CITY CLERK'S OFFICE

2019 MAY 13 PM 12: 30

VDF LAW, PLLC

Van D. Fischer, Esquire

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May 13, 2019

Cheri Smith, City Clerk City of Key West City Hall 1300 White Street Key West, Florida 33040

RE: Notice of Administrative Appeal of the May 7, 2019 Administrative Determination made by the City of Key West Planning Director which referred the Mallory Square Major Development Plan submitted by Tropical Soup Corporation back to the Planning Board for consideration.

Dear Ms. Smith:

I represent the interests of Tropical Soup Corporation, with respect to the Major Development plan for Mallory Square involving parcels with RE # 00072082-001100, 00072082-001400, and 0072082-003700. This Major Development Plan was scheduled for hearing at the May 7, 2019, City of Key West ("City") Commission meeting but the hearing was postponed because of the May 7, 2019, Administrative Determination by the City Planning Director referring the Development Plan back to the Planning Board. I am submitting this Notice of Appeal pursuant to sections 90-426, 90-430, and 90-431, City Code, together with the required fee of One Thousand and 00/100 Dollars (\$1,000.00) for purposes of appealing the May 7, 2019, Administrative Determination made by the City Planning Director, Patrick Wright. A true and correct copy of the Administrative Determination is attached hereto and incorporated herein as Exhibit A.

The Planning Director improperly issued the Administrative Determination referring the Major Development Plan back to the Planning Board because there were no "significant material changes" made to the proposed site plan as claimed in the Administrative Determination. The site plan has complied with all of the requisite approvals and has been reviewed in its current version since it was submitted to the City in 2017. In fact, the current version of the proposed Major Development Plan and site plan was approved by the City Manager, Jim Scholl by notarized signature dated March 19, 2017. A true and correct copy of the City Manager's approval is attached hereto and incorporated herein as Exhibit B. The City Manager's approval occurred after the 300 square foot kitchen area was removed from the Planning Board approved site plan and substituted with a 150 square foot kitchen area included as part of the bar area. It appears that the omission of the word "kitchen" on the current version of the site plan may have caused the erroneous Administrative Determination.

Background

This project has a long and complex history which began in 2010 which is briefly summarized by the timeline of events associated with this Major Development Plan attached hereto and incorporated herein as Exhibit C. As evidenced by the timeline, the project has undergone many revisions and amendments which were the direct result of numerous City decisions. The various actions taken were in direct reliance on representations made by the City. The project as proposed for the May 7, 2019, City Commission meeting embodied all of said City decisions and required changes. A true and correct copy of the Major Development Plan site plan is attached hereto and incorporated herein as Exhibit D.

Basis of Appeal

The Administrative Determination by the Planning Director was invalid for several reasons. As illustrated by the attached timeline of the project, there have been numerous approvals granted by the City, including several approvals directly related to the current version of the proposed Development Plan. At the May 7, 2019, City Commission meeting, the Planning Director testified that his Administrative Determination was predicated on the apparent removal of the 300 square foot kitchen area which was approved by the Planning Board by Resolution 2016-51 dated October 27, 2016. A true and correct copy of Resolution 2016-51 is attached hereto and incorporated herein as Exhibit E. According to the Planning Director, this constituted the "significant material changes" made to the site plan of the proposed Development Plan and was the basis of his Administrative Determination.

The issue of the kitchen change was never raised by the City, nor a concern of the City, until an opposition memorandum was submitted to the City Commission regarding the Development Plan's apparent lack of a kitchen. The City never contacted Tropical Soup or its agents to ask about the apparent removal of the 300 square foot kitchen. While it is true that the 300 square foot kitchen area was removed because of HARC objections, it is not true that there is no kitchen. Rather, the kitchen area was reduced to 150 square feet and integrated with the bar area. The word "kitchen" was inadvertently omitted on the current version of the site plan which appears to have caused the confusion resulting in the erroneous Administrative Determination. A simple inquiry to Tropical Soup as to the apparent lack of a kitchen could have been readily explained and the issuance of the Administrative Determination avoided. Importantly, the Administrative Determination should not have been issued because of the fact that the current version of the site plan was thoroughly reviewed by the Planning Department and approved by the City Manager in March 2017, and has not changed since then. The reduction of the kitchen area by 150 square feet in order to avoid any demolition of the historic cable tank structure was not a "significant material change" as claimed by the Planning Director, and in fact, was approved by the Planning Director as a non-significant change to the site plan in 2017. As such, the Administrative Determination was erroneous and should be dismissed.

Exceptional circumstances exist regarding the Administrative Determination and the doctrine of equitable estoppel applies against the City. See Castro v. Miami-Dade County Code, 967 So.2d 230, 233 (Fla. 3d DCA 2007)(explaining "The doctrine of equitable estoppel, however, may only be applied against a governmental entity under exceptional circumstances. Monroe

County v. Hemisphere Equity Realty, Inc., 634 So.2d 745, 747 (Fla. 3d DCA 1994)"). Equitable estoppel against the government may be invoked where it is shown there is "1) a representation as to a material fact that is contrary to a later-asserted position; 2) reliance on that representation; and 3) a change in position detrimental to the party claiming estoppel, caused by the representation and reliance thereon." State Dept. of Revenue v. Anderson, 403 So.2d 397 (Fla., 1981); see also Monroe County, 634 So.2d at 747 ("To sustain a claim of estoppel against the state or one of its subdivisions, there must be (1) a representation as to some material fact by the party estopped to the party claiming estoppel; (2) reliance upon the representation by the party claiming estoppel; and (3) a change in such party's position caused by his reliance on the representation to his detriment."). In addition, "the act on which the aggrieved party relied must be one on which he had a right to rely." Monroe County, 634 So.2d at 747. With regard to exceptional circumstances, "a party seeking to invoke estoppel against the government must establish affirmative conduct by the government going beyond mere negligence…" Alachua County v. Cheshire, 603 So.2d 1334 (Fla. 1st DCA 1992).

Here, the City represented back in March 2017 that the current version of the site plan was approved by Planning and the City Manager thereby allowing it to be reviewed by HARC. The Administrative Determination raised a later-asserted position contrary to these representations. Tropical Soup relied on, and had a right to rely on, the March 2017 representations by the City and proceeded with obtaining approvals from HARC and the Tree Commission. Tropical Soup successfully obtained said approvals, and at no time did the City raise any issues or concerns related to the apparent removal of the 300 square foot kitchen from the site plan. As confirmed by the Planning Director at the May 7, 2019, City Commission meeting, the City Code does not require a restaurant to have an on-site kitchen, so it follows that the apparent lack of a kitchen on the site plan was immaterial concern. Tropical Soup has suffered a detrimental change in position caused by reliance on the City's representations and the Administrative Determination which was contrary to the earlier representations.

"The doctrine of equitable estoppel is based fundamentally on the rules of fair play." <u>Castro</u>, 967 So.2d at 234 (citation omitted). As explained by the Florida Third District Court of Appeals:

Stripped of the legal jargon which lawyers and judges have obfuscated it with, the theory of estoppel amounts to nothing more than an application of the rules of fair play. One party will not be permitted to invite another onto a welcome mat and then be permitted to snatch the mat away to the detriment of the party induced or permitted to stand thereon. A citizen is entitled to rely on the assurances or commitments of a zoning authority and if he does, the zoning authority is bound by its representations, whether they be in the form of words or deeds. . . .(citation omitted)

<u>Id.</u> Here, the City invited Tropical Soup to apply for and operate a restaurant on the Mallory Square site pursuant to the RFP and selection of Tropical Soup's proposal. Tropical Soup has relied upon the assurances and commitments of the City throughout the entire application and approval process. It is fundamentally unfair for the City to now snatch away the invitation for

¹ The normal procedure as established by the City is that Planning approval is required before HARC review.

Tropical Soup to apply for and operate a restaurant. The City is bound by its representations and commitments and cannot claim, at the proverbial 11th hour, that the apparent removal of the 300 square foot kitchen was a material change to the site plan. The rules of fair play must not and cannot be ignored by the City at this stage of the application and approval process, because to do so would be the epitome of an unjust action. The Administrative Determination violates the rules of fair play and should be dismissed on the grounds of equitable estoppel, in addition to the fact that the current site plan was approved multiple times by the City.

