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- 17 <u>Section</u>: That Section 122-1469 of the Code of Ordinances is hereby amended as follows:
- 19 Sec. 122-1469. Applicant eligibility requirements.
  - The following eligibility requirements shall be required of households or persons to qualify for affordable work force housing units to the extent lawful:

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(10)Eligibility is based on proof of legal residence in the county as evidenced by the applicant's driver's license, state ID, or voter registration. for at least one consecutive year.

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5 Section : That Section 122-1470 of the Code of Ordinances is hereby amended as 6 follows:

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Sec. 122-1470. - Accessory unit infill.

8 (a) In all mixed use zoning districts of the city, the city shall encourage the addition 9 of affordable work force housing on the same site as commercial properties and institutions to 10 promote employee housing. Such development shall be known as accessory unit infill. Tenants shall be eligible persons under section 122-1469. Applicants under this section may provide two bicycle or scooter parking spaces per unit as an alternative to applying to the planning board for 12 parking variances. Provided that units of 600 square feet or less are treated as an 0.78 equivalent

unit for the purposes of BPAS and 0.5 unit for the purposes of density and all units provided

must be made available through the city's building permit allocation system.

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Section: If any section, provision, clause, phase, or application of this Ordinance is held invalid or unconstitutional for any reason by any court of competent jurisdiction, the remaining provisions of this Ordinance shall deemed severable therefrom and shall be construed as reasonable and necessary to achieve the lawful purposes of this Ordinance.

2	Section : All Ordinances or parts of Ordinances of said City in conflict with the			
3	provisions of the Ordinance are hereby superseded to the extent of such conflict.			
4				
5	Section : This Ordinance shall go into effect immediately upon its passage and			
6	adoption and authentication by the signature of the presiding officer and Clerk of the			
7	Commission.			
8				
9	Read and passed on first reading at a regular meeting held this day of,			
10	2016.			
11	Read and passed on final reading at a regular meeting held this day of,			
12	2016.			
13	Authenticated by the presiding officer and Clerk of the Commission on day of			
14	, 2016.			
15	Filed with the Clerk, 2016.			
16				
17				
18				

1		Craig Cates, MAYOR
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3	ATTEST	
4		
5		
6	<u>,                                    </u>	
7	CHERYL SMITH, CITY CLERK	
8		