Section 108-91(C)(1)(a), City Code, provides that Administrative Modifications may be approved by the Planning Director for "Reduction of building size." The modification of the site plan for the Development Plan only involved the removal of the 300 square foot kitchen area which was relocated to a 150 square foot kitchen area in the bar area of the site plan. As stated, the removal of the 300 square foot kitchen was to avoid any demolition of the historic cable tank structure and required by HARC. Said kitchen removal constituted nothing more than a "reduction in building size" which only required approval by the Planning Director. This was done in March 2017 and signed off on by the City Manager. The May 7, 2019, Administrative Determination improperly treats the kitchen removal as "major modification" which is unsupported by the available evidence. The removal of the 300 square foot kitchen area was a reduction of building size which is an administrative modification pursuant to City Code. Therefore, the Administrative Determination should be dismissed.

The City Code and Comprehensive Plan do not control the logistics involved with the operation of a restaurant including the preparation, delivery, and service of food and beverages. Under section 108-196, the Major Development Plan review and approval is limited to the "specific development review criteria contained in the land development regulations." Tropical Soup's Major Development Plan received all required reviews and approvals in order to get the proposed project to the final City Commission review. Food service logistics is not a development review criteria under the City Code, and improper as a basis for the Administrative Determination as the Planning Director testified at the May 7, 2019, City Commission meeting. As explained, the removal of the 300 square foot kitchen was an administrative modification of the Development Plan that was simply a reduction of building size necessary to comply with HARC requirements.

For the reasons described, the Administrative Determination was invalid. The apparent removal of the 300 square foot kitchen was not a "significant material change" to the site plan. Rather, the removal of said kitchen was done at the direction of the City in order to protect the historic cable tank structure, and was substituted with a 150 square foot kitchen area which will be part of the bar area. This was simply a reduction of building size which is treated as an administrative modification under the City Code. Unfortunately, the word "kitchen" was inadvertently omitted from the current site plan which apparently led to the erroneous Administrative Determination. Regardless, a full kitchen is not a Code requirement for a restaurant and the logistics of operating a restaurant, including food preparation and service, is outside the scope of the City Code. As such, the Administrative Determination was issued in error and should be dismissed.

We respectfully request this appeal be scheduled pursuant to section 90-431(2) for the next regularly scheduled meeting of the city commission or board of adjustment, as the case may be,

for purposes of presentation of this appeal. If you should have any questions regarding this request, please do not hesitate to contact me.

Sincerely,

Van D. Fischer, Esq.

Attorney for Tropical Soup Corporation

Attachments (5)



PATRICK WRIGHT, PLANNING DIRECTOR THE CITY OF KEY WEST PLANNING DEPARTMENT P.O. BOX 1409 KEY WEST, FL 33041-1409 www.cityofkeywest-fl.gov

CITY HALL 1300 WHITE STREET KEY WEST, FL 33040 (305) 809-3764

May 7, 2019

RE: Mallory Square Major Development Item #35

Madame Mayor and Commissioners,

In light of the significant material changes made to the site plan for the proposed Mallory Square Major Development Plan on this evenings agenda, I am hereby making an Administrative Determination per Sectiom 108-91 D 1. & 2. to refer this matter back to the Planning Board for its consideration prior to review of the City Commission. These material changes were made subsequent to the site plan approval by the Planning Board.

This determination was made given the complexity of the development, impacts on the demand for City services, and the potential for adverse imacts on neighboring areas.

Sincerely,

Patrick Wright, Planning Director

Key to the Caribbean - Average yearly temperature 77° F.

COMBINATION APPLICATION: FLOODPLAIN, CONSTRUCTION AND HARC

\$50.00 APPLICATION FEE NON-REFUNDABLE



City of Key West

3140 FLAGLER AVENUE KEY WEST, FLORIDA 33040

Phone: 305.809.3956

HARC PERMIT	NUMBER	BUILDING PER	MIT NUMBER	INITIAL & DATE	
17-003	00008				
FLOODPLAIN P	ERMIT			REVISION #	
FLOOD ZONE	PANEL#	ELEV. L. FL.	SUBSTANTIAL	.IMPROVEMENT	_
			YES	NO	%

Pest, Flor	www.cityof	keywest-fl.gov				YES	NO	%
ADDRESS OF PROPOSED	PROJECT:	mallory 50	VARE				# OF UNITS	
RE#OR ALTERNATE KEY	:	RE#00072082		00072	2082-001	400,007	2082-00	3700
NAME ON DEED:		CITY OF KEV WES		,	PHONE NUMBER	2		
OWNER'S MAILING ADDRE	ESS:	7700 11/1/1/	TREET		EMAIL			
		KEY WEST, F	1 3304	0	-		4 2017	
CONTRACTOR COMPANY	NAME:	,			PHONE NUMBER	MAR 2	4 2017	
CONTRACTOR'S CONTACT	F PERSON:				EMAIL			
ARCHITECT / ENGINEER'S	NAME:	PIKE ARCHITECTS	- SETH	NEAL	PHONE NUMBER	-296-10	692	
ARCHITECT / ENGINEER'S	ADDRESS:	471 US HWY1			EMAII	oikearc	-	Com
		KEY WEST, FL			7			
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Notary Signature as to owner.		HARL.	Notary Signati	ure as to qualifier:				
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AND STATES	arans	Organ American						
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EXHIBIT B

PART B: SUPPLEMENTARY PROJECT DETAILS TO AVOID DELAYS / CALL-BACKS

PROPERTY STRUCTURES AFFECTED BY PROJECT: MA	N STRUCTURE ACCESSORY STRUCTURE SITE
	PORT DECKFENCE OUTBUILDING / SHED
FENCE STRUCTURES: 4 FT 6 FT. SOLII	
POOLS: INGROUND ABOVE GROUND	SPA / HOT TUB PRIVATE PUBLIC
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SUBCONTRACTORS / SPECIALTY CONTRACTORS SUPPLEMEN	
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PART C: HARC APPLICATION FOR	A CERTIFICATE OF APPROPRIATENESS
APPLICATION FEES: PAINTING SINGLE FAMILY: \$10 ST	AFF APPROVAL: \$50 COMMISSION REVIEW \$100
PLEASE ATTACH APPROPRIATE VARIANCES / RESOLUTIONS FF	
ATTENTION: NO BUILDING PERMITS WILL BE ISSUED PRIOR TO	
PLEASE SEND ELECTRONIC SUBMISSIONS TO: harc@cityofkeyw	and a real
	GENERALDEMOLITIONSIGNPAINTINGOTHER
	SENERALDEMOLITIONSIGNPAINTINGOTHER
ADDITIONAL INFORMATION:	
ROJECT SPECIFICATIONS: PLEASE PROVIDE PHOTOS OF EXIST RCHITECTURAL FEATURES TO BE ALTERED:	STING CONDITIONS, PLANS, PRODUCT SAMPLES, TECHNICAL DATA ATERIAL: PROPOSED MATERIAL:
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	4
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CITY OF KEY WEST CERTIFICATE OF APPROPRIATENESS APENDIX FOR DEMOLITIONS APPLICATION NUMBER H-__-_-



This document applies only to those properties located within the City of Key West Historic Zoning Districts, properties outside the historic zoning districts which are listed as contributing in the Historic Architectural Survey and or properties listed in the National Register of Historic Places.

Applications must meet or exceed the requirements outlined by the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitation and the Key West's Historic Architectural Guidelines. Once submitted, the application shall be reviewed by staff for completeness and scheduled for presentation to the Historic Architectural Review Commission for the next available meeting, unless the demolition request is for a *bona fide* Code Compliance case, in which case staff may review and approve the demolition request. The applicant must be present at this meeting. Any person that makes changes to an approved Certificate of Appropriateness must submit a new application with such modifications.

The filing of this application does not ensure approval as submitted. Applications that do not possess the required submittals or documentation will be considered incomplete and will not be reviewed for approval.

CRITERIA FOR DEMOLITIONS

Before any Certificate of Appropriateness may be issued for a demolition request, the Historic Architectural Review Commission must find that the following requirements are met (please review and comment on each criterion that applies);

- (1) If the subject of the application is a contributing or historic building or structure, then it should not be demolished unless its condition is irrevocably compromised by extreme deterioration or it does not meet any of the following criteria:
 - (a) The existing condition of the building or structure is irrevocably compromised by extreme deterioration.

THE PROPOSED REMOVAL IS FOR NON
HISTORIC FLEMENTS, SEE PAGE 3

OR THAT THE BUILDING OR STRUCTURE;

Embodies no distinctive characteristics of a type, period, or method of construction of aesthetic
or historic significance in the city and is not a significant and distinguishable building entity
whose components may lack individual distinction.

NA

(b) Is not specifically associated with events that have made a significant contribution to local, state, or national history.

NA

1|Page-HARC DEMO

(c)	Has no significant character, interest, or value as part of the development, heritage, or cultural characteristics of the city, state or nation, and is not associated with the life of a person significant in the past.
	NA
(d)	Is not the site of a historic event with a significant effect upon society.
(e)	Does not exemplify the cultural, political, economic, social, or historic heritage of the city.
(f)	Does not portray the environment in an era of history characterized by a distinctive architectural style.
(g)	If a part of or related to a square, park, or other distinctive area, nevertheless should not be developed or preserved according to a plan based on the area's historic, cultural, natural, or architectural motif.
(h)	Does not have a unique location or singular physical characteristic which represents an established and familiar visual feature of its neighborhood or of the city, and does not exemplify the best remaining architectural type in a neighborhood.
(i)	Has not yielded, and is not likely to yield, information important in history.

CITY OF KEY WEST CERTIFICATE OF APPROPRIATENESS APENDIX FOR DEMOLITIONS APPLICATION NUMBER H-__-_-



	•
	(2) For a contributing historic or noncontributing building or structure, a complete construction plan for the site is approved by the Historic Architectural Review Commission.
	(a) A complete construction plan for the site is included in this application
	Yes Number of pages and date on plans
	No Reason
Commission	g criteria will also be reviewed by the Historic Architectural Review Commission for proposed demolitions. The shall not issue a Certificate of Appropriateness that would result in the following conditions (please review nt on each criterion that applies);
	(1) Removing buildings or structures that are important in defining the overall historic character of a district or neighborhood so that the character is diminished.
	REMOVING THE NON-UNION FRANCE OF ME
	NON HISTORY - TEMPORED METAL ROOFING DOORS, KITCHEN DEPLIANCES, SHEETINGLY, LOW WAYS
	Again CONCESTS WILL & COST STRUCK PERSONNER FROM LIG ETC.
	(2) Removing historic buildings or structures and thus destroying the historic relationship between buildings or structures and open space; and RELATION SHIPS BRIDES THE 2 CABLE USTS WELLERAM THEFOR NOT PRESTRAYING THE HEROTIC LELATION SHIP
AND	
	(3) Removing an historic building or structure in a complex; or removing a building facade; or removing a significant later addition that is important in defining the historic character of a site or the surrounding district or neighborhood.
	THE EXECUTE LAKE MET CONCRETE TANK WHILE REMAIN & BE REPAIRED AS REDUISE.
	EXISTAL TIMBER BOOKS + COCOMNS WILL REMAIN + REI REPAIRS AS AFEDED
	KEEPING + REPRIRING MAJORTY OF THE EXISTEN CARLS HOT
	(4) Removing buildings or structures that would otherwise qualify as contributing.
	NA

3 | Page-HARC DEMO

Nothing in this application is intended to alter the authority of the Building Official to condemn for demolition dangerous buildings, as provided in Section 102-218 of the Land Development Regulations and Chapter 14 of the Code of Ordinances.

receiving a Certificate of Appropriateness, proceeding with the work outlined above a	and that the work shall conform to all applicable laws of this jurisdiction. By I realize that this project will require a Building Permit, approval PRIOR to and that there will be a final inspection required under this application. I also also be considered to the conference of Appropriateness must be submitted for review.
PROPERTY OWNER'S SIGNATURE:	DATE AND PRINT NAME:
	OFFICE USE ONLY
	BUILDING DESCRIPTION:
	Style Listed in the NRHP Year
Reviewed by Staff on Notice of hearing posted First reading meeting date Second Reading meeting date TWO YEAR EXPIRATION DATE	

TIMELINE OF TROPICAL SOUP'S MALLORY SQUARE PROPOSED RESTAURANT

January 24, 2010 City of Key West (City) issues RFP for Cable Hut and Hospitality House (Exhibit A)

January 29, 2010 Sixteen prospective bidders including Tropical Soup tour the property and the existing restaurant for the mandatory pre-bid meeting.

March 3, 2010 The City receives two proposals. One from Tropical Soup, (Exhibit B) the other, from the partners of El Meson de Pepe restaurant.

May 18, 2010 City awards RFP to tropical Soup Corporation pursuant to Res. No. 10-167 (Exhibit C) Approved preliminary design is for a two story restaurant.

June/July/August/September 2010 Tropical Soup and its architect meet with planning staff and HARC staff to discuss its plan.

August 3, 2010 Engineer's Report produced by Seatech Inc

September 14, 2010 HARC meeting approval of demolition. Approval from the board with request to reduce height of roof.

September 28, 2010 HARC meeting approved demolition and design. (Exhibit E)

October 4, 2010 Tropical Soup makes application to the City for a Major Conditional Use Approval

November 1, 2010 City Planner (Kimball-Murley) requests that Tropical Soup delay its project due to concerns from Tannex Development Corp. (Westin Hotel and Marina)

November and December 2010 Tropical Soup has meetings with lawyers, consultants and owners of the Westin marina to discuss their concerns. (Exhibit D)

December 10, 2010 City Chief Building Official condemns Westernmost Cable Tank due to compromised structural integrity and FEMA requirements.

December 16, 2010 Planning Board meeting cancelled. No quorum

January 20, 2011 City Planning Board recommends the approval of the Major Development Plan to the City commission pursuant to Res. No. 2011-002 (Significant opposition from attorneys and consultants representing the Westin Hotel and Marina)

April 21, 2011 City Planning Board hears variance request and tables request due to the failure of the City to provide an independent Structural Analysis of the West Cable tank.

May 2011 Tropical Soup and its architects modify plans to avoid the immediate need for the City to pay for a new structural reports and to reduce the size of the project.

June 14, 2011 After consulting with City staff and addressing neighbor concerns, new HARC application to reduce the size of the structure to fit within the side-yard set-back

June 16, 2011 Planning board meeting. Board unanimously approves variances for Coastal Control Line, Impervious Surface coverage and lot coverage.

EXHIBIT C

June 20, 2011 Litigation and appeal of the planning board Decision Filed by Tannex Corporation Appeal of variances, allegation of an increase in the non-conforming use and coastal control line. (Westin Hotel)

August 2011 City of Key West declares West cable tank to be historic. This contradicts earlier analysis. (Exhibits F and G)

July 2011 Project set for City Commission approval of development plan.

August 2, 2011 City Commission delays approvals and actions pending the outcome of the litigation filed by the Westin.

August 29, 2011 Structural Condition Assessment report created for the City by Chen Moore and Associates. (Findings similar to Sea-tech report)

August to November 2011 City of Key West Legal staff and Tropical Soup Corporation prepare pleadings and filings defending the City of Key West's planning board decisions against the lawsuit filed by Westin.

February 13, 2012 Order from Circuit Court upholding decision of Planning Board. City and Tropical Soup win. (Exhibit H)

March 2012 Request for writ of Certiorari by Tannex Corporation (Westin) requesting Third District Court of Appeals review of Circuit Court decision.

September 2011 to March 2012 conducted numerous meetings with City staff to eliminate or reduce the need for variances, particularly the height variance.

March 28, 2012 At request of City, submitted new architectural design to HARC reducing roof height by 8'6". Board stated that they preferred the previously approved (larger) design that required a height variance. (Exhibit I)

March-November 2012 City of Key West Legal Staff and Intervenor Tropical Soup Corporation Legal Team prepare appeals pleadings and filings defending the City of Key West's planning board decisions and the Circuit Court's ruling upholding those decisions.

January and February 2013, Tropical Soup meets with the CPS board to discuss challenges at Mallory Square and design and business concerns.

February 9, 2013 Appeal of Circuit Court Ruling is denied by the 3rd District Court of Appeals. City of Key West and Tropical Soup win again.

February 20, 2013 Despite the project's similarity to the design proposed in its RFP, City Commission denies Major Development Plan application based on architectural design concerns.

March 2013. The denial by the City forces Tropical Soup to try to redevelop Mallory Square with a much more difficult economic model.

April 2013- August 2013

City of Key West and Tropical Soup Corporation begin meeting to identify objectionable issues related to the first design proposal. The City Staff identify the proposal of a two story structure as a key problem. Tropical Soup Corporation points out that under current code (V flood zone) and the approved

RFP, the structure must be two stories. City staff inform Tropical Soup that they won't approve a two story structure.

October 5, 2013 Without consulting Tropical Soup, the City of Key West demolishes frame structures that make up the existing restaurant seating and bar area. This demolition also damages the roof, tearing the front mansard off, and damages the concrete walls. This damage is never repaired, and still exists today. (photo exhibit J)

August 2013-June 2014

At the request of the City, Tropical Soup again redesigns the project pursuant to comments of the City Commission and meetings with City staff. Despite Tropical Soup's original RFP design being a two story structure and the parcel's location in a "V" flood zone, and that structures on the "ground" are prohibited in a "V" zone. Tropical Soup, its architects and engineers conduct studies and designs to determine the feasibility of seeking a FEMA LOMR and subsequently constructing a single story restaurant

June 4, 2014

Tropical Soup applies for a FEMA flood map revision to analyze the flood zone. The goal being to change the flood zone to allow the structure to be built on the ground thereby reducing the mass and scale.

Fall 2014 Large concrete masonry panel on rear of the structure falls off, exposing the glass French doors added to the masonry utility structure around 1970.

February 26, 2015 FEMA issues a Letter of Map Revision converting the property from a "V"-zone to an "A"-zone, thereby permitting a proposed structure to be built on ground level. Effective date of LOMR: 2/26/15 (exhibit K)

April 1, 2015 Tropical Soup makes application to the City for Major Conditional Use approval based on new flood maps and reduced mass and scale

April 2015 City of Key West signs authorization forms for Tropical Soup to pursue major development plan. (Exhibit N)

April 23, 2015 DRC meeting for new Tropical Soup Mallory Square project. Tropical Soup works diligently to minimize impacts to neighbors.

April 29, 2015 Tropical Soup initiates correspondence with City Manager updating him on the status of the project and requesting assistance with the City's slow pace. No response.

May 5, 2015

DRC meeting notes produced for re-designed Tropical Soup project. HARC and Building Departments both express the need to "save the cable hut". Tropical Soup points out that the structures at Mallory Square were built as storage "tanks", that the terminology for a "cable hut" describes the type of historic structure adjacent to the Southernmost Point, where functioning cable connections and communication was made. The second tank is a commercial kitchen, with an exhaust hood, sinks, fire suppression equipment and a walk-in cooler.

May/June 2015 Landscape Plans updated. Reviewed with Urban Forestry Program Manager Discussions about replacing the large trees at Mallory Square that were cut down fifteen years ago.

June 1, 2015 Draft lease discussions between the City and Tropical Soup continue.

June 9, 2015 Preliminary Tree Commission Approval granted

June 29, 2015 Emails to City manager discussing Tropical Soup's ongoing efforts to re-develop blighted Mallory square and to clarify its continuation of the non-conforming use. No response

July/August/September 2015 Civil engineering and site work analysis of modified development plan

July/August/September/October/November/December 2015 Numerous discussions with City staff regarding political and other business' opposition to the redevelopment of Mallory Square, the difficult politics and the City's lack of fortitude.

November 10, 2015 Clarification meeting with City Planner regarding the process for moving forward including meeting schedules and the applicability of previous project approvals. City Planner clarifies that he wants Tropical Soup to re-submit plans to the DRC.

December 2015- Historic Structures Report created by Bender and Associates.

December 2015 In response to information requests City produces documents indicating 80 seats at the restaurant on Mallory Square (Exhibit Q)

April 28,2016 City staff adopts the work of paid opponents of the project as a requirement for Tropical Soup to meet.

April 28, 2016 DRC meeting. Tropical Soup points out that there are ongoing significant negative financial, and reputational damages to the City and Mallory Square with the existing blighted area and continuing deterioration of historic properties.

May/June 2016 Discussions and site visits between Tropical Soup's landscape architect and the City's Urban Forestry Program Manager.

June 9, 2015 Tree Commission Board meeting. Preliminary approval of landscape Plan.

July 2016 Planning Board Scheduled. Delayed at the request of the City

June/July August 2016 After consultation with City staff, alternate Plans developed to eliminate all variances including the need for the previously granted Coastal Control Line variance.

August 18, 2016 Project noticed for Planning Board meeting: Major Development Plan and Variances. After meeting with Planning Staff and their concerns about variances Tropical Soup requests postponement until September.

August/September 2016 Tropical Soup meets with various City Commissioners updating them on progress of the redevelopment of Mallory Square.

September 2016 City of Key West changes its HARC guidelines and demands that Tropical Soup meet the new guidelines.

September 15, 2016 Planning Board Meeting. Major Development Plan postponed at request of City.

October 16, 2016 Conference call City attorney, City planner, Tropical Soup, Tropical Soup's Planner and Tropical Soup's attorney

October 20, 2016 Planning Board Meeting Major Development Plan approved.

December 12, 2016 Tropical Soup, its architects and artist make Art in Public Places conceptual proposal.

December 14, 2016 HARC meeting. Demolition Plan denied. Major Development Plan not heard due to denial of demolition. No suggestions made. Bender engineering report cited used as evidence and cited as reason for denial. Bender recuses himself from vote, but testifies against the project.

January 2017 Discussions between Tropical Soup and the City's Senior Property Manager regarding the status of the project and the lease.

January/February 2017- Multiple meetings with HARC staff, City FEMA coordinator and CBO. Discussions relating to the City's interpretation of historic features of the West Cable Tank and the applicability of FEMA regulations to its restoration.

March 2017 Discussion with City Leasing agent regarding the expected approvals of the new minimalist HARC design and the already approved development plan, These discussions covered definitions of demised premises construction schedules and lease commencement date as well as compensation for the City's change in the scope of the project. City Property manager argues for fidelity to the RFP despite the City's changes.

March 2017 Application including plan for restoration of the West Cable Tank timely submitted to HARC staff for the April meeting.

April 2017 Answered questions from City Planning department explaining that the only differences in the HARC application from the approved development plan were architectural and reductions in Floor area ratios and reductions in lot coverage.

April 2017 Added Design details modifying height of terraces at restaurant and detailing West Cable Tank and Hospitality House restoration work

April 2017 Tropical Soup proposal set for May HARC meeting.

May 2, 2017 Despite a Planning board approval and pending HARC application, proposal placed on City Commission to "cease negotiations" with Tropical Soup. After a call from a reporter alerting it to the agenda item Tropical Soup's legal counsel strenuously objects. Item withdrawn. (exhibit P)

May 23, 2017 Design denied by HARC. New design rehabilitates and adaptively re-uses existing restaurant kitchen. Design rehabilitates Hospitality House and minimizes obstructions and impediments to the Key west harbor and sunset view. No suggestions made about how the project could comply with the board's interpretation of the guidelines.

May 31, 2017 Tropical Soup appeals the HARC ruling to Special Magistrate.

June, July 2017 Tropical Soup continues its efforts to minimize impacts-. Adding bike racks, recycling areas, moving utilities to the least visible locations. Its engineers produce the concept video, showcasing current design.

August 30, 2017 Appeal argued before Special Magistrate. Special Magistrate decides in Tropical Soup's favor.

September 10 2017 Hurricane Irma landfall. Roofs and structures of properties further damaged. No effort at repair or mitigation of further damage to structures made to date.

October 18, 2017 Special Magistrate signs order finding that HARC decision improperly denied the project and was in error.

November 15, 2017 Almost unbelievably, rather than taking the opportunity to accept the Magistrate's decision and allowing Tropical Soup to begin to repair the blight at Mallory- The City seeks a clarification and narrowing in scope of Special Magistrate decision. City seeks a clarification and narrowing in scope of Special Magistrate decision.

November 17, 2017 City legal staff files writ of Certiorari requesting Circuit Court review of Special magistrate decision.

November 20, 2017 Tropical Soup applies with updated landscape plans for the December 12 Tree Commission agenda.

November 28, 2017 City files a 22 page appeal of the Special Magistrate's order, requesting review by the Circuit Court and litigating against the project.

November 28 City legal staff informs City urban forest manager that project has been stayed due to the City's appeal, and the item should not be placed on an agenda.

December, 2018 Tropical Soup points out that there has been no court ordered stay of the proceedings the landscape plan is unrelated to the HARC dispute, and should move forward.

January 2018 City requests Circuit Court relinquish jurisdiction back to Special magistrate so that he may re-hear the case.

February 28, 2018 City requested re-hearing and clarification of the Special Master's decision of August 2017. Special Master finds the same facts.

March 5, 2018 Special Magistrate signs order affirming his previous decision of August 30, 2017 and his previous order of October 18, 2017 that a Certificate of Appropriateness be issued. (Exhibit L)

March 13,2018 Final landscape plan approved by City tree Commission.

April, May, June 2018 Tropical Soup pushes to be on City Commission agenda.

August 27, 2018 City files a motion requesting reinstatement of jurisdiction with the Circuit Court, effectively appealing again after a six month delay.

September 5, 2018 Development Plan approval on City Commission agenda. Postponed at request of the City Attorney.

October 2, 2018 Development Plan approval on City Commission agenda. Postponed at request of the City Attorney.

October 11, 2018 Tropical Soup appeals to City manager to stop litigating against the project and to let the revitalization plan for Mallory square be heard. (exhibit M)

October 12, 2018 City Manager responds with- have your attorney call my attorney...

October 16, 2018 Development Plan approval on City Commission agenda. Postponed at request of the City Attorney.

December 4, 2018 Development Plan approval on City Commission agenda. Postponed at request of the City Attorney.

December 6, 2018 Circuit Court hearing on City's appeal

January 15, 2019 Development Plan approval on City Commission agenda. Postponed at request of the City Attorney.

February 20, 2019 Development Plan approval on City Commission agenda. Postponed at request of the City Attorney.

March 4, 2019 Circuit Court issues order denying City appeal. Special Magistrate order and HARC approval stand.

March 21, 2019 Tropical Soup sends draft 8 of the proposed lease back to the City's Senior property manager for final review by City legal staff

April 26 2019 City staff sends lease sent back to Tropical Soup after City legal staff review.

May 7, 2019 Development Plan approval on City Commission agenda. Postponed because of the Administrative Decision by the City Planning Director referring the project back to Planning Board.

EXHIBIT D

AR0015198

PETER M. PIKE FLA. REGISTRATION #

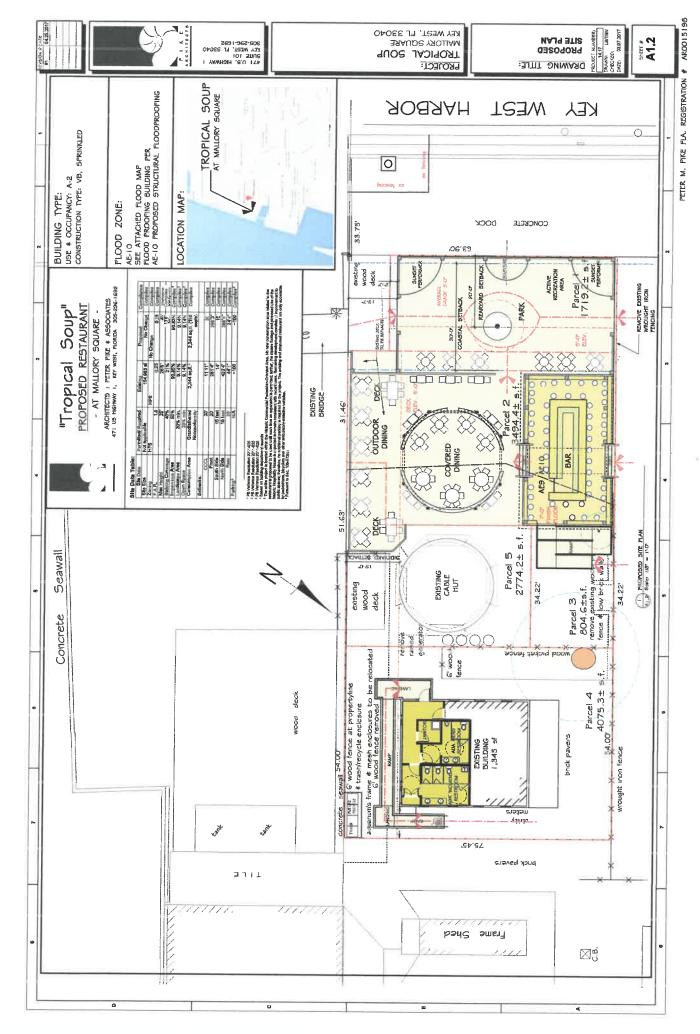


EXHIBIT D

PETER M. PIKE FLA. REGISTRATION # ARDO15198

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PROJECT: TROPICAL SOUP MALLORY SOUPRE REY WEST, FL 33040



305-296-1692 Sult 101 MET WEST, PL 33040 471 U.S. HICHWAY 1

REMOVE EXISTING METAL ROOFING, ROOF FRAMING AND DETERIORATED SOFFIT

REMOVE EXISTING METAL ROOFING, FRAMING DETERIORATED SOFFIT & DOORS



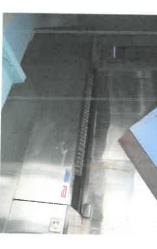
EMANYE ALL EXISTING DOORS AND ROOFING, ALL HISTORIC TIMBERS COLUMNS & BEAMS TO REMAIN AND REPAIRED AS REQUIRED.

REMOVE ALL EXISTING DOORS AND ROOFING REPAIR ALL CONCRETE SPALLING AT WALLS

interior remove deteriorated Flooring an Replace



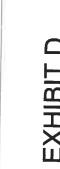
EXISTING CABLE HUT INTERIOR REMOVE ALL INTERIOR NON HISTORIC MATERIALS AT WALLS AND ROOF





EXISTÍNG CABLE HUT INTERIOR REMOVE ALL INTERIOR KITCHEN EQUIPMENT \$ NON HISTORIC MATERIALS

ALL HISTORIC TIMBERS COLUMNS # BEAMS
TO REMAIN AND REPAIRED AS REQUIRED



PLANNING BOARD RESOLUTION NO. 2016-51

A RESOLUTION OF THE KEY WEST PLANNING BOARD GRANTING A MAJOR DEVELOPMENT PLAN PURSUANT TO SECTION 108-91.A.2. (b) OF THE LAND DEVELOPMENT REGULATIONS OF THE CODE OF ORDINANCES OF THE CITY OF KEY WEST, FLORIDA FOR REDEVELOPMENT OF A RESTAURANT AND ADJACENT PROPERTY ON PROPERTY LOCATED AT MALLORY SQUARE (RE # 00072082-001100, 00072082-001400, 0072082-003700) WITHIN THE HISTORIC PUBLIC AND SEMIPUBLIC SERVICES (HPS) ZONING DISTRICT; PROVIDING FOR AN EFFECTIVE DATE

WHEREAS, Section 108-91 of the Code of Ordinances (the "Code") of the City of Key West, Florida (the "City") provides that, a Major Development Plan is required for the addition of nonresidential floor area addition or reconstruction of equal to or greater than 5,000 square feet of gross floor area; and

WHEREAS, Code Sections 108-196(a) the Planning Board to review and approve, with conditions or deny the proposed Major Development Plan in an advisory capacity to the City Commission: and

WHEREAS, this matter came before the Planning Board at a duly noticed public hearing on October 20, 2016; and

WHEREAS, the granting of a Major Development Plan is consistent with the criteria of the Code of Ordinances; and

WHEREAS, the Planning Board finds that the granting of a Major Development is in harmony with the general purpose and intent of the Land Development Regulations, and will not be Page 1 of 6
Resolution No. 2016-51

Planning Director

injurious to the neighborhood, or otherwise detrimental to the public welfare.

NOW, THEREFORE, BE IT RESOLVED by the Planning Board of the City of Key West, Florida:

Section 1. That the above recitals are incorporated by reference as if fully set forth herein.

Section 2. The Major Development Plan for the redevelopment of a restaurant and adjacent property containing 2,344 square feet of consumption area at Mallory Square (RE # 00072082-001100, 00072082-001400, 0072082-003700) within the within the Historic Public and Semipublic Services (HPS) zoning district pursuant to Sections 108-91.A.2.(b) of the Land Development Regulations of the Code of Ordinances of the City of Key West, Florida, as shown in the attached plans, is hereby approved with the following conditions:

General conditions:

- 1. A total of 2,344 square feet of restaurant consumption area which equates to 156 seats is allowed within the lease hold area. The location of the consumption area within the restaurant may be modified in consultation with the City relative to final determinations regarding the cable hut located within the parcel. Alcohol sales are permitted as accessory to the principal restaurant business. The sale of food, dessert, and non-alcoholic beverages must constitute 51% or more of business and the sale of food must occur during the time in which service is being provided to the public.
 - 2. During all phases of demolition and construction, temporary fencing and

Page 2 of 6 Resolution No. 2016-51

Chairman
Planning Director

erosion barriers shall be installed and maintained. All adjacent City streets and sidewalks shall be kept clean and clear of construction debris.

3. That a variance request to height requirements for non-habitable space is

approved by the Board of Adjustment. The Planning Boards approval of the Major

Development Plan does not require the construction of the tower.

4. The project will comply with green building standards established by Chapter

255.2575(2), F.S., and will also provide for recycling of solid waste and meet "dark sky"

lighting standards.

5. The proposed structures will be included in the final leasehold area

determined by the City at the City's discretion.

6. Public access to plazas and public access ways along Mallory Dock and the

bridge to the Westin Marina shall remain unimpeded in perpetuity by the applicant. The city

reserves the right to address access for public safety purposes.

7. The applicant will abide by Port Security requirements as required by the Port

Facility Security Officer, including requirements deriving from the United States Navy when

military vessels are berthed at this location.

8. Restaurant seating shall not exceed 156 seats on the site.

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Chairman Chairman

Planning Director

9. 60% or more of the existing cable hut shall be retained into the new design.

Conditions prior to the City Commission hearing:

10. The applicant shall obtain final landscape plan approval from the Tree

Commission.

Conditions prior to issuance of a building permit:

11. Stormwater plans must be approved by the Utilities Department prior to

Building Permit issuance.

12. Approval of a Public Art Plan shall be obtained from the AIPP Board,

pursuant to City Code Section 2-487, and may include payment of an in-lieu fee.

Conditions prior to issuance of a certificate of occupancy:

13. On-site artwork shall be installed and inspected by the City pursuant to Code

Section 2-487.

Section 3. Full, complete and final application for all permits required for which this

resolution is wholly or partly necessary, shall be submitted in its entirety within 12 months after the

date hereof.

Section 4. This Major Development Plan application approval by the Planning Board

does not constitute a finding as to ownership or right to possession of the property, and assumes,

without finding, the correctness of the applicant's assertion of legal authority respecting the property.

Section 5. This resolution shall go into effect immediately upon its passage and adoption

and authentication by the signatures of the presiding officer and the Clerk of the Board.

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Chairman

Planning Director

Section 6. This resolution is subject to appeal periods as provided by the City of Key West Code of Ordinances (including the Land Development Regulations). After the City appeal period has expired, this permit or development order shall be rendered to the Florida Department of Economic Opportunity. Pursuant to Chapter 73C-44, F.A.C., this permit or development order is not effective for 45 days after it has been properly rendered to the DEO with all exhibits and applications attached to or incorporated by reference in this approval; that within the 45-day review period, the DEO can appeal the permit or development order to the Florida Land and Water Adjudicatory Commission; and that such an appeal stays the effectiveness of the permit until the appeal is resolved by agreement or order.

Read and passed on first reading at a regularly scheduled meeting held this 20th day of October, 2016.

Authenticated by the Chairman of the Planning Board and the Planning Director.

Sam Holland, Planning Board Chairman

10/21/16 Date

Attest:

Thaddeus Cohen, Planning Director

Date

Filed with the Clerk:

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Chairman

Planning Director

EXHIBIT E

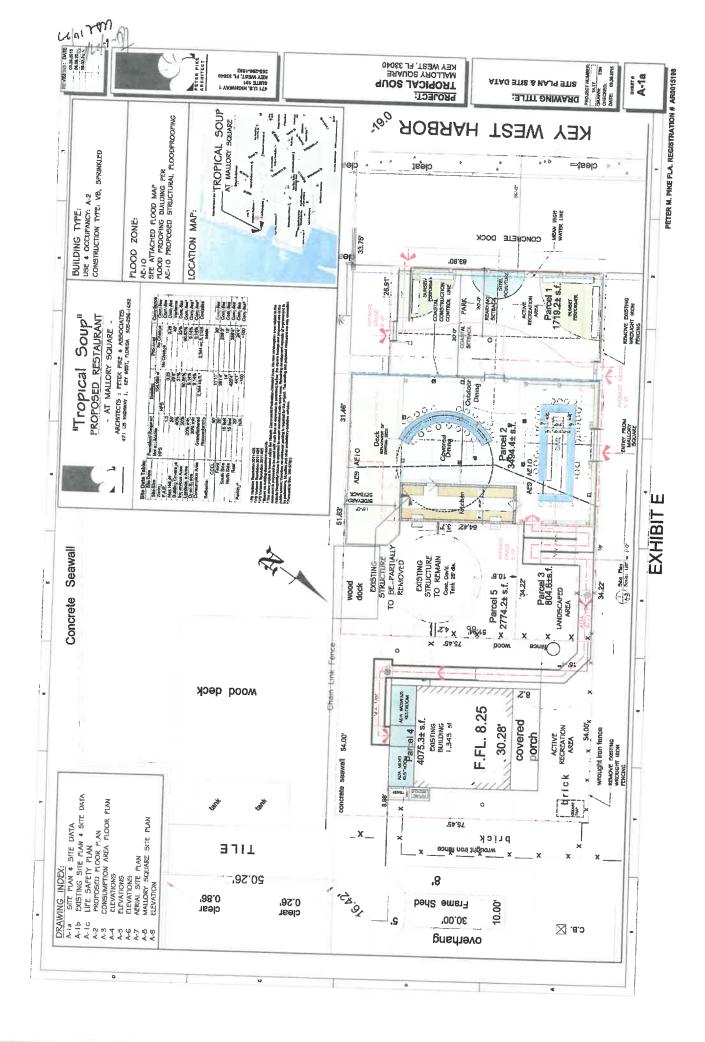
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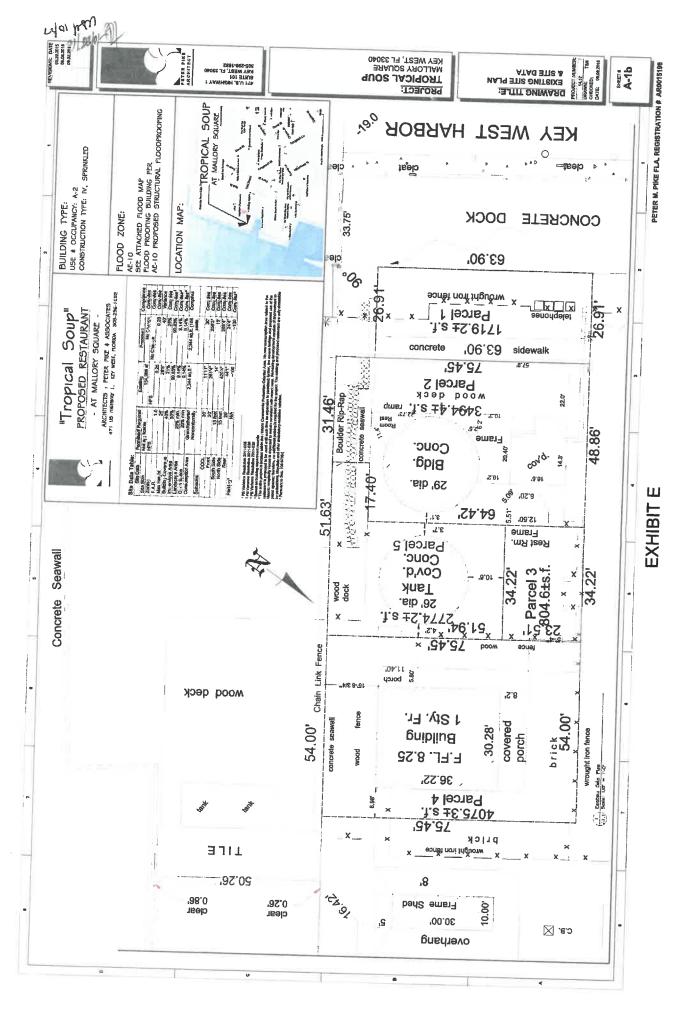
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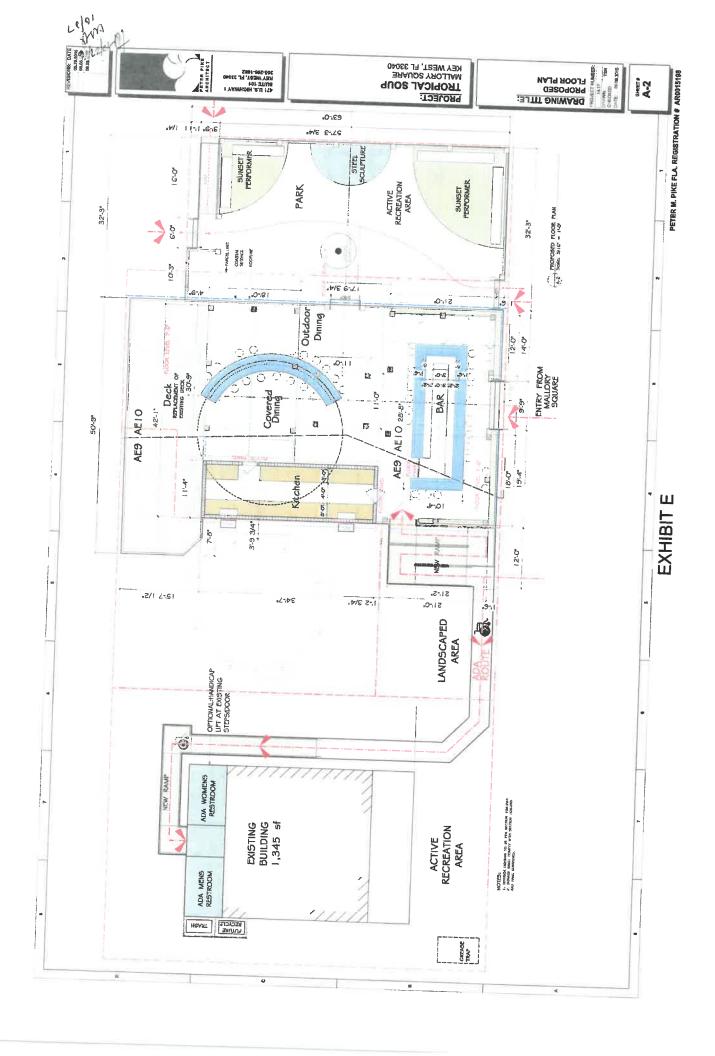
EXHIBIT E

Chairman

Planning Director







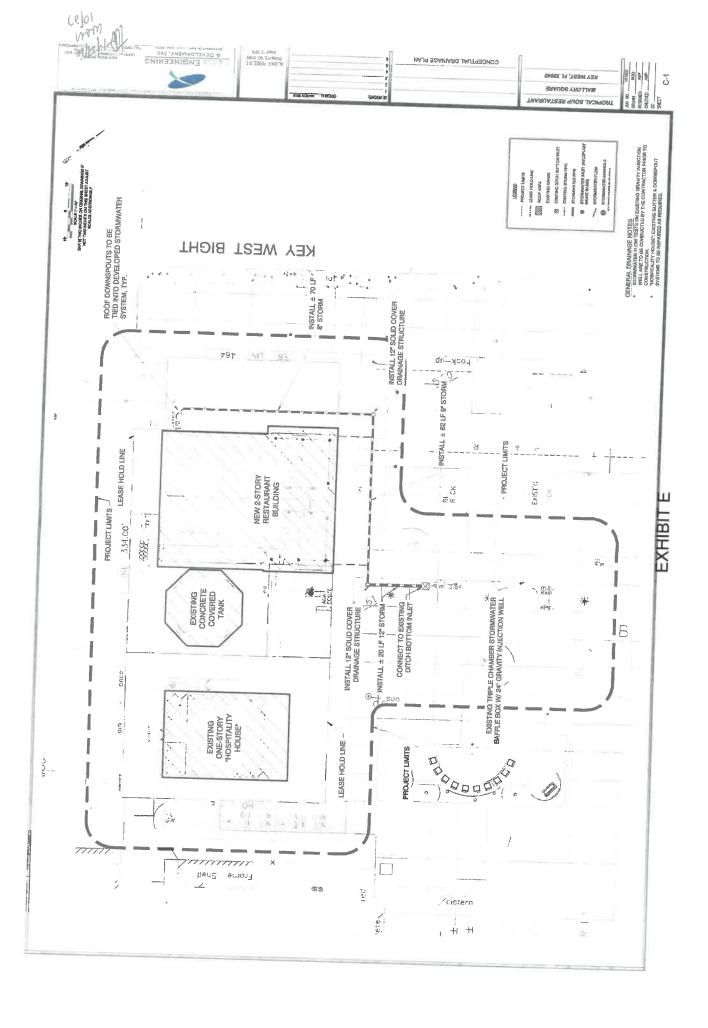
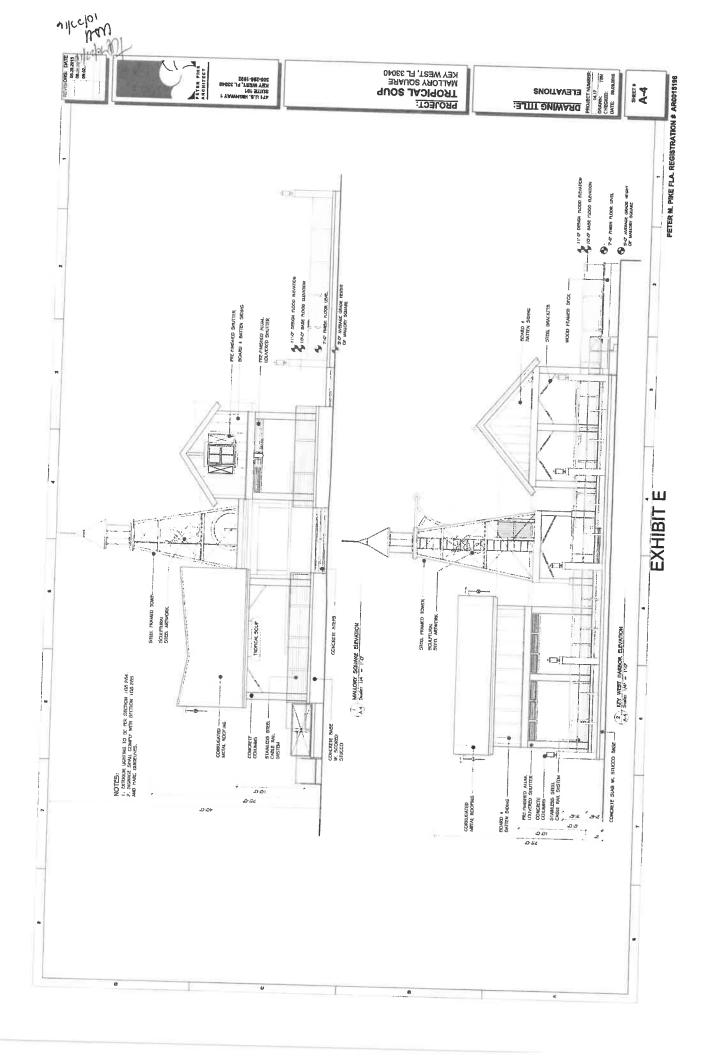
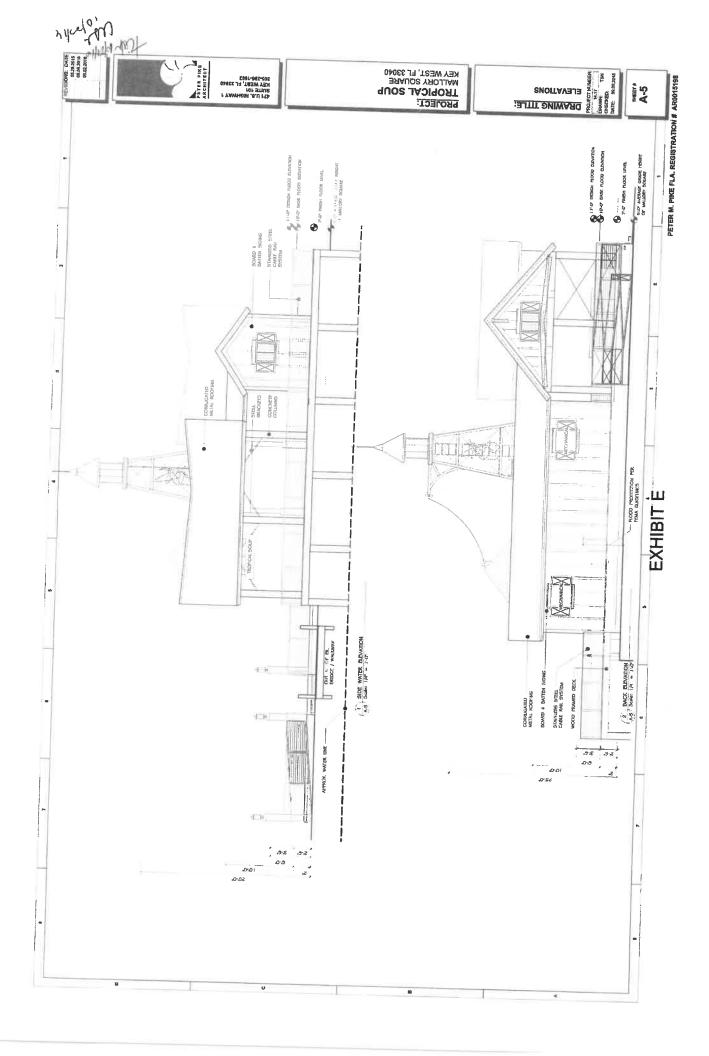
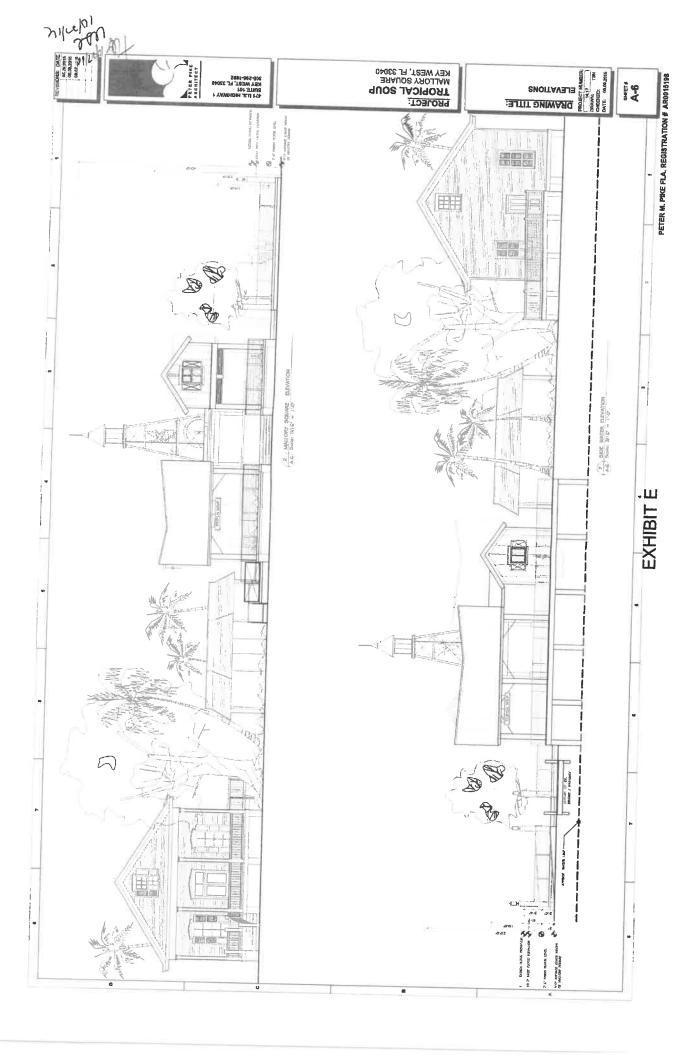


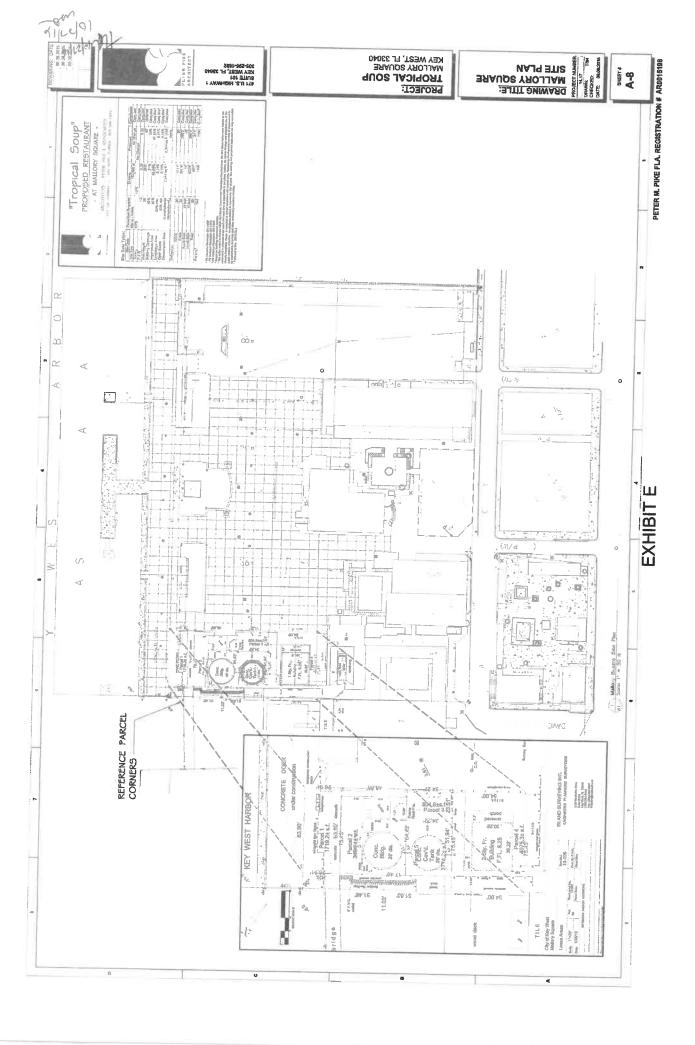
